### **AGENDA**

### JEFFERSON COUNTY BOARD MEETING

Tuesday, March 10, 2009 7:00 p.m.

Jefferson County Courthouse 320 South Main Street, Room 205 Jefferson, WI 53549

- 1. CALL TO ORDER
- 2. ROLL CALL
- 3. CERTIFICATION OF COMPLIANCE WITH OPEN MEETING LAW
- 4. REVIEW OF THE AGENDA
- 5. APPROVAL OF COUNTY BOARD MINUTES February 10, 2009 MEETING
- 6. **COMMUNICATIONS** 
  - a. Treasurer's Monthly Report (Addendum to Agenda)
  - b. Letter from Richard E. Steffes, DNR. Regarding Waterloo Wildlife Area (Page 1-2)
  - c. Zoning Committee Notice of Public Hearing on Floodplain Ordinance and Firm Map Adoption, March 19, 2009, 7:00 p.m. Rm 205 (Page 3-4)
  - d. Zoning Committee Notice of Public Hearing, March 19, 2009, approximately 7:30 p.m. or immediately following the public hearing on the Floodplain Ordinance and Firm Map Adoption, Rm 205 (Page 5-6)
- 7. PUBLIC HEARING @ 7:15 P.M.
  - a. Community Development Block Grant for Griswold Farms (Page 7-8)
- 8. ECONOMIC DEVELOPMENT CONSORTIUM
  - a. Resolution Authorizing Community Development Block Grant for milk volume production loan to Kevin J. and Christine M. Griswold dba Tag Lane Dairy Farm (Page 9)
- 9. PUBLIC COMMENT

### 10. SPECIAL ORDER OF BUSINESS

- a. Presentation of the Management Information Systems (MIS) Audit Executive Summary by Dave Melbye, Government Finance Officers Association (GFOA)
- b. Presentation of the Assessment of the Jefferson County Sheriff's Department by Roy Lucke, Northwestern University Center for Public Safety
- c. Presentation of the Local Government Achievement Award to Jefferson County and the Land Information Office

### 11. ANNUAL REPORTS

- a. Coroner Patrick Theder
- b. County Clerk Barbara Frank
- c. Register of Deeds Staci Hoffman
- d. Treasurer John Jensen

### COMMITTEE REPORTS / RESOLUTIONS / ORDINANCES

### 12. PLANNING & ZONING COMMITTEE

- a. Report Approval of Petitions (Page 10)
- b. Amend Zoning Ordinance (Page 11)
- c. Resolution Revising Zoning Department Fee Schedule (Page 12)

### 13. ADMINISTRATION & RULES COMMITTEE

- a. Report County Board Chair Schmeling (Addendum to Agenda)
- b. Resolution 2008-92 Authorization to proceed with a Jefferson County Strategic Planning Process (Referred back to committee on February 10, 2009) (Page 13)

### 14. FINANCE COMMITTEE

- a. Report from County Administrator on 2008 Year End Deficit and plans for future budget monitoring (Page 14-15)
- b. Resolution Act on year-end budget amendments (Page16-26)
- c. Resolution Act on year-end requests to carry over funds (Page 27)
- d. Resolution Act on year-end departmental deficits (Page 28-29)
- e. Resolution Amend Countryside Home budget for change in accounting reporting (Page 30-31)

### 15. HIGHWAY COMMITTEE

a. Resolution – Authorization for Highway Department to purchase a skid-steer loader (Page 32-33)

### 16. <u>JEFFERSON COUNTY HISTORIC SITE PRESERVATION COMMISSION</u>

a. Resolution – Establish Jefferson County History Days (Page 34)

### 17. COUNTY ADMINISTRATOR GARY PETRE

a. Ordinance – Authorizing acting and interim officials to issue citations for violation of ordinances (Page 35)

### 18. **APPOINTMENTS BY COUNTY ADMINISTRATOR** (Addendum to Agenda)

### 19. **ANNOUNCEMENTS**

### 20. ADJOURN

NEXT COUNTY BOARD MEETING, APRIL 21, 2009 7:00 P.M. ROOM 205





Jim Doyle, Governor Matthew J. Frank, Secretary 101 S. Webster St. Box 7921 Madison, Wisconsin 53707-7921 Telephone 608-266-0201 FAX 608-267-2750 TDD 608-267-6897

February 12, 2009

WM 60034 \*

### SHARON SCHMELING

County Chairman 709 STATE ST JEFFERSON, WI 53549

#### Dear Chairman:

The Department would like to inform you of the proposed state purchase of 173.45 acres of land for the WATERLOO WILDLIFE AREA in the Town of WATERLOO. The site is shown on the attached map. The land will be managed for conservation and public recreational use. This property is being acquired from a willing seller at appraised value.

We are notifying you of this purchase so that you know of Department activities in the project. For all transactions we notify the Town Chairman, the County Chairman, the State Representative, and the State Senator for the area.

If you would like more information, or have questions or concerns about the purchase, please contact me at the above address or at 608-266-0201 by February 26, 2009.

Thank you for this consideration.

Sincerely,

Richard E. Steffes

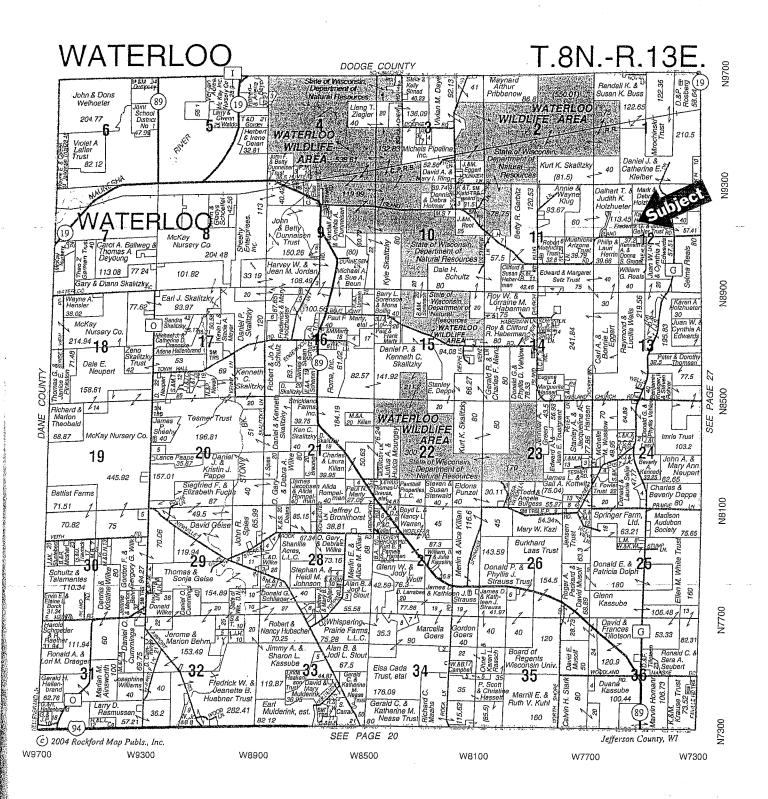
Natural Resources Real Estate Director

RES:jr

Attach.

cc: MARK AQUINO





# NOTICE OF PUBLIC HEARING JEFFERSON COUNTY FLOODPLAIN ORDINANCE AND FIRM MAP ADOPTION, CONDUCTED BY THE JEFFERSON COUNTY PLANNING AND ZONING COMMITTEE

Steve Nass, Chair; Greg David, Vice-Chair; Don Reese, Secretary; Richard Jones; Lloyd Zastrow

- 1. Call to Order
- 2. Roll Call
- 3. Certification of Compliance With Open Meetings Law Requirements
- 4. Review of Agenda
- 5. Public Hearing on 3397T-09 Jefferson County Floodplain Ordinance & FIRM Map Adoption

**PUBLIC NOTICE** is given to all persons in the County of Jefferson that a public hearing will be held on Thursday, March 19, 2009 at 7 p.m. in Room 205, Jefferson County Courthouse, 320 S Main St, Jefferson, Wisconsin, to solicit comments on proposed floodplain zoning ordinance and map revisions that are required by state and federal law. These revisions govern development in mapped floodplain areas. The proposed ordinance and map revisions are on file in the Jefferson County Zoning Office, Jefferson County Courthouse, Room 201.

