

## **AGENDA**

### **JEFFERSON COUNTY BOARD MEETING**

**Tuesday, July 13, 2010      7:00 p.m.**

**Jefferson County Courthouse  
320 South Main Street, Room 205  
Jefferson, WI 53549**

1. **CALL TO ORDER**
  2. **PLEDGE OF ALLEGIANCE**
  3. **ROLL CALL**
  4. **CERTIFICATION OF COMPLIANCE WITH OPEN MEETING LAW**
  5. **REVIEW OF THE AGENDA**
  6. **APPROVAL OF COUNTY BOARD MINUTES – June 8, 2010 MEETING**
  7. **COMMUNICATIONS**
    - a. Treasurer's Monthly Report (Addendum to Agenda)
    - b. Letter from David Musolf offering to loan the County money for the land acquisition at Rose Lake (Page 1)
    - c. Communications supporting Land acquisition at Rose Lake – Margaret Burlingham, Doris Rusch, Marge Etter, Linda Sandersen, Marcos E. Bermudez Lopez, Kim Karow, Jeff Smith, Susan and Roy Markwardt, Sandee Macht, Anne and Scott Johnson, Mary Adams, Andy Selle and Tom Belzer. (Page 2-14)
    - d. Letter from Carol Ward Knox – Resignation from County Board effective July 31, 2010 (Page 15)
    - e. Zoning Committee Notice of Public Hearing, July 15, 2010, 7:00 p.m. Rm 205 (Page 16)
    - f. Recognition – Retirement of County Employees
  8. **PUBLIC COMMENT**
  9. **ANNUAL REPORTS**
    - a. County Administrator – Gary Petre
    - b. Child Support – Stacey Schuck
    - c. Corporation Counsel – Phil Ristow
    - d. Economic Development – Dennis Heling
    - e. Finance Department – Dave Ehlinger
    - f. Human Resources – Terri Palm-Kostroski
- COMMITTEE REPORTS / RESOLUTIONS / ORDINANCES**
10. **PLANNING & ZONING COMMITTEE**
    - a. Report – Approval of Petitions (Page 17)
    - b. Amend Zoning Ordinance Text (Page 18)
    - c. Amend Zoning Ordinance (Page 19)

11. ADMINISTRATION & RULES COMMITTEE
  - a. Ordinance 2010-09 – Board Rule to create the Land Information Council (Page 20-21)
12. ECONOMIC DEVELOPMENT CONSORTIUM
  - a. Resolution – Approve CDBG-Emergency Assistance Program (Page 22)
  - b. Resolution – Authorizing Intergovernmental Agreements with the Town of Milford and City of Fort Atkinson for CDBG-EAP grant projects (Page 23)
13. LAND & WATER CONSERVATION COMMITTEE
  - a. Summary of Land & Water Resource Management Plan (Page 24-31)
  - b. Resolution – Approving Jefferson County’s 2011-2020 Land & Water Resource Management Plan (Page 32)
14. LAW ENFORCEMENT/EMERGENCY MANAGEMENT COMMITTEE
  - a. Resolution – Authorize execution of Joint Determination Agreement regarding adequate Staffing for double occupancy of jail cells (Page 33)
15. PARKS COMMITTEE
  - a. Resolution – Approving offer to purchase 123 acres on the north end of Rose Lake (Page 34-40)
16. SOLID WASTE & AIR QUALITY COMMITTEE
  - a. Resolution – Authorize Memorandum of Understanding with Walworth County for Clean Sweep Service (Page 41-43)
17. APPOINTMENTS BY COUNTY ADMINISTRATOR
  - a. Steve Nass, County Supervisor, to the Land Information Council for a two-year term expiring April 2012 (Page 44)
  - b. Andy Erdman, County Land Information Director, to the Land Information Council for an indeterminate term (Page 44)
  - c. Todd Lindert, County Sheriff Communications Supervisor, to the Land Information Council for a three-year term expiring June 30, 2013 (Page 44)
  - d. Tom Wollin, County Surveyor, to the Land Information Council for an indeterminate term (Page 44)
  - e. Joann Larson, Fort Atkinson, WI, Realtor Representative to the Land Information Council for a three-year term expiring June 30, 2013 (Page 44)
18. ANNOUNCEMENTS
19. ADJOURN