The proposed regulations are intended to protect life, health and property in floodplain areas and will govern uses permitted in mapped floodplains. Activities such as dredging, filling, excavating and construction of buildings are generally allowed, but may be restricted according to which flood zone the property is in. A copy of the proposed ordinance and maps will be on file and open for public inspection in the Zoning Office for a period of two weeks prior to this public hearing. Additions to the existing ordinance are listed here in boldface type and underlined; deletions are in strikethrough font, as follows:

#### In 14:1.5 General Provisions:

(2) OFFICIAL MAPS & REVISIONS – replace eurrent approved with <u>restrictive</u> OFFICIAL MAPS: Based on the FIS – replace existing (a) and (b) with (a) Flood Insurance Rate Map (FIRM), panel number 55055C0017E, 55055C0019E, 55055C0050E, 55055C0055E, 55055C0065E, 55055C0066E, 55055C0067E, 55055C0068E, 55055C0069E, 55055C0079E, 55055C0083E, 55055C0086E, 55055C0087E, 55055C0090E, 55055C0091E, 55055C0092E, 55055C0093E, 55055C0094E, 55055C0104E, 55055C0108E, 55055C0111E, 55055C0112E, 55055C0113E, 55055C0114E, 55055C0116E, 55055C0118E, 55055C0135E, 55055C0142E, 55055C0144E, 55055C0175E, 55055C0176E, 55055C0178E, 55055C0180E, 55055C0181E, 55055C0182E, 55055C0183E, 55055C0184E, 55055C0186E, 55055C0187E, 55055C0188E, 55055C0189E, 55055C0191E, 55055C0193E, 55055C0195E, 55055C0207E, 55055C0210E, 55055C0225E, 55055C0226E, 55055C0227E, 55055C0228E, 55055C0229E, 55055C0231E, 55055C0233E, 55055C0240E, 55055C0245E, 55055C0260E, 55055C0267E, 55055C0269E, 55055C0286E, 55055C0287E, 55055C0288E, 55055C0289E, 55055C0291E, 55055C0292E, 55055C0293E, 55055C0294E, 55055C0300E, 55055C0302E, 55055C0304E, 55055C0305E, 55055C0306E, 55055C0308E, 55055C0310E, 55055C0311E, 55055C0312E, 55055C0313E, 55055C0314E, 55055C0316E, 55055C0317E, 55055C0318E, 55055C0319E, 55055C0336E, 55055C0337E, 55055C0338E, 55055C0339E, 55055C0350E, 55055C0364E,

55055C0365E, 55055C0375E, 55055C0382E, 55055C0401E, 55055C0402E, 55055C0406E, 55055C0407E, 55055C0430E, 55055C0432E, 55055C0435E, 55055C0451E, 55055C0455E, 55055C0460E, 55055C0480E dated June 2, 2009 with corresponding profiles that are based on the Flood Insurance Study (FIS) 55055CV000A dated June 2, 2009.

OFFICIAL MAPS: Based on other studies – replace existing (c) with

(b) Lake Ripley floodplain delineation prepared for the Lake Ripley Management

District, dated October 3, 2008, prepared by Montgomery Associates.

<u>Deer Creek floodplain analysis for Jason Dev property, dated September 4, 2008, prepared by Montgomery Associates.</u>

Rock Creek floodplain analysis for the Hooper's Dam Mill Building, dated October 15, 2007, prepared by RSV Engineering, Inc.

<u>Carlin Dam Analysis for reconstruction of Carlin Dam, dated November 26, 2008, prepared by STS.</u>

STH 26 Watertown Bypass and Frontage Road for the Wisconsin Department of Transportation Project 1390-04-02, dated October 29, 2008, prepared by the Wisconsin Department of Transportation.

In 14:6.1 GENERAL (2)(d) ...which over the life of the structure would <u>equal or</u> exceed 50%...

(2)(e) ...total cost to restore the structure to its pre-damaged condition equals or exceeds 50%...

In 14:6.3 FLOODFRINGE AREAS (3)(c) ...does not equal or exceed 50% of the present...

In 14:7.1(2)(b)7. SITE DEVELOPMENT PLAN replace National Geodetic and Vertical Datum (NGVD) with North American Vertical Datum (NAVD)

In 14:7.1(2)(b)8. SITE DEVELOPMENT PLAN replace NGVD with North American Vertical Datum (NAVD)

In 14:10.0 DEFINITIONS add <u>48</u>) "NORTH AMERICAN VERTICAL DATUM – (NAVD)" – Elevations referenced to mean sea level datum, 1988 adjustment and renumber the subsequent definitions.

All persons interested are invited to attend this hearing and be heard. Written comments may be submitted to Jefferson County Planning and Zoning Committee, Steve Nass, Chair, prior to or at this public hearing. Comments may be mailed to the Chair at 320 S Main St, Jefferson, WI 53549

Dated at Jefferson, WI, this twenty-seventh day of February, 2009.

### 6. Close Public Hearing

Individuals requiring special accommodations for attendance at the meeting should contact the County Administrator at 920-674-7101 24 hours prior to the meeting so that appropriate arrangements can be made.

# NOTICE OF PUBLIC HEARING JEFFERSON COUNTY PLANNING AND ZONING COMMITTEE

Steve Nass, Chair; Greg David, Vice-Chair; Don Reese, Secretary; Richard Jones; Lloyd Zastrow

- 1. Call to Order
- 2. Roll Call
- 3. Certification of Compliance With Open Meetings Law Requirements
- 4. Review of Agenda
- 5. Public Hearing

NOTICE IS HEREBY GIVEN that the Jefferson County Planning and Zoning Committee will conduct a public hearing at approximately 7:30 p.m. or immediately following the Jefferson County Floodplain Ordinance and FIRM Map adoption public hearing, on Thursday, March 19, 2009, in Room 205 of the Jefferson County Courthouse, Jefferson, Wisconsin. A hearing will be given to anyone interested in the proposals. PETITIONERS, OR THEIR REPRESENTATIVES, SHALL BE PRESENT. Matters to be heard are petitions, as described or as may be amended for location or size by the Committee, to amend the zoning ordinance of Jefferson County and applications for conditional use permits. In order to comply with the Jefferson County Agricultural Preservation and Land Use Plan, the Committee may modify the location of the proposed parcels to anywhere on the entire parcel of record. A map of the properties affected may be obtained from the Zoning Department. If you have questions regarding these matters, please contact Zoning at 920-674-7131.

### FROM AGRICULTURAL A-1 TO A-2, AGRIBUSINESS

<u>3387A-09 & CU1543-09 – Joe Esther/Mildred Lindholm Country Investments LLC Property:</u> Rezone PIN 016-0514-0822-000 (1.1 Acre) with conditional use to allow for a construction company office and for storage of non-farm equipment, including limited outside storage. The site is at **W6855 STH 106** in the Town of Koshkonong.

## FROM AGRICULTURAL A-1 TO A-2, AGRIBUSINESS AND A-3, RURAL RESIDENTIAL

<u>3388A-09, CU1544-09 & 3389A-09 – Leonard & Kathleen Kalvaitis:</u> Rezone approximately 1.3 acre with conditional use for storage of non-farm equipment. Rezone to create an approximate 1.8-acre building site and an approximate 2-acre building site on Sunset Lane, and an approximate 2-acre building site on Poeppel Road. The sites are part of PIN 016-0514-3213-002 (9.013 Acres) near **N324 Poeppel Road** in the Town of Koshkonong.

### FROM AGRICULTURAL A-1 TO A-3, RURAL RESIDENTIAL

<u>3390A-09 – Josephine Williams:</u> Rezone to create an approximate 1-acre building site near N7465 Jungle Lane in the Town of Waterloo from part of PINs 030-0813-3232-000 (40 Acres) and 030-0813-3141-000 (40 Acres).

<u>3391A-09 – Gerard Jackson/Beverly J Kraus Trust Property:</u> Rezone to create an approximate 3.8-acre building site on **Retzlaff Road** from part of PIN 022-0613-3244-

000 (29 Acres). The site is in the Town of Oakland; the parcel of record also includes PINs 022-0613-3332-002, 022-0613-3333-000 and 028-0513-0511-001.

<u>3392A-09 – Jonathan Hartwig:</u> Rezone to create an approximate 1-acre building site from part of PIN 016-0514-2813-000 (42.276 Acres). The site is in the Town of Koshkonong, near **N815 McIntyre Road.** 

<u>3393A-09 – Steve Knoebel:</u> Create an approximate 2-acre building site at **N5576 CTH D** in the Town of Farmington from part of PIN 008-0715-2613-000 (19.78 Acres). The parcel of record includes PINs 008-0715-2611-001 and 008-0715-2614-000.

<u>3394A-09 – Robert W Nielsen:</u> Create an approximate 1-acre building site near **W5805 CTH B** from part of PIN 002-0714-1541-001 (26.56 Acres) in the Town of Aztalan. The parcel of record also includes PIN 002-0714-1544-001.

### FROM A-3, RURAL RESIDENTIAL AND N, NATURAL RESOURCES TO A-1 AGRICULTURAL

<u>3395A-09 & 3396A-09 – Jefferson County:</u> Rezone back to A-1 Agricultural and rescind the previous County Board approval which created a building site on PIN 008-0715-2654-003 (4.13 Acres) and a Natural Resource zone on PIN 008-0715-2643-002 (26.108 Acres). The sites are near the intersection of **Bakertown Road and CTH D** in the Town of Farmington.

### CONDITIONAL USE PERMIT APPLICATIONS

<u>CU1545-09 – Jerome Ehrke:</u> Conditional use for an extensive on-site storage structure of 1,024 square feet, 18 feet high in a Residential R-2 zone. The site is at **W7963 Oakwood Lane** in the Town of Oakland, on PIN 022-0613-1431-003 (1.87 Acres).

<u>CU1546-09 – Jeff Fowle, WE Energies/Ray & Leonard Meyer Property</u>: Conditional use to allow extended storage of vehicles, construction equipment and electric utility supplies near **W3092 USH 18** in the Town of Jefferson. The site is part of PIN 014-0615-0212-007 (10.545 Acres) and is zoned A-2, Agribusiness.

<u>CU1547-09 – Frank Pedone:</u> Allow multiple businesses and grant a conditional use for an insurance company office at **W1223 Linden Road** in the Town of Ixonia on PIN 012-0816-2723-004 (3.414 Acres) in an Industrial zone.

<u>CU1548-09 – Diane Seeber:</u> Conditional use to allow up to eight dogs in an A-1, Agricultural zone at **N6923 CTH D** in the Town of Farmington on PIN 008-0715-0243-000 (2.518 Acres).

### 6. Adjourn

Individuals requiring special accommodations for attendance at the meeting should contact the County Administrator at 920-674-7101 24 hours prior to the meeting so that appropriate arrangements can be made.

### NOTICE OF PUBLIC HEARING

The County of Jefferson will hold a public hearing on Tuesday, March 10, 2009, at 7:15 p.m. in Room 205 of the Jefferson County Courthouse at 320 South Main Street, Jefferson, Wisconsin.

The purpose of this hearing is to provide the citizens of the County of Jefferson an explanation of the Community Development Block Grant for Economic Development (CDBG-ED) program, program goals, and the application process along with a discussion of the economic development needs of the County of Jefferson and to receive citizen input relating to the potential application for a loan up to \$200,000.00 in CDBG-ED funds to be loaned to Kevin and Christine Griswold dba Tag Lane Dairy Farm. The funds will be utilized by Kevin and Christine Griswold to purchase cows and create at least eight new jobs. Proposed activities must benefit low-and-moderate-income individuals through the creation and/or retention of jobs. The citizens of the Community are urged to attend and participate in this meeting.

Information relating to the Community's CDBG-ED application may be obtained at Room 111 of the Jefferson County Courthouse, Monday through Friday from 8 a.m. - 4:30 p.m.

### ECONOMIC DEVELOPMENT CONSORTIUM

**JEFFERSON COUNTY** 

### Resolution 2009-02

In Support of Establishment and Administration of a CDBG-ED Loan for Kevin J and Christine M Griswold dba Tag Lane Dairy Farms

WHEREAS, Kevin J and Christine M Griswold dba Tag Lane Dairy Farms have received a commitment letter dated January 12, 2009 from the State of Wisconsin Department of Commerce for a CDBG-ED MVP Loan up to \$200,000.00, and

WHEREAS, Kevin J and Christine M Griswold dba Tag Lane Dairy Farm. plans to increase milk production in the state of Wisconsin at the facility in Ixonia, and,

WHEREAS, among other loan requirements. Kevin J and Christine M Griswold dba Tag Lane Dairy Farms, Inc has represented it will create eight (8) new positions with an average production wage of \$10.13 per hour, and, acknowledges that these positions will be made available to persons with low to moderate income.

WHEREAS, job creation, job retention, increasing tax base, and quality of life are key to the mission of the Jefferson County Economic Development Consortium,

NOW, THEREFORE, BE IT RESOLVED, the Jefferson County Economic Development Consortium (JCEDC) supports the application of Kevin J and Christine M Griswold dba Tag Lane Dairy Farms and will assist Jefferson County and its Administrator with obtaining the Community Development Block Grant, and,

BE IT FURTHER RESOLVED that the JCEDC administer the CDBG-ED Program and conduct such activities as are necessary thereto.

Passed and adopted by the Jefferson County Economic Development Consortium, Jefferson County, Wisconsin, this 11<sup>th</sup> day of February, 2009

Jefferson County Economic Development Consortium

Ron Krueger Chairperson

Attest:

Dennis Heling, Executive Director

### RESOLUTION NO. 2008-

### Resolution authorizing Community Development Block Grant for milk volume production loan to Kevin J. and Christine M. Griswold dba Tag Lane Dairy Farm

WHEREAS, funds are available to Jefferson County for a Community Development Block Grant for the purpose of funding a milk volume production loan to Kevin J. and Christine M. Griswold dba Tag Lane Dairy Farm, and

WHEREAS, the State of Wisconsin Department of Commerce has received the application of Kevin J. and Christine M. Griswold dba Tag Lane Dairy Farm and finds it to be in order and recommends such loan be made on the terms established by the State, and

WHEREAS, the Jefferson County Economic Development Consortium, Resolution 2009-2, has offered to assist the County Administrator in obtaining the Community Development Block Grant, and

WHEREAS, the County of Jefferson, Wisconsin, has adopted Resolution 2003-07, the Community Development Block Grant Citizen Participation Plan, and held a public hearing as required, and

WHEREAS, lending the grant funds to Kevin J. and Christine M. Griswold dba Tag Lane Dairy Farms will promote employment and increase their milk production in Jefferson County, State of Wisconsin, and

NOW, THEREFORE, BE IT RESOLVED that the Jefferson County Administrator is authorized to execute such documents as may be necessary to obtain Community Development Block Grant funds in an amount up to \$200,000 for the purpose of lending said funds to Kevin J. and Christine M. Griswold dba Tag Lane Dairy Farms to expand and increase milk production at its Ixonia site, and,

BE IT FURTHER RESOLVED that the Jefferson County Economic Development Consortium is authorized to act as the agent of Jefferson County for administration of this Community Development Block Grant.

Fiscal Note: Jefferson County Economic Development Consortium will receive \$6,000 to administer this grant. Kevin J. and Christine M. Griswold dba Tag Lane Dairy Farms are proposing to invest approximately \$5.9 million to expand and modernize its dairy farm and will create up to eight (8) new full-time positions with an average wage of \$10.13 per hour in Ixonia, Wisconsin.

AYES	
NOES	
ABSTAIN	_
ABSENT	
VACANT	_

Resolution Requested by Jefferson County Economic Development Consortium

03-10-09

Dennis Heling: 02-18-09

### **REPORT**

# TO THE HONORABLE MEMBERS OF THE JEFFERSON COUNTY BOARD OF SUPERVISORS

The Jefferson County Planning and Zoning Committee, having considered petitions to amend the zoning ordinance of Jefferson County, filed for public hearing held on February 19, 2009, as required by law pursuant to Wisconsin Statutes, notice thereof having been given, and being duly advised of the wishes of the town boards and persons in the areas affected, hereby makes the following recommendations:

APPROVAL OF PETITIONS 3384A-09, 3385A-09 & 3386A-09

# DATED THIS SECOND DAY OF MARCH, 2009 Donald Reese, Secretary

THE EFFECTIVE DATE OF THE PRIOR MONTH'S AMENDMENTS, 3356A-08, 3256A-07, 3381A-09 and 3382A-09, IS FEBRUARY 14, 2009.

Deb Magritz: 03-03-09

### ORDINANCE NO. 2008-

### **Amend Zoning Ordinance**

WHEREAS, the Jefferson County Board of Supervisors has heretofore been petitioned to amend the Jefferson County Zoning Ordinance, and

WHEREAS, Petitions 3384A-09, 3385A-09 and 3386A-09 were referred to the Jefferson County Planning and Zoning Committee for public hearing on February 19, 2009, and

WHEREAS, the proposed amendments have been given due consideration by the Board of Supervisors in open session,

NOW, THEREFORE, BE IT ORDAINED that the Jefferson County Board of Supervisors does amend the zoning ordinance of Jefferson County (and official zoning maps) as follows:

### FROM AGRICULTURAL A-1 TO A-3, RURAL RESIDENTIAL

Rezone approximately 4.7 acres with the home at W3218 Piper Road from PINs 004-0515-2333-001 (4 acres) and 004-0515-2333-002 (11.888 acres) and create a new 2-acre building site from PIN 004-0515-2333-002. The property is in the Town of Cold Spring. This utilizes the last available A-3 zone for the property; therefore, rezoning is conditioned upon recording of an affidavit acknowledging that fact. It is further conditioned upon road access approval by the Town, upon receipt by Zoning of a soil test showing sites for installation of both initial and replacement private sewage systems, and upon approval and recording of a final certified survey map for the lots including extraterritorial plat review by the City of Whitewater, if necessary. (3384A-09 – Cliff Fuller/Thomas & Rhonda Fuller property)

Rezone approximately 1 acre of PIN 016-0514-2042-000 (41.64 acres) for a new building site near N1085 Groeler Road in the Town of Koshkonong. Rezoning is conditioned upon road access approval by the Town, with the drive on the far northwest end of the lot, upon receipt by Zoning of a soil test showing sites for installation of both initial and replacement private sewage systems, and upon approval and recording of a final certified survey map for the lot including extraterritorial plat review by the City of Fort Atkinson, if necessary. (3385A-09 – Dennis Stork/Dennis Stork & Ronald Rew property)

### FROM AGRICULTURAL A-1 TO N, NATURAL RESOURCES

Rezone approximately 26 acres of PINs 022-0613-2841-000 (33.13 acres), 022-0613-2842-000 (33.31 acres) and 022-0613-2843-000 (38.4 acres) to allow its sale to an adjoining property owner. The site is near N3028 CTH A in the Town of Oakland. This action is conditioned upon the Natural Resource zone being retained by an adjoining property owner since no road access is proposed. (3386A-09 – Dean & Diane Evenson/Arlene Evenson Estate property)

AYES	
NOES	
ABSTAIN	
ABSENT	
VACANT -	

Ordinance Requested By Planning and Zoning Committee

03-10-09

Deb Magritz: 03-03-09

### RESOLUTION NO. 2008-\_\_\_\_

### **Revising Zoning Department Fee Schedule**

WHEREAS, the Jefferson County Zoning Department is reviewing current fees to better reflect staff time expended in dealing with expired sanitary permits and revised land use permits, and

WHEREAS, the Zoning Department fee schedule should be changed accordingly, and

WHEREAS, the Jefferson County Planning and Zoning Committee recommends these fee schedule changes,

NOW, THEREFORE, BE IT RESOLVED that "Re-issuance of expired sanitary permits" in the amount of \$150 be deleted and a new category for "Land use permit revision fee" in the amount of \$50 be added to the Jefferson County Zoning Department Fee Schedule.