**NEXT COUNTY BOARD MEETING, AUGUST 10, 2010 7:00 P.M. ROOM 205**

-----Original Message-----

From: David Musolf [mailto:musolf@bascom.wisc.edu]

Sent: Friday, July 02, 2010 3:12 PM

To: Gary Petre

Cc: steven@jeffersoncountywi.gov; Greg David; Joe Nehmer; John Molinaro

Subject: Rose Lake Property Acquisition

Dear Mr. Petrie:

I am writing to you about Jefferson County's land acquisition opportunity at Rose Lake. I stopped by your office a number of times over the last weeks when I was in the court house on other business to talk with you about this topic, but you were otherwise occupied.

I served as a member of the External Advisory Team for DNR to evaluate the feasibility of creating the Glacial Heritage Area. Now that the GHA has been established, I serve on its implementation group. I am active in land preservation and restoration in Jefferson County and have worked cooperatively with the county's parks office in the restoration of both Korth Park and Dorothy Carnes Park. The county is fortunate to have an active land acquisition program for its parks, which serve the needs of its citizens, and I am happy to be a part of such an initiative.

Protecting our natural resources for the benefit of future generations is a noble endeavor and one that cannot be delayed.

I understand that there are some members of the county board who are opposed to the latest land acquisition opportunity at Rose Lake and from what I have heard part of that concern relates to the county's budget and about having to "borrow" \$30,000 from the general fund for the acquisition (even though those dollars will return to the general fund once the farmstead on the property is sold.) It is amazing to me that this acquisition, which can be finalized without the use of any county tax dollars (except that temporary \$30,000), would be in question. It makes no sense to me.

Therefore, I am willing to loan to the county, interest free, the sum of \$30,000 to expedite this land acquisition. It is a critical acquisition for the people of the county, for the protection of a unique natural resource (Rose Lake), and for the implementation of the Glacial Heritage Area.

Please bring my offer to the attention of the county board so that it can consider it.

I am at your service to make this happen.

Sincerely,

David Musolf  
N7550 North Shore Road  
Lake Mills, WI 53551

608 265-4562 (office)

**Item 7c**

Jefferson County Board, John Molinaro, Chair  
c/o Barbara Frank, County Clerk  
320 S Main St  
Jefferson WI 53549-1718

*Please read at the July 13 Jefferson County Board Meeting*

Dear Chairman Molinaro, Supervisors, and Citizens

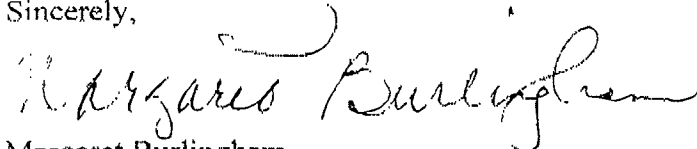
This letter is in support of the purchase of 123 acres on the north side of Rose Lake Marsh for inclusion in Dorothy Carnes County Park. I am a resident of Jefferson County, my firm LanDesign assisted in master planning the park, and I was part of the external advisory team for the Glacial Heritage Area representing the Rock River Coalition.

My reasons for asking you to vote yes on the purchase of this property are:

- Rose Lake Marsh is one of the most pristine marshes in southeastern Wisconsin with uncommon and rare species. Protection of the marsh and the surrounding uplands that feed the marsh will be a valued legacy for generations to come.
- Future possible land acquisitions are identified in two Master Plans that were approved by the Jefferson County Board and are also identified in a variety of other planning efforts such as the Glacial Heritage Area Plan, also supported by the Jefferson County Board.
- I watch people enjoying the park every time I visit -- hiking, picnicking, birdwatching, dog walking, jogging, gardening, cross-country skiing, snowshoeing, enjoying and studying nature, enjoying just being at the Mason Farmstead, painting and drawing, and practicing photography.
- Employers are seeking locations with committed park departments where their employees can enjoy and participate in outdoor activities for fitness and mental health.
- Studies of Jefferson County have shown that parks create an economic boost for the community.

Thank you for your support of Dorothy Carnes County Park and please vote yes to approve the purchase of this parcel.

Sincerely,



Margaret Burlingham  
N1718 County Road E  
Palmyra, WI 53156

**Barb Frank**

*fund 7/8/2010 Co Board*

**From:** Rusch, Doris [Rusch@co.dane.wi.us]  
**Sent:** Thursday, July 08, 2010 10:51 AM  
**To:** Barb Frank  
**Subject:** Purchase of land on Rose Lake

I strongly support the purchase of the parcel of land on Rose Lake by the county. I think we taxpayers will put our money where our mouth is when it comes to purchasing public lands. They are more valuable than gold as the earth gets more developed. I strongly urge all county board members to vote yes to spending the \$30,000 needed to complete the purchase.

Doris Rusch  
W8863 US Hwy 12  
Fort Atkinson, WI 53538

Barb Frank

*fund 7/8/2010 Co Board*

**From:** Marge Etter [keeletter@verizon.net]  
**Sent:** Thursday, July 08, 2010 9:14 AM  
**To:** Barb Frank  
**Subject:** Rose Lake State Natural Area land acquisition

Barb, Jefferson County Clerk:

Just a note to let you know that I am completely in favor of the acquisition of the Rose Lake Park land acquisition. It seems like it would update the parks master plan and would provide untold benefits for the future of everyone. Apparently no local tax levy would be necessary with available funds readily available. No roadblocks seem to interfere and I hope many of us in the county will respond as I have. Thank you for your effort in this issue.

Sincerely,

Marge Etter  
529 Fremont St.  
Lake Mills, Wi. 53551

Barb Frank

*fund 7/7/2010 Co Board*

**From:** lsandersen@wi.rr.com  
**Sent:** Wednesday, July 07, 2010 11:32 AM  
**To:** Barb Frank  
**Subject:** Glacial Heritage Area

Dear Barb,

I am a member of the Jefferson County Tourism Council. Yesterday we were treated to a presentation about the Glacial Heritage Area by Joe Nehmer of the County Parks Department, letting us know about Tuesday night's vote.

I strongly support the project, as it will be a boon to the county and tourism development. It is good for the environment as it will restore wetlands and support wild bird habitat. As a retired Earth Science teacher, I see that as being a responsible thing to do. It supports open space, which is important for farming, too.

A thought about opposition: are others looking at that land for development as commercial property or for building homes? If so, they should rethink the importance of the area. Trees and plants are what keep us all breathing.

Linda Sandersen

Barb Frank

*Frank 7/7/2010 Co Board*

**From:** Marcos Bermudez [marcquex@hotmail.com]  
**Sent:** Wednesday, July 07, 2010 10:36 AM  
**To:** Barb Frank  
**Subject:** Rose Lake land purchase.

Dear Barb,

I would like to express my opinion about the purchase of the north end of Rose Lake by the Jefferson County board.

I think it would be positive and fruitful to buy this land for the protection of the habitats in there and therefore for the protection of the environment. Besides that would also enhance the opportunities for recreation. I understand if you buy this land it will eventually become part of the Glacial Heritage Area which I think is a remarkable initiative that will bring jobs and other economical opportunities to the county for its population living now and for the future generations. We also need to bear in mind that many of the wildlife you will be protecting is part of the wildlife we hunt, fish or enjoy in other different ways. I also think this will be good for the county because if I am not mistaken it is one of the counties with less protected habitat and ecosystems in Wisconsin.

It would be great if we can make decisions that will benefit not only us but our children, grand children and many more future generations.

Thank you for your time reading this email.