Fiscal Note: Eliminating reissuance of expired sanitary permits will result in the holder of an expired permit reapplying for a new sanitary permit at a cost of between \$275 and \$875. Two to three such expired permits are expected per year. Adding a land use permit revision fee in the amount of \$50 is expected to generate approximately \$2,500 in additional revenue per year.

AYES
NOES
ABSTAIN
ABSENT
VACANT

Resolution Requested By Planning and Zoning Committee

03-10-09

Deb Magritz: 03-03-09

### A resolution authorizing to proceed with a Jefferson County Strategic Planning Process

WHEREAS, a Strategic Plan is a disciplined effort to produce fundamental decisions and actions that shape and guide an organization and what it does, and

WHEREAS, a Strategic Plan for Jefferson County would serve as a guide for county government to follow in order to ensure that it provides the programs and services that its citizens want, and

WHEREAS, the Administration and Rules Committee has discussed the need for the County to develop a Strategic Plan, since May 2008, and

WHEREAS, the Committee has directed staff to prepare a report to the County Board that provides Board members with an explanation of the strategic planning process, and

WHEREAS, the Administration and Rules Committee has unanimously voted to seek support from the County Board to proceed with the strategic planning process, as described in the Report, and

WHEREAS, the report to the County Board on Strategic Planning accompanies this resolution and is was presented to the County Board at its February 10, 2009, meeting, and

WHEREAS, the County Board referred this resolution back to the Administration and Rules Committee to re-examine the membership in the Strategic Plan Steering Committee, and

WHEREAS, the Administration and Rules Committee has unanimously voted to seek support from the County Board to proceed with the strategic planning process, as described in the Report, and

WHEREAS, the Jefferson County Board of Supervisors concurs with the Administration and Rules Committee and believes that it is in the County's best interest to proceed with the development of a Strategic Plan for Jefferson County government.

NOW, THEREFORE, BE IT RESOLVED that the Jefferson County Board of Supervisors hereby authorizes the Administration and Rules Committee to proceed with the strategic planning process as described in the accompanying Report to the County Board, and

BE IT FURTHER RESOLVED that County Board members participating on the Steering Committee and the Coordinating Work Group shall be authorized per meeting and mileage reimbursement costs, and

BE IT FURTHER RESOLVED that the Administration and Rules Committee periodically provide the County Board with status reports on the progress of the planning process.

Fiscal Note: It is anticipated that adoption of this resolution will result in increased per diem meeting fees and mileage costs related to County Board members' participation in on the strategic planning. Steering Committee and Coordinating Work Group during the process. The amount of this increased cost cannot be determined at this time. In addition, the scheduling of community listening sessions and the issuance of community surveys will result in additional cost. These costs will be reported to the County Board and may require a transfer of funds from the 2009 Contingency Appropriation. An expenditure of staff time and supplies in preparing for meetings and participating in the planning process will also be required.

AYES
NOES
ABSTAIN
ABSENT
VACANT

Resolution requested by Administration and Rules Committee

03-10-09

### Item 14a



### JEFFERSON COUNTY

# OFFICE OF THE COUNTY ADMINISTRATOR

320 S. Main Street Room 111 Jefferson, WI 53549 Telephone (920) 674-7101 GARY R. PETRE
County Administrator

TAMMIE J. JAEGER
Administrative Assistant
Confidential

TO:

County Board Members

FROM:

Gary R. Petre, County Administrator

DATE:

March 6, 2009

SUBJECT:

2008 Year-End Deficit Summary Report and Future Budget Monitoring

### Background

On February 27, 2009, the Finance Committee reviewed 2008 Year-End Financial documents prepared by Dave Ehlinger, Accounting Manager. Updated copies of these documents are included in your meeting packets for the Board's March 10, 2009 meeting. The Finance Committee requested that I provide the Board with a report regarding the 2008 Year-End Deficit and recommendations for monitoring the County's 2009 Budget during the current year.

### 2008 Year-End Deficit

As reported to the Finance Committee by the Accounting Manager, County departments ended 2008 with a combined year-end deficit of approximately \$1.7 M (See County Board Resolution agenda item 14d – Pages 28-29). Of this total amount, \$1.6 M occurred in five County departments:

	Net Deficit	Revenue Deficit
Register of Deeds	\$88,500	\$88,300
County Treasurer	645,500	\$693,600
Sheriff	729,000	317,900
Zoning and Planning	90,900	100,100
Countryside Home	78,600	0
	\$1,632,500	\$1,199,900

It should further be noted that \$1.2 M of this \$1.6 M was the result of unrealized budgeted revenue and not due to over expenditure in the departments. These revenue losses are further explained in the pending Resolution entitled "Act on year-end departmental deficits", that was noted above.

The County was aware of these anticipated revenue deficits during 2008. On July 8, 2008, as part of my department's 2007 Annual Report to the County Board, I informed the Board that the County was facing shortfalls of revenue in these departments, in excess of \$1 M. On August 1, 2008 the Accounting Manager issued a detailed financial report to the Finance Committee that projected a total \$1.57 M year-end deficit in 2008.

In addition to the above revenue shortfalls, the 2008 County deficit includes two expenditure adjustments totaling \$278,600 that were not the result of departmental operations during the year:

\$78,600	This deficit in Countryside Home was the result of accounting entries for funded depreciation of the facility.
200,000	This portion of the deficit in the Sheriff's Department was due to a charge for 2007 wages and benefits that was expensed out of the 2008 Budget. This year-end charge will not reoccur in 2009.
\$278,600	Total Expenditures Adjustments

The remaining \$211,100 net deficit in the Sheriff's Department was the net result of \$347,900 in over expenditures, partially offset by a \$136,800 unused balance of funds from the transfer of contingent funds during 2008, for flood related expenses. The \$347,900 operating expenditure deficit was due to over expenditure for overtime as the result of staff vacancies and unanticipated worker's compensation costs and gasoline costs.

### 2009 Budget Monitoring

In 2009, it is not anticipated that the County will experience the significant level of unrealized revenue that occurred during 2008. With more experience on the impact that the failing economy has had on County revenues, the 2009 Budget reduced budgeted revenue by over \$1 M in several departments:

2009 Budget	Revenue Reductions
Register of Deeds	\$74,930
County Treasurer	900,000
Sheriff – Jail	20,000
Planning & Zoning	88,075
	\$1,083,005

This realignment of budgeted revenues to reflect current economic conditions will greatly help in diminishing a possible year-end revenue deficit in 2009.

Of continuing concern is the County's ability to increase Jail Prisoner Boarding revenue, and reduce a probable 2009 year-end deficit in this department. The Sheriff is currently working on an operational plan to increase this revenue during 2009.

In order to more closely monitor the County's 2009 Budget during the current year, additional departments will develop monthly financial reports to their parent committees.

Currently, five major County departments and the County Treasurer report on the financial condition of their departments on either a monthly or bi-monthly basis:

Countryside Home	Human Services Department
Highway Department	Health Department
Fair Park	

The five departments accounted for approximately \$66.6 M (70%) of the County's \$95.5 M operating budget in 2008, which excludes payments to Debt Service and the Library System. In addition, the County Treasurer submits a monthly report to the County Board on the County's investment revenue. Clearly a vast majority of the County's department operating budgets are already monitored by staff and parent committees, on a regular basis. If the Sheriff's Department's budget were added to this regular committee monitoring list, the percentage of committee monitored budgets would increase to 83%. It should also be noted that other department budgets are being monitored by department heads, including the Accounting Manager, County Administrator and County Board Chair.

In addition to departments developing financial reports for their parent committees, who currently don't receive them, the Accounting Manager and County Administrator will work with departments to develop a quarterly County-wide financial report to the Finance Committee and the County Board.

Through revenue adjustments made in the 2009 Budget and with closer monitoring of department budgets during the year, it is anticipated that the County will be in a better position to implement necessary operational changes to address potential budget shortfalls, should they occur during 2009.

Department Heads have already began identifying and costing out options for reducing operating costs both in 2009 and for the 2010 Budget. Once compiled, this information will be presented to the Finance Committee and other Committees and Boards in the very near future.

Gary R. Petre

### Item 14b

### Act on year-end budget amendments

WHEREAS, due to circumstances arising since the 2008 budget was formulated, the following transfers of funds and departmental budgetary amendments are necessary and recommended by the Finance Committee as indicated below:

To/ From	Bus Unit	Account Number	Sub Acct	Account Description	Amount
A Prov	ride funds	to departme	nts for pre	paid health insurance under the state plan	
To To To To	4700 5200 3001 53000	611110 611110 611110 611110		Prepaid asset transferHealth Prepaid asset transferHuman Services Prepaid asset transferCountryside Home Prepaid asset transferHighway Totals	335,569.92 283,229.11 145,777.79 764,576.82
From	9801	611110		Prepaid asset transferGeneral Fund	(764,576.82)
B (1) A	mend bud	dgets for dep	artments f	or health insurance deficit allocation (General Fund)	
То	11	512144		Health insuranceCounty Board	1,403.70
То	31	512144		Health insuranceEconomic Development	Zero
То	41	512144		Health insuranceHuman Resources	4,222.78
То	51	512144		Health insuranceEmergency Management	1,157.13
To	52	512144		Health insuranceEPCRA	862.43
То	71	512144		Health insuranceRegister in Probate	1,755.03
То	81	512144		Health insuranceCounty Administrator	1,709.91
То	9001	512144		Health insuranceCentral Duplication	923.88
To	1001	512144		Health insuranceRegister of Deeds	6,532.94
To	1101	512144		Health insuranceSurveyor	1,490.02
То	1201	512144		Health insuranceCounty Clerk	8,946.83
To	1202	512144		Health insuranceElections	3.25
То	1301	512144		Health insuranceLand Information	5,270.89
To	1401	512144		Health insuranceCounty Treasurer	2,778.17
То	1601	512144		Health insuranceDistrict Attorney	12,683.59
То	1602	512144		Health insuranceVictim Witness	2,231.72
То	1603	512144		Health insuranceFirst Offender Program	2,483.19
То	1701	512144		Health insuranceCorporation Counsel	4,470.05
То	1801	512144		Health insuranceParks	10,135.10
То	1801	512144		Health insuranceDog Park	16.04
То	1840	512144		Health insuranceGrounds keeping	157.77
То	1901	512144		Health insuranceCentral Services	8,644.67
То	2001	512144		Health insuranceSheriff	72,718.34
То	2001	512144	101	Health insuranceSheriff (Patrol)	4,600.27