*Marcos E. Bermúdez López  
(920) 941-0098  
711 Elm St.  
Lake Mills, WI*

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The New Busy is not the old busy. Search, chat and e-mail from your inbox. [Get started.](#)

July 7, 2010

Dear Honorable County Board Supervisors,

I ask you to consider voting in favor of funding the balance of the additional land acquisition at Rose Lake. For anyone who uses the Rose Lake facility it is inconceivable that supervisors would vote anything except "yes" to this remarkable, timely opportunity to improve the county. If you haven't been there, here are a few reasons why this acquisition is important to support.

- This will be the first implementation of the Glacial Heritage Area plan. This is a well-conceived plan that put together complex planning, long-reaching vision, stakeholder participation, and will bring significant economic resources and quality of life benefits to the citizens of the county and those that visit it.
- Good government works in good faith. Adoption of the Glacial Heritage Plan implies that the county would act to implement the plan when opportunity arose. This is an excellent opportunity regarding quality, cost and community benefit.
- Quality of experience. A larger area serves to protect habitat quality and function. Some species need the wetland to upland transect for reproduction, particularly reptiles and birds. Greater biodiversity improves the ability of the park to function for education and a richer interaction with Wisconsin's flora and fauna. The GHA's plan to connect the string of pearls addresses the particularly critical issue of habitat fragmentation.
- An existing volunteer Friends group dedicated to making the park successful.
- The cost to benefit ratio of this purchase: do you think there will ever be a better price?
- During economic hard times parks are most needed for free access to recreation by Jefferson County families. What a physically healthy alternative to families that can get excessively "plugged-in" when they can't afford to go out, particularly children.

In 1906 Theodore Roosevelt began building what is today the National Park Service. After 100 years we can't imagine the national character without them. In the same way, county parks are this communities' shared back yard. It is brilliant to have the community share the best land instead of leaving it for the sole enjoyment of those who could afford it.

Respectfully,  
 Kim Karow  
 W6116 Star School Rd.  
 Fort Atkinson, WI 53538  
 Dkarow09@yahoo.com

*In every walk with nature one receives far more than he seeks.*  
 John Muir

**Barb Frank**

*sent 7/6/2010 to Barb*

**From:** grizzly chorus.net [grizzly@chorus.net]  
**Sent:** Monday, July 05, 2010 4:48 PM  
**To:** Barb Frank  
**Subject:** Rose Lake

Hi Barb

I just wanted to let you know I want Jefferson County to buy more land at Rose Lake. I've been there and it's a beautiful place that needs to be set aside for future generations. Chances like this don't come around often and we need to do what we can to make this a better place to live.

Thanks

Jeff Smith  
117 Michelle Dr.  
Johnson Creek, WI 53038

920-699-2580

Barb Frank

July 7/6/2010 Co Board

**From:** Markwardt Susan [samjeffer@yahoo.com]  
**Sent:** Monday, July 05, 2010 3:36 PM  
**To:** Barb Frank  
**Subject:** Rose Lake land acquisition/vote on July 13  
**Attachments:** --static--liam\_fetch\_bl.gif; --static--liam\_fetch\_lb.gif

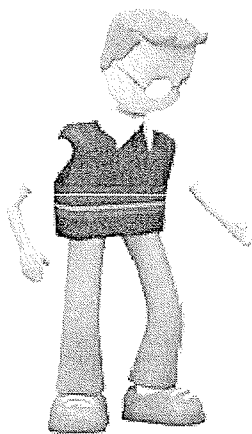
July 5

I would like to express support for the County of Jefferson to allot \$30,000 for the property north of Rose Lake acquisition. It is, I believe, to be voted on July 13.

One, it is a small percentage of the whole received from other sources

And, two, even though there are definite needs elsewhere for \$30,000 this is an acquisition that has positive results LONG, LONG into the future for our children and grandchildren and those to follow. If Franklin D. Roosevelt had not had the foresight to buy up land and set it aside for national parks out west and make those lands a public domain, we today might not be able to savor the tranquility and beauty of those parks.

Susan and Roy Markwardt  
530 West Linden Drive  
Jefferson, WI 53549



Barb Frank

*filed 7/6/2010 Co Board*

**From:** Macht, Sandee [SMacht@bsppgroup.com]  
**Sent:** Tuesday, July 06, 2010 7:43 AM  
**To:** Barb Frank  
**Subject:** Potential Rose Lake land purchase

Barb-

My vote may not count, but I wanted to express my support for the purchase of the land at Rose Lake. I live in Watertown but have been fairly active in Jefferson County for the past 13 years. Many of those years were as a Rotarian in Jefferson. I also have season tickets for the CPA and help out at the Fayville Prairie restoration. I truly believe that Jefferson County's contribution of \$30,000 (which is about 5% of the cost of this project) will be paid back in spades. Jefferson county is the back yard of many, and being able to preserve the marsh will help Jefferson's tourist economy.

While my job may have moved to Milwaukee, I am still a strong supporter of Jefferson and the surrounding area, and don't plan on stopping that support any time soon. Jefferson county IS my back yard and I hope the county board will support this purchase.

Sandee Macht  
Briggs and Stratton  
Demand Planning Manager  
**414-256-1159** *Note new phone number*  
[macht.sandee@basco.com](mailto:macht.sandee@basco.com)

Barb Frank

fw 7/6/2010 Co Board

**From:** Joe Nehmer  
**Sent:** Tuesday, July 06, 2010 8:32 AM  
**To:** Barb Frank  
**Cc:** 'clay@gdinet.com'; Kim Buchholz - Parks; Jane Stanger  
**Subject:** FW: Rose Lake acquisition

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**From:** Deb Haines & Steve Nass [mailto:clay@gdinet.com]  
**Sent:** Monday, July 05, 2010 8:08 PM  
**To:** Gary Petre; John Molinaro; Joe Nehmer  
**Cc:** 'Greg David'  
**Subject:** FW: Rose Lake acquisition

-----Original Message-----

**From:** Anne Johnson [mailto:anne.johnson2008@yahoo.com]  
**Sent:** Monday, July 05, 2010 3:31 PM  
**To:** Steve Nass & Debbie Haines  
**Subject:** Rose Lake acquisition

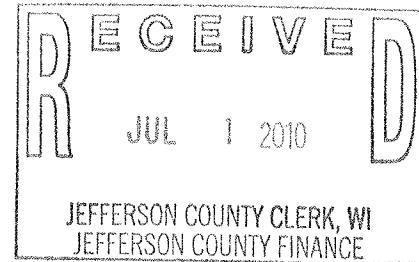
Hi Steve,

Just wanted to write to you as our county supervisor to let you know that we are in full support of the proposal to acquire the 123 acres at the north end of Rose Lake for the GHA. Any thing we can do to preserve our precious natural resources will be a boon to the county now and in the future.

Thanks for all you do!

Anne and Scott Johnson  
N6656 Upper Shorewood Hills Rd  
Lake Mills, WI 53551

N2983 Block Ln.  
Fort Atkinson, WI 53538  
June 30, 2010



Jefferson County Clerk Barb Frank  
Jefferson County Courthouse, Rm. 109  
320 S. Main St.  
Jefferson, WI 53549

Re: Proposed Dorothy Carnes Park Acquisition

Dear Ms. Frank,

I was thrilled to learn that another 123 acres has become available to add to our county's Dorothy Carnes Park. I would like to add my wholehearted support of the purchase to this great State Natural Area.

To put my money where my mouth is, I am enclosing my personal check in the amount of \$1,000.00 – a gift to Jefferson County to be used as needed either for the purchase of the land, restoration costs, or maintenance costs of the proposed Carnes Park addition.

I have had the privilege of enjoying the beauty and peace of this wonderful park. The variety of birds living there amazes me and is especially in my heart. What a terrific gem we have here in our community. I support purchasing the additional acreage while this important opportunity is available for restoration and preservation. Let's have the vision and forethought that we have seen in such efforts made by past U.S. Presidents for saving our National Parks and Sanctuaries.