To     To	2001 2004 2005 2006 2056 2151 2152 2201 2202 2301 2401 2402 2421 2422 2501 5301 6801 6902 7001 7101 7104	512144 512144	102 103	Health insuranceSheriff (Detective) Health insuranceSheriff (Drug Task Force) Health insuranceSupport Services Health insuranceCourthouse Security Health insuranceDispatch & Communications Health insuranceFEMA disaster Health insuranceWater Safety Health insuranceSnowmobile Law Health insuranceJail nurses Health insuranceJail Kitchen Health insuranceChild Support Health insuranceClerk of Courts Health insuranceFamily Court Commissioner Health insuranceFamily Court Counseling Health insuranceCoroner Health insuranceVeterans Services Health insuranceVeterans Services Health insuranceFair Park Health insuranceFair Week Health insuranceFair Week Health insuranceZoning Health insuranceAir Quality	609.14 432.27 11,693.45 3,752.92 8,439.65 8.45 47.76 13.31 48,591.74 2,106.20 8,948.51 18,529.67 22,116.12 5,151.85 2,303.28 2,983.40 1,490.02 2,097.17 3,577.33 5,301.45 672.32 6,231.45 8,271.57 51.47
То	7109	512144		Health insuranceSolid Waste	Zero
То				Totals	318,618.20
From	9801	699999		Budgetary fund balance	(318,618.20)
		~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~	artmonts f		
B (2) A	mend bud	dgets for dep	artments f	for health insurance deficit allocation (Health Dept)	
		~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~	artments f		Zero Zero
To From	mend bud Mult 9801	512144 699999	<b></b>	for health insurance deficit allocation (Health Dept)  Health insuranceHealth Department	Zero Zero

To	5055	512144	Health insuranceWorkforce Development	21,787.35
То	5151	512144	Health insuranceTransportation	2,083.28
То	5159	512144	Health insuranceAdvocacy Program	1,490.02
То	5175	512144	Health insuranceEarly Intervention	8,263.30
To	5190	512144	Health insuranceManagement	17,329.88
To	5200	512144	Health insuranceOverhead	4,371.06
То			Totals	174,736.25
From	9801	699999	Budgetary fund balance	(174,736.25)

B (4) -- Amend budgets for departments for health insurance deficit allocation (Countryside Home)

То	3101	512144		Health insuranceNursing Director	6.37
То	3101	512144	7666621	Health insuranceNursing Director	1,483.65
То	3102	512144		Health insuranceNursing Staff Development	(1.71)
То	3102	512144	766621	Health insuranceNursing Staff Development	1,493.41
То	3103	512144		Health insuranceNursing Supervisor	18.43
То	3103	512144	766621	Health insuranceNursing Supervisor	2,959.14
То	3106	512144		Health insuranceNursing Unit Clerk	16.10
То	3106	512144	766621	Health insuranceNursing Unit Clerk	2,967.30
То	3120	512144		Health insuranceCertified Nursing	2,200.18
То	3120	512144	76662112	Health insuranceCertified Nursing	8,335.65
То	3120	512144	76662113	Health insuranceCertified Nursing	11,178.54
То	3120	512144	76662114	Health insuranceCertified Nursing	51,662.48
То	3120	512144	76662116	Health insuranceCertified Nursing	13,736.23
То	3235	512144		Health insuranceSocial Services	11.92
То	3235	512144	76662124	Health insuranceSocial Services	2,968.12
To	3236	512144		Health insuranceActivity Therapy	76.30
То	3236	512144	76662120	Health insuranceActivity Therapy	7,903.23
То	3550	512144		Health insuranceDietary	206.92
To	3550	512144	76662126	Health insuranceDietary	1,353.51
То	3550	512144	76662127	Health insuranceDietary	130.14
То	3550	512144	76662129	Health insuranceDietary	14,555.37
То	3551	512144		Health insurancePlant Operations	14.44
To	3551	512144	76662131	Health insurancePlant Operations	593.27
То	3551	512144	76662132	Health insurancePlant Operations	6,242.44
То	3552	512144		Health insuranceResident Care	113.14
То	3552	512144	76662133	Health insuranceResident Care	1,483.65
То	3552	512144	76662134	Health insuranceResident Care	14,542.88
To	3553	512144		Health insuranceLaundry & Linen	87.06
То	3553	512144	76662135	Health insuranceLaundry & Linen	3,021.39
То	3660	512144		Health insuranceBusiness Office	53.43
То	3660	512144	76662141	Health insuranceBusiness Office	5,387.25
То	3663	512144		Health insuranceMedical Records	9.30
То	3663	512144	76662143	Health insuranceMedical Records	1,484.46
To	3663	512144	76662144	Health insuranceMedical Records	589.95
To	3664	512144		Health insuranceHuman Resources	6.37

To To To To To	3664 3664 3665 3665 3665	512144 512144 512144 512144 512144	76662138 76662139 766580 766621	Health insuranceHuman Resources Health insuranceHuman Resources Health insuranceAdministration Health insuranceAdministration Health insuranceAdministration Totals	247.27 2,048.89 6.37 5.60 1,483.65 160,682.09
From	9801	699999		Budgetary fund balance	(160,682.09)
B (5) A	Amend bu	dgets for de	epartments fo	r health insurance deficit allocation (Highway)	
То	53211	512144		Health insuranceHighway employee benefits	80,650.43
From	9801	699999		Budgetary fund balance	(80,650.43)
B (6)	Amend bu	dgets for de	epartments fo	or health insurance deficit allocation (MIS)	
То	8501	512144		Health insuranceMIS PC Group	2,823.86
То	8502	512144		Health insuranceISIS Group	4,206.71
То				Totals	7,030.57
From	9801	699999		Budgetary fund balance	(7,030.57)
C Prov	vide funds	to departm	ents for healt	th insurance deficit allocation	
То	4700	611107		Health deficit transferHealth Department	Zero
To	5200	611107		Health deficit transferHuman Services	174,736.25
To	3001	611107		Health deficit transferCountryside Home	160,682.09
То	53000	611107		Health deficit transferHighway	80,650.43
То	8501	611107		Health deficit transferMIS PC Group	2,823.86
То	8502	611107		Health deficit transferMIS ISIS Group	4,206.71
То				Totals	423,099.34
From	9801	611107		Health deficit transferGeneral Fund	(423,099.34)
D (1) A	mend bud	lgets for de	partments fo	r dental insurance deficit allocation (General Fund)	
То	11	512173		Dental insuranceCounty Board	71.06
То	31	512173		Dental insuranceEconomic Development	Zero
То	41	512173		Dental insuranceHuman Resources	234.10

То	51	512173		Dental insuranceEmergency Management	64.82
To	52	512173		Dental insuranceEPCRA	45.50
To	71	512173		Dental insuranceRegister in Probate	100.59
То	81	512173		Dental insuranceCounty Administrator	180.78
To	9001	512173		Dental insuranceCentral Duplication	52.42
To	1001	512173		Dental insuranceRegister of Deeds	359.49
То	1101	512173		Dental insuranceSurveyor	82.38
То	1201	512173		Dental insuranceCounty Clerk	494.29
То	1202	512173		Dental insuranceElections	0.17
To	1301	512173		Dental insuranceLand Information	292.91
То	1401	512173		Dental insuranceCounty Treasurer	157.45
То	1601	512173		Dental insuranceDistrict Attorney	702.41
То	1602	512173		Dental insuranceVictim Witness	121.42
To	1603	512173		Dental insuranceFirst Offender Program	137.30
To	1701	512173		Dental insuranceCorporation Counsel	247.15
To	1801	512173		Dental insuranceParks	594.55
То	1801	512173		Dental insuranceDog Park	1.19
То	1840	512173		Dental insuranceGrounds keeping	18.55
То	1901	512173		Dental insuranceCentral Services	488.80
То	2001	512173		Dental insuranceSheriff	4,254.76
То	2001	512173	101	Dental insuranceSheriff (Patrol)	243.77
То	2001	512173	102	Dental insuranceSheriff (Detective)	32.13
То	2001	512173	103	Dental insuranceSheriff (Drug Task Force)	22.80
To	2004	512173		Dental insuranceSupport Services	560.67
To	2005	512173		Dental insuranceCourthouse Security	209.86
То	2006	512173		Dental insuranceDispatch & Communications	576.68
То	2056	512173		Dental insuranceFEMA disaster	0.45
То	2151	512173		Dental insuranceWater Safety	2.52
То	2152	512173		Dental insuranceSnowmobile Law	0.75
То	2201	512173		Dental insuranceJail	2,714.25
То	2201	512173	602	Dental insuranceJail nurses	116.30
To	2202	512173		Dental insuranceJail Kitchen	494.29
То	2301	512173		Dental insuranceChild Support	1,028.78
То	2401	512173		Dental insuranceClerk of Courts	1,240.87
То	2402	512173		Dental insuranceJudicial Support	282.85
То	2421	512173		Dental insuranceFamily Court Commissioner	129.06
То	2422	512173		Dental insuranceFamily Court Counseling	164.76
То	2501	512173		Dental insuranceCoroner	82.38
To	5301	512173		Dental insuranceVeterans Services	121.47
То	6801	512173		Dental insuranceUW Extension	203.21
То	6901	512173		Dental insuranceFair Park	294.52
То	6902	512173		Dental insuranceFair Week	35.47
То	7001	512173		Dental insuranceLand Conservation	361.39
To	7101	512173		Dental insuranceZoning	497.21
То	7104	512173		Dental insuranceAir Quality	3.54
То	7109	512173		Dental insuranceSolid Waste	Zero
To				Totals	18,122.07
					•
From	9801	699999		Budgetary fund balance	(18,122.07)