I ask that this letter be read into the official record of the County Board Meeting.

Thank you for your consideration.

Sincerely,

*Mary Adams*

Mary Adams

cc: Joe Nehmer, Parks Dept.  
enc.: Personal Ck. No. 5204

Barb Frank

6/28/2010 fund to Co. Board  
email

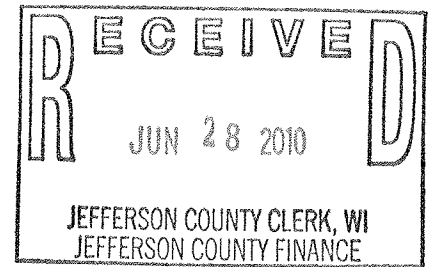
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**From:** Andy Selle [aselle@interfluve.com]  
**Sent:** Monday, June 28, 2010 10:03 AM  
**To:** Barb Frank  
**Subject:** Dorothy Carnes Park - Additional Land Purchase

Barb- I would like to officially go on the record as being in support of this purchase. I live at 1004 Riverside in Fort and my family and I utilize the park regularly. My daughter's class from Barrie Elementary utilized the park for a class outing recently, teaching kindergartners the importance of maintaining native landscapes in the community. I think it's a great amenity to Jefferson County, and a real draw to folks who both relocate to this area and existing residents. I fully support the use of county funds for this purchase.

Best,  
Andy Selle

June 17, 2010



Jefferson County Board of Supervisors  
County Board Chairperson, Mr. Joe Molinaro  
320 South Main Street,  
Jefferson, WI 53549

Dear Chairman Molinaro and Board Supervisors,

I have been involved with Rose Lake Friends serving Dorothy Carnes County Park in Jefferson County, WI since it was formed. Our group is dedicated to reaching out to the public offering programs and projects focused on what this park and other Jefferson County Parks have to offer. Birding excursions, invasive species awareness, prairie restoration, nature education through the development of a self-guided walking tour of the park are just a few of the environmental projects we have shared with hundreds of local and non-local individuals looking to connect with the natural world around them.

Our group made up of teachers, outdoor enthusiasts and others, several with strong agricultural backgrounds, seeks to involve the public because we understand the importance of connecting people with nature. We have been successful in introducing many young people to this park. For example, in May, 2010 over 200 8<sup>th</sup> Grade students from the Fort Atkinson Middle School under the supervision of Matt Mascal, Science Teacher and other teachers spent 3 hours at the park exploring and learning. Rose Lake Friends were part of the event offering expertise on the subjects of bird, amphibian and plant study. Seeing our natural world in a setting developed in such a way as Dorothy Carnes County Park can instill lifelong interest in our environment and what it takes to live in harmony with the land. This kind of experience needs to be available and can only be enhanced with the continued responsible addition and appropriate development of park lands in Jefferson County.

The continuation of the Glacial Heritage project will make Jefferson County a model for what Aldo Leopold, renowned educator and conservation pioneer referred to as "Land Ethic". Where better than Jefferson County to gain knowledge of how proper land use enhances agriculture, protection of our planet and how people can fit into the landscape and actually improve quality of life.

Thank you for weighing carefully the importance of conserving and adding Jefferson County park land to our future. New generations will be grateful.

Respectfully,

A handwritten signature in cursive script that reads "Tom Belzer".

Tom Belzer  
Member, Rose Lake Friends – Dorothy Carnes County Park,  
Lifetime Resident – Jefferson County, WI  
707 McMillen Street  
Fort Atkinson, WI 53538

The logo for Nasco, featuring the word "Nasco" in a stylized, flowing script font.