	Amend bu	udgets for d	epartments f	or dental insurance deficit allocation (Health Dept)	
To From	Mult 9801	512173 699999		Dental insuranceHealth Department Budgetary fund balance	Zero Zero
) (3) A	mend bu	daets for de	epartments fo	or dental insurance deficit allocation (Human Services)	
To	5000	512173		Dental insuranceSocial/Mental Hygiene	4,384.05
To	5003	512173		Dental insurance-Lueder Haus	453.70
To	5004	512173		Dental insuranceFamilies Come First	129.29
То	5007	512173		Dental insuranceOn Call	247.15
To	5009	512173		Dental insuranceYA Early & Intensive	164.76
To	5021	512173		Dental insuranceFamily Preservation	253.33
То	5025	512173		Dental insuranceCommunity Service	765.53
To	5048	512173		Dental insuranceAging & Disability Resource	215.11
То	5050	512173		Dental insuranceNursing Home MA	164.76
То	5055	512173		Dental insuranceWorkforce Development	1,217.52
То	5151	512173		Dental insuranceTransportation	120.83
То	5159	512173		Dental insuranceAdvocacy Program	82.38
То	5175	512173		Dental insuranceEarly Intervention	456.17
То	5190	512173		Dental insuranceManagement	1,041.25
То	5200	512173		Dental insuranceOverhead	245.22
То				Totals	9,941.05
From	9801	699999		Budgetary fund balance	(9,941.05)
) (4) A	mend bu	dgets for de	epartments fo	or dental insurance deficit allocation (Countryside Home)	
То	3101	512173		Dental insuranceNursing Director	4.12
То	3101	512173	766629	Dental insuranceNursing Director	78.26
. •	3102	512173		Dental insuranceNursing Staff Development	3.60
То	3102	512173	766629	Dental insuranceNursing Staff Development	78.78
		512173		Dental insuranceNursing Supervisor	8.54
То	3103		766629	Dental insuranceNursing Supervisor	156.23
To To	3103 3103	512173	100023	<u> </u>	
To To To		512173 512173	700023	Dental insuranceNursing Unit Clerk	8.2
To To To To	3103		766629	Dental insuranceNursing Unit Clerk Dental insuranceNursing Unit Clerk	
To To To To	3103 3106	512173		_	156.5
To To To To To	3103 3106 3106	512173 512173		Dental insuranceNursing Unit Clerk	156.5 340.3
To To To To To To	3103 3106 3106 3120	512173 512173 512173	766629	Dental insuranceNursing Unit Clerk Dental insuranceCertified Nursing	156.5 340.3 461.0
To To To To To To To To To	3103 3106 3106 3120 3120	512173 512173 512173 512173	766629 76662912	Dental insuranceNursing Unit Clerk Dental insuranceCertified Nursing Dental insuranceCertified Nursing	8.24 156.53 340.38 461.02 597.6 2,800.42
To	3103 3106 3106 3120 3120 3120	512173 512173 512173 512173 512173	766629 76662912 76662913	Dental insuranceNursing Unit Clerk Dental insuranceCertified Nursing Dental insuranceCertified Nursing Dental insuranceCertified Nursing	156.53 340.33 461.03 597.6

То	3235	512173	76662924	Dental insuranceSocial Services	156.57
То	3236	512173		Dental insuranceActivity Therapy	24.46
То	3236	512173	76662920	Dental insuranceActivity Therapy	421.79
То	3550	512173		Dental insuranceDietary	51.45
То	3550	512173	76662926	Dental insuranceDietary	71.40
To	3550	512173	76662927	Dental insuranceDietary	6.87
To	3550	512173	76662929	Dental insuranceDietary	771.88
To	3551	512173	=========	Dental insurancePlant Operations	19.42 36.52
То	3551	512173	76662931	· ·	
To	3551	512173	76662932	Dental insurancePlant Operations	344.98
To	3552	512173		Dental insuranceResident Care	48.30
To	3552	512173	76662933	Dental insuranceResident Care	78.26
To	3552	512173	76662934	Dental insuranceResident Care	778.63
To	3553	512173		Dental insuranceLaundry & Linen	12.25
To	3553	512173	76662935	Dental insuranceLaundry & Linen	159.38
To	3660	512173		Dental insuranceBusiness Office	16.51
To	3660	512173	76662941	Dental insuranceBusiness Office	287.39
To	3663	512173		Dental insuranceMedical Records	6.20
To	3663	512173	76662943	Dental insuranceMedical Records	78.31
To	3663	512173	76662944	Dental insuranceMedical Records	36.32
To	3664	512173		Dental insuranceHuman Resources	6.04
То	3664	512173	76662938	Dental insuranceHuman Resources	13.04
То	3664	512173	76662939	Dental insuranceHuman Resources	113.31
То	3665	512173		Dental insuranceAdministration	4.12
To	3665	512173	766580	Dental insuranceAdministration	0.30
То	3665	512173	766629	Dental insuranceAdministration	78.26
То				Totals	9,049.29
From	9801	699999		Budgetary fund balance	(9,049.29)
D (5) A	Amend bud	dgets for de	epartments fo	or dental insurance deficit allocation (Highway)	
То	53211	512173		Dental insuranceHighway employee benefits	4,476.93
From	9801	699999		Budgetary fund balance	(4,476.93)
To To	8501 8502	dgets for de 512173 512173	epartments fo	Dental insurance deficit allocation (MIS)  Dental insuranceMIS PC Group  Dental insuranceISIS Group	313.05 233.29 546.34
To From	9801	699999		Totals  Budgetary fund balance	(546.34)

### E -- Provide funds to departments for health insurance deficit allocation

To To To To To To	4700 5200 3001 53000 8501 8502	611108 611108 611108 611108 611108 611108	Health deficit transferHealth Department Health deficit transferHuman Services Health deficit transferCountryside Home Health deficit transferHighway Health deficit transferMIS PC Group Health deficit transferMIS ISIS Group Totals	Zero 9,941.05 9,049.29 4,476.93 313.05 233.29 24,013.61
From	9801	611108	Health deficit transferGeneral Fund	(24,013.61)
F (1)	Reclass Co	ountryside Home as	proprietary fund on financial statementstax levy	
То	3001	411120	Debt Service Property TaxesCountryside	1,588,338.00
From	8045	411120	Debt Service Property TaxesDebt Service Fund	(1,588,338.00)
F (2) I	Reclass Co	ountryside Home as	proprietary fund on financial statementsinterest paymer	its
То	3770	592002	Bond InterestCountryside Home	163,337.50
From	8045	592002	Bond InterestDebt Service Fund	(163,337.50)
F (3) I	Reclass Co	ountryside Home as	proprietary fund on financial statementsprincipal payme	ents
То	3770	592001	Bond principalCountryside Home	1,425,000.00
From	8045	592002	Bond principalDebt Service Fund	(1,425,000.00)
F (4)	Reclass Co	ountryside Home as	s proprietary fund on financial statementsexcess tax levy	1
To From	8045 3001	611105 611105	Bond principal transferDebt Service Fund Bond principal transferCountryside Home	0.50 (0.50)

NOW THEREFORE, BE IT RESOLVED that the above transfers and budget amendments to the 2008 budget be approved.

As a budget amendment, this resolution requires twenty (20) affirmative votes for passage.

Fiscal note (summary);

- A. Provides monies to other funds for the prepaid premiums under the state health insurance plan. Funds are necessary as these departments need to reserve a portion of their fund balance for any prepaid expenditures.
- B. Amends departmental budgets for the health insurance deficit allocation:

- C. Provides funds to Human Services, Countryside Home, Highway, and MIS Departments for the health insurance deficit allocation.
- D. Amends departmental budgets for the dental insurance deficit allocation
- E. Provides funds to Human Services, Countryside Home, Highway, and MIS Departments for the dental insurance deficit allocation.
- F. Our independent auditing firm, Clifton Gunderson LLP, recommends changing the format of the financial statements for Countryside Home and Highway Department. As such, the tax levy and related costs for debt service for Countryside Home are being reflected in Countryside Home rather than the Debt Service Fund..

Fiscal notes (expanded)

A. The County switched from self-insured to providing health insurance coverage through the state health insurance plan effective 1-1-09. Under the state plan, employers have to pay the insurance premiums on a pre-paid basis. Under current governmental accounting standards, each fund is required to reserve a portion of their fund balance equal to the amount of prepaid assets within that fund. A transfer from the General Fund was required to other funds so that they did not have a negative operating fund balance.