THOMAS B. BELZER

Director of  
Educational Sales

eNasco.com

901 Janesville Avenue  
Fort Atkinson, WI 53533  
Phone 920-568-5500  
Fax 920-568-5700  
tbelzer@eNasco.com

## Carol Ward Knox

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N3551 County Rd. N – Jefferson, WI 53549 – 920-674-3752 – knoxes@jefnet.com

July 7, 2010

Mr. John Molinaro, Chair  
Jefferson County Board of Supervisors  
320 S. Main St., #204A  
Jefferson, WI 53549

Dear John:

Because I will be moving, I must resign my representation of District 17 on the Board of Supervisors effective July 31, 2010.

It has been a privilege to serve. In an era of regrettable partisan bickering at the state and national levels, I've appreciated the civility and mutual respect that most supervisors have for one another. While board members may disagree on exactly how to put the public interest ahead of special interests, the motives for a vast majority are pure and based on a commitment to do what's best for all the people of Jefferson County. I've also appreciated the opportunity to experience so many dedicated county employees and elected officials.

Thank you for the leadership and personal sacrifices you've made to serve the people of Jefferson County.

Sincerely,

Carol Ward Knox

## NOTICE OF PUBLIC HEARING

## JEFFERSON COUNTY PLANNING AND ZONING COMMITTEE

*Steve Nass, Chair; Greg David, Vice-Chair; Don Reese, Secretary; Rick Kuhlman; Amy Rinard*

1. **Call to Order**
2. **Roll Call**
3. **Certification of Compliance With Open Meetings Law Requirements**
4. **Review of Agenda**
5. **Public Hearing**

**NOTICE IS HEREBY GIVEN** that the Jefferson County Planning and Zoning Committee will conduct a public hearing at 7 p.m. on Thursday, July 15, 2010, in Room 205 of the Jefferson County Courthouse, Jefferson, Wisconsin. A hearing will be given to anyone interested in the proposals. **PETITIONERS, OR THEIR REPRESENTATIVES, SHALL BE PRESENT.** Matters to be heard are petitions to amend the zoning ordinance of Jefferson County and applications for conditional use permits. A map of the properties affected may be obtained from the Zoning Department. If you have questions regarding these matters, please contact Zoning at 920-674-7131.

## FROM AGRICULTURAL A-1 TO A-3, RURAL RESIDENTIAL

**3487A-10 – Marles Staude/Lynn Staude/DK Munns, RM Johnson, Lynn A & Lee W Staude**

**Property:** Rezone to create an approximate 1.5-acre building site on **STH 89** in the Town of Jefferson from part of PIN 014-0614-2811-000 (19 Acres).

## FROM AGRICULTURAL A-1 TO A-3, RURAL RESIDENTIAL AND REMOVAL FROM THE S, SHORELAND-WETLAND OVERLAY ZONE

**3488A-10 & 3489A-10 – Edward & Caroline Soleska:** Rezone approximately 3.5 acres of PINs 014-0615-0523-000 (3.451 Acres), 014-0615-0531-001 (11.163 Acres), 014-0615-0532-000 (18.11 Acres) and 014-0615-0532-002 (7 Acres) and remove that area from the shoreland-wetland overlay zone. The site is on **USH 18**, across from W4402, in the Town of Jefferson.

## CONDITIONAL USE PERMIT APPLICATIONS

**CU1631-10 – Brandon Wilke:** Conditional home occupation to allow storage and sales of vintage farm equipment at **N7249 Stoney Creek Road** in the Town of Lake Mills. The site is in an A-1 Agricultural zone, on PIN 018-0713-0611-000 (36.26 Acres).

**CU1632-10 – Dan Shelton/Roy & Sandra Shelton Property:** Conditional home occupation for storage of garage door parts and building materials in an A-1 Agricultural zone at **N4525 Highland Dr.** The site is in the Town of Sullivan on PIN 026-0616-0244-002 (0.826 Acre).

**CU1633-10 – Karl & Amy Winkelman:** Conditional use to allow two horses in a Residential R-2 zone at **N8798 CTH Y.** The property is in the Town of Watertown, on PIN 032-0815-1713-008 (2.191 Acres).