The Health Department did not receive a transfer from the General Fund because it is not a countywide tax levy.

B. Under the County's self-insured plan for health insurance, departments are charged a "premium" for employee health insurance, and actual costs are applied against these premiums. The County retained approximately \$1.1 million at the end of 2007 in relation to health/dental insurance costs as per Resolution 2005-97. During calendar year 2008 health insurance costs exceeded health premiums charged by \$776,738 (employee, retiree, and COBRA combined). This deficit was applied against the reserve in A/C 100.342124.

This life-to-date deficit was charged to each department on a pro-rata basis based upon current year health insurance charges. For the majority of departments, the budget was increased by the same dollar amount, so that the net effect on the department's actual operations was zero. Listed below is more detail by fund.

- *B(1).* For the General Fund, Economic Development (\$1,490) and Solid Waste (\$606) business units did not receive funding for these extra charges, as they are not supported by the tax levy.
- B(2). The Health Department was charged \$32,924 for their portion of the pro-rata allocation of the life-to-date deficit. However, no funds were transferred to the Health Department. Because the Health Department is a non-countywide tax levy, and the health insurance reserve came from countywide operations, the County cannot transfer any General Funds to the Health Department for this purpose.

- B(3) through B(6). For all other funds, all business units within each fund that was allocated health insurance charges received a funding transfer in the same amount.
- C. Funds were provided to Human Services, Countryside Home, Highway, and MIS Departments to pay for the increased health insurance costs due to the deficit allocation.
- D. Under the County's self-insured plan for dental insurance, departments are charged a "premium" for employee dental insurance, and actual costs are applied against these premiums. The County retained approximately \$1.1 million at the end of 2007 in relation to health/dental insurance costs as per Resolution 2005-97. During calendar year 2008 dental insurance costs exceeded dental premiums charged by \$72,724 (employee and COBRA combined). This deficit was applied against the reserve in A/C 100.342124.

This life-to-date deficit was charged to each department on a pro-rata basis based upon current year dental insurance charges. For the majority of departments, the budget was increased by the same dollar amount, so that the net effect on the department's actual operations was zero. Listed below is more detail by fund.

- D(1). For the General Fund, Economic Development (\$82) and Solid Waste (\$32) business units did not receive funding for these extra charges, as they are not supported by the tax levy.
- D(2). The Health Department was charged \$1,845 for their portion of the pro-rata allocation of the life-to-date deficit. However, no funds were transferred to the Health Department. Because the Health Department is a non-countywide tax levy, and the health insurance reserve came from countywide operations, the County cannot transfer any General Funds to the Health Department for this purpose.
- D(3) through D(6). For all other funds, all business units within each fund that was allocated health insurance charges received a funding transfer in the same amount.
- E. Funds were provided to Human Services, Countryside Home, Highway, and MIS Departments to pay for the increased dental insurance costs due to the deficit allocation.
- F. Financial statements prepared by our former audit firm (Virnig and Associates) reflected both Countryside Home and Highway Department as proprietary funds. The definition of a proprietary fund is that in theory the fund attempts to break even or result in a surplus, similar to a business. Given that definition and the fact that both funds had significant tax levies, the financial statements were changed beginning in 2003 to call those funds governmental funds.

Clifton Gunderson has elected to restate the 2007 financial statements again showing Countryside Home and the Highway Department as proprietary funds. One result of this is that the outstanding bond liability for Countryside Home is reflected as a liability on their financial statement. As such, all related debt transactions have to be removed from the Debt Service Fund and reflected in the Countryside Home fund.

A small amount (50 cents) was levied in excess of the amounts needed for principal and interest due to rounding. This amount is being transferred to the debt service fund as per Wisconsin statutory requirements, which require that funds levied for debt service be kept segregated for that purpose.

A separate resolution is on the agenda to reflect the change in debt service for Countryside Home in the 2009 budget.

AYES
NOES
ABSTAIN
ABSENT
VACANT

Requested by Finance Committee

David P. Ehlinger: 2/25/09

David P. Ehlinger and Philip C. Ristow: 3/4/09

Resolution	2008	

### Act on year-end requests to carry over funds

WHEREAS, at the close of each fiscal year, it may be desirable to carry over funds in some accounts so they can be used in the next budget year, and

WHEREAS, the Finance Committee has reviewed the collective requests of all departments to carry over \$3,229,866.14 in various accounts as indicated in the detail in the Finance Committee minutes of February 27, 2009, and

WHEREAS the Finance Committee recommends various accounts be designated as non-lapsing or reserved for fiscal year 2009 in the amount of \$2,999,724.83.

NOW, THEREFORE, BE IT RESOLVED that the funds in the accounts identified in the Finance Committee minutes of February 27, 2009 totaling \$2,999,724.83 are designated as non-lapsing or reserved in the 2009 budget year.

As a budget amendment, this resolution requires twenty (20) affirmative votes for passage.

Fiscal note: Below is a summary of the non-lapsing requests by fund to carry over unspent funds into the 2009 budget. Detail is included with the Finance Committee meeting minutes of February 27, 2009. Also shown in addition to the above amount are items which do not lapse either as a result of current accounting practices (such as fixed assets, inventory, and prepaid items) or items that due not lapse because they are committed to pay for approved contracts, statutory restrictions, restricted donations, or capital projects in progress as per the Fund Balance Policy approved October 23, 2007 by Resolution 2007-62.

Fund	Discretionary Items	As per 2009 budget	Subtotal Discretionary	Required Items	Fund Total
General Fund Health	121,648	1,525,356	1,647,004	1,168,205 97,128	2,815,209 97,128
Human Services Debt Service Capital Projects	14,121		14,121 - -	376,570 219	390,691 219
Countryside Home	4,000		4,000	6,097,982	6,101,982
Highway	1,161,803		1,161,803	9,164,359	10,326,161
MIS	123,844	48,953	172,797	30,000	202,797
Totals	1,425,416	1,574,309	2,999,725	16,934,462	19,934,187

AYES	
NOES	
ABSTAIN	
ABSENT	
Vacant	

Requested by

Finance Committee

David P. Ehlinger: 2/26/09 David P. Ehlinger: 3/2/09

David P. Ehlinger and Philip C. Ristow: 3/4/09

David P. Ehlinger: 3/5/09

3/10/;09

Resolution	2008	
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### Act on year-end departmental deficits

WHEREAS, due to circumstances arising after the 2008 budget was formulated, the following transfers of funds are necessary to be made from the contingency appropriation account and/or General Fund as indicated to close the accounting books for 2008:

Bus Unit	Account Number	Department	Deficit Amount	Amended Budget	Percent
9001	599999	Central Duplicating	5,482	30,215	18.1%
1001	599999	Register of Deeds	88,475	188,118	47.0%
1301	599999	Land Information	5,405	290,112	1.9%
1401	599999	County Treasurer	645,453	2,145,605	30.1%
1601	599999	District Attorney	14,326	768,832	1.9%
1701	599999	Corporation Counsel	283	333,466	0.1%
2001	599999	Sheriff	729,084	11,570,254	6.3%
2501	599999	Coroner	5,668	164,006	3.5%
5301	599999	Veterans Services	3,987	164,006	2.4%
7101	599999	Zoning	90,884	396,181	22.9%
5200	599999	Human Services	37,249	7,381,320	0.5%
3770	599999	Countryside Home	78,643	2,726,465	2.9%
		Total	1,704,939		
		Transfer from contingency fund Transfer from General Fund Total transfers	188,616 1,516,323 1,704,939		

AND WHEREAS the Finance Committee recommends that these departmental deficits be funded.

NOW, THEREFORE BE IT RESOLVED that the aforementioned transfers of funds are hereby approved.

As a budget amendment, this resolution requires twenty (20) affirmative votes for passage.

Fiscal notes: The above transfers relate only to departments with a deficit as compared to their amended budget. The General Fund departmental surpluses of \$527,036 (not included General Revenues) and Highway Department surplus of \$63,576 are not reflected in the above figures.

The following is a brief explanation of major factors causing the departmental deficits that exceed 5% of the amended departmental budgets.

Central Duplicating—(a) Charges to the departments for printing/duplicating was down by \$3,793 or 14.6% as compared to budget. Although the methodology for pricing increased revenues for 2008 to be comparable to 2007, it is projected that this revenue will continue to decrease as other departments continue to purchase/operate their own copiers. (b) Office supplies inventory was valued at \$1,614 at year-end 2007. An election was made to change the accounting methodology in 2008 for inventory, so the inventory was expensed out, rather than reported as an asset.

Register of Deeds—Revenues in total were down by \$88,324 or 16.1% as compared to the budget. The downturn in the economy, reduced mortgage refinancing, reduced existing home sales, and reduced new

constructions all contributed to recording far fewer documents creating this deficit. This is the second year in a row that revenues are down in comparison to the budget, primarily due to the economic recession. The shortfall in 2007 was \$55,759 or 9.8%.

County Treasurer—The adopted budget for 2008 had an aggressive figure for investment income. Due to a combination of fewer funds being available for investment (due to continued usage of fund balance) and low interest rates because of the economic downturn, actual investment earnings were \$693,621 (36.4%) below budgeted amounts. The weighted average earnings rate for Jefferson County went from 4.406% in December 2007 to 1.945% in December 2008.

Sheriff—A number of significant areas affected the deficit.

- Traffic enforcement—Because of the massive flooding the County experienced, staff was focused in June and July on areas other than traffic enforcement. Revenue from citations were \$119,566 or 23.7% below budgeted revenues.
- Paper service—Because of increased Sheriff sales of foreclosed properties, deputies were less available for paper service. In addition, paper service volume in general was down due to the recession. These combined factors resulted in revenues being \$56,583 or 30.2% <u>below</u> budgeted amounts.
- Dispatch—The State of Wisconsin elected to accelerate payments for E911 upgrades, which resulted in revenues being \$139,124 <u>above</u> budgeted amounts. This accelerated payment cycle was taken into account in preparation of the 2009 budget.
- FEMA Disaster—Due to the June flooding in the County, the Finance Committee transferred \$163,000 to the Sheriff Department (Emergency Management division) to pay for initially estimated costs. Once all costs were known, and related state aid was accounted for, this business unit reflected a net amount of \$136,848 below budget.
- Jail—Because of the high percentage of County residents housed within the jail, the number of available beds to rent to other law enforcement agencies was limited. This resulted in revenues being \$280,816 or 83.8% <u>below</u> budgeted amounts. Because the budgeted revenues for 2009 were only decreased by \$20,000 as compared to 2008, it is projected a similar deficit will occur in 2009.
- During year-end 2007, an error was discovered in the methodology for year-end wages was occurring. This was corrected at year-end 2008, but this resulted in wages/benefits increased by an estimated \$200,000 above budgeted amounts.

Zoning—Total revenues were down \$100,076 or 33.2% as compared to budgeted amounts. Similar to Register of Deeds (see above), the downturn in the economy, reduced new constructions contributing to this deficit. This is the second year in a row that Zoning revenues are down as compared to the budget, primarily caused by the economic recession. The values for 2007 were \$119,404 or 31.3%.

AYES	
NOES	
ABSTAIN	
ABSENT	
VACANT	

Requested by Finance Committee

David P. Ehlinger: 2/26/09 David P. Ehlinger: 3/2/09

David P. Ehlinger and Philip C. Ristow: 3/4/09

3/10/09

### Item 14e

Resolution	2008
11CSULULUII	<b>4000</b> ~~

### Amend Countryside Home budget for change in accounting reporting

WHEREAS, Countryside Home and the Highway Department follow full accrual accounting due to Medicare/Medicaid and Wisconsin Department of Transportation rules, respectively, where costs are reported when they actually happen as opposed to when they are paid, and

WHEREAS, generally funds that use full accrual accounting are considered proprietary funds under current governmental accounting rules, and

WHEREAS, current governmental accounting rules indicate that proprietary funds by definition are treated like a business and theoretically should achieve a break-even or surplus status, and

WHEREAS, Jefferson County's former independent auditing firm classified Countryside Home and Highway Departments as non-proprietary funds on the County's financial statements due to the large tax levies involved to offset costs not covered by revenues, and

WHEREAS, Jefferson County's current independent auditing firm Clifton Gunderson LLP recommends classifying both Countryside Home and Highway Departments as proprietary funds on the County's financial statements based on the use of full accrual accounting, regardless of the amount of tax levy involved, and

WHEREAS, the <u>2009</u> budget for the debt service for Countryside Home was not prepared on a full accrual basis. and

WHEREAS, the independent auditors recommend that the budgetary accounting method should be the same as the financial statement accounting method for all funds,

NOW, THEREFORE BE IT RESOLVED, that the <u>2009</u> budget for debt service related to Countryside Home be amended as follows:

To/	Bus	Account	Account	Amount
From	Unit	Number	Description	
To	3001	411120	Debt Service Property TaxesCountryside	1,024,992
From	8045	411120	Debt Service Property TaxesDebt Service	(1,024,992)
To	3770	592002	Bond InterestCountryside Home	124,993
From	8045	592002	Bond InterestDebt Service Fund	(124,993)
To	600	291001	General Obligation Bonds PayableCurrent	900,000
From	8045	592002	Bond PrincipalDebt Service Fund	(900,000)

As a budget amendment, this resolution requires twenty (20) affirmative votes for passage.

Fiscal note: The above entries will have no fiscal effect on the bottom line. These activities are simply to reconcile changes in accounting methodology and have them be consistent. Any variances for bond interest due to rounding will be transferred at year-end 2009 to the Debt Service Fund as per Wisconsin statutes. These statutes require that any funds levied for debt purposes be segregated from all other funds.

AYES
NOES
ABSTAIN
ABSENT
VACANT

Requested by Finance Committee

David P. Ehlinger and Philip C. Ristow: 2/26/09

David P. Ehlinger: 3/2/09

David P. Ehlinger and Philip C. Ristow: 3/4/09

3/10/09

### RESOLUTION NO. 2008-\_\_\_\_

### Authorization for Highway Department to purchase a skid-steer loader

WHEREAS, the Jefferson County Highway Department is updating highway maintenance equipment, and

WHEREAS, bids were solicited for one (1) 2009 model skid-steer loader with a 40" asphalt planer attachment, and such bids were received and opened on February 25, 2009, with the following results:

### **Equipment Vendors**

Company:

Mid-State Equipment [Watertown, WI]

Make & Model:

2009 Bobcat S300 K Series

Net Bid:

**\$34,617.56** 

Company:

Miller Bradford & Risberg [Madison, WI]

Make & Model:

2009 Case 465

Net Bid:

\$64,000.00

Company:

Farmers Implement – Jerry Spaude [Columbus, WI]

Make & Model:

2009 Case 465

Net Bid:

\$49,627.74

Company:

Farmers Implement – Jerry Spaude [Columbus, WI]

Make & Model:

2009 Gehl 7810E

Net Bid:

\$49,825.47

Company:

Farmers Implement – Jerry Spaude [Columbus, WI]

Make & Model:

2009 Gehl 6640E

Net Bid:

\$40,121.62

Company:

Jensen Equipment [Pewaukee, WI]

Make & Model:

2009 Komatsu SK1026

Net Bid:

\$50,800.00

Company:

Jensen Equipment [Pewaukee, WI]

Make & Model:

2009 Komatsu SK1026

Net Bid:

\$46,800.00

WHEREAS, the Jefferson County Highway Committee has reviewed the bids and accepted the Highway Department staff recommendations to purchase the Bobcat Tractor based on the review of the net bids, specifications, vendor qualifications, and maintenance,

NOW, THEREFORE, BE IT RESOLVED that the Jefferson County Highway Department is authorized to purchase one (1) 2009 model Bobcat S300 K Series skid-steer loader from Mid-State Equipment located in Watertown, Wisconsin, for the net bid price of \$34,617.56.

Fiscal Note: Money to come from the Highway Department Equipment Operations Cost Center 53241.

AYES
NOES
ABSTAIN
ABSENT
VACANT

Requested by Highway Committee

03-10-09

William Kern: 03-04-09

### RESOLUTION NO. 2008-

### **Establish Jefferson County History Days**

WHEREAS, the land comprising Jefferson County had numerous well established Indian settlements when European immigrants arrived in the 1830's, and

WHEREAS, Jefferson County has a rich history of Indian settlements, including Aztalan, Carcajou and numerous Indian mounds, and

WHEREAS, Jefferson County was formerly established at a territorial legislator in February 1839, and

WHEREAS, Jefferson County was the home of W.D. Hoard, the "Father of American Dairying", changing the face of agriculture in Wisconsin, and

WHEREAS, Jefferson County's men and women have a long history of proud service to their country dating back prior to the Civil War, and

WHEREAS, the Jefferson County Historic Sites Preservation Commission will host a history conference on April 17, 2009, at the Hoard Museum, and local historic societies and preservation commissions will conduct open houses and tours on April 18, 2009,

NOW, THEREFORE, BE IT RESOLVED by the Jefferson County Board that April 17 and 18, 2009, be declared "Jefferson County History Days".

BE IT FURTHER RESOLVED that all Jefferson County citizens are urged to celebrate the long and lustrous history of Jefferson County.

Fiscal Note: No fiscal impact.

AYES
NOES
ABSTAIN
ABSENT
VACANT

Requested by Jefferson County Historic Sites Preservation Commission

03-10-09

John Molinaro: 03-05-09

<b>ORDIN</b>	ANCE	NO.	2008-	

### Ordinance authorizing acting and interim officials to issue citations for violation of ordinances

WHEREAS, the County Board created acting and interim positions in Ordinance 2008-35 and it is desirable to clarify the powers of appointees to said positions,

THE COUNTY BOARD OF SUPERVISORS OF JEFFERSON COUNTY DOES HEREBY ORDAIN AS FOLLOWS:

Section 1. Section 5(2) of the Citation Ordinance shall be amended as follows:

- (2) In addition, the following county officials may issue citations for the violation of ordinances directly related to their official responsibilities:
  - (a) County Zoning Administrator
  - (b) Parks Director
  - (c) District Attorney and Assistant District Attorneys [Amended 05-13-03, Ordinance No. 2003-04]
  - (d) Health Officer [Amended 01-08-02, Ordinance No. 2001-26]
  - (e) Director of Land & Water Conservation [Amended 08-13-02, Ordinance No. 2002-15]
  - (f) Any acting or interim appointee to the positions in (a) thru (e) above.

Section 2. This ordinance shall be effective after passage and publication as provided by law.

AYES
NOES
ABSTAIN
ABSENT
VACANT

Requested by Gary Petre

03-10-09

Philip C. Ristow: 03-05