6. **Adjourn**

Individuals requiring special accommodations for attendance at the meeting should contact the County Administrator at 920-674-7101 24 hours prior to the meeting so that appropriate arrangements can be made.

**REPORT  
TO THE HONORABLE MEMBERS OF THE JEFFERSON COUNTY  
BOARD OF SUPERVISORS**

The Jefferson County Planning and Zoning Committee, having considered petitions to amend the zoning ordinance of Jefferson County, filed for public hearing held on May 20 and June 17, 2010, as required by law pursuant to Wisconsin Statutes, notice thereof having been given, and being duly advised of the wishes of the town boards and persons in the areas affected, hereby makes the following recommendations:

**APPROVAL OF PETITIONS 3485T-10 and 3486A-10**

**DATED THIS TWENTY-EIGHTH DAY OF JUNE 2010**

**Donald Reese, Secretary**

**THE EFFECTIVE DATE OF THE PRIOR MONTH'S AMENDMENTS, 3479A-10,  
3482A-10 AND 3484A-10, IS JUNE 12, 2010.**

## Item 10b

### ORDINANCE NO. 2010-\_\_\_\_\_

#### Amend Zoning Ordinance Text

WHEREAS, the Jefferson County Board of Supervisors has heretofore been petitioned to amend the text of the Jefferson County Zoning Ordinance, and

WHEREAS, Petition 3485T-10 was referred to the Jefferson County Planning and Zoning Committee for public hearing on May 20, 2010, and

WHEREAS, the proposed amendment has been given due consideration by the Board of Supervisors in open session,

NOW, THEREFORE, BE IT ORDAINED that the Jefferson County Board of Supervisors does amend the zoning ordinance of Jefferson County as follows:

#### ZONING ORDINANCE TEXT AMENDMENT

Add in 11.04(f)6. A-2 Agricultural Business Conditional Uses mm. Food stand – privately owned, associated with recreational use. (3485T-10 - Jefferson County)

AYES \_\_\_\_\_

NOES \_\_\_\_\_

ABSTAIN \_\_\_\_\_

ABSENT \_\_\_\_\_

Ordinance Requested by  
Planning and Zoning Committee

07-13-10

**ORDINANCE NO. 2010-\_\_\_\_\_**

**Amend Zoning Ordinance**

WHEREAS, the Jefferson County Board of Supervisors has heretofore been petitioned to amend the Jefferson County Zoning Ordinance, and

WHEREAS, Petition 3486A-10 was referred to the Jefferson County Planning and Zoning Committee for public hearing on June 17, 2010, and

WHEREAS, the proposed amendment has been given due consideration by the Board of Supervisors in open session,

NOW, THEREFORE, BE IT ORDAINED that the Jefferson County Board of Supervisors does amend the zoning ordinance of Jefferson County (and official zoning maps) as follows:

**FROM AGRICULTURAL A-1 TO A-3, RURAL RESIDENTIAL**

Rezone to create an approximate 2.25-acre building site near W6913 Mansfield Road in the Town of Aztalan from part of PIN 002-0714-3011-000 (38.65 acres). This is considered a lot combination in soils non-prime for agricultural use, utilizing the last available A-3 zone for the property. Therefore, rezoning is conditioned upon recording of an affidavit acknowledging that fact. It is further conditioned upon road access approval by the Town of Aztalan, upon receipt by Zoning of a soil test showing sites for installation of both initial and replacement private sewage systems, and upon approval and recording of a final certified survey map for the lot. The rezoning shall be null and void and of no effect one year from the date of County Board approval unless all applicable conditions have been completed by that date. (3486A-10 – Mark Mansfield/Curtis & Helen Mansfield property)

AYES \_\_\_\_\_

NOES \_\_\_\_\_

ABSTAIN \_\_\_\_\_

ABSENT \_\_\_\_\_

Ordinance Requested by  
Planning and Zoning Committee

07-13-10

Deb Magritz: 6-28-10

**ORDINANCE NO. 2010-09**

**Board Rule to create the Land Information Council**

WHEREAS, 2009 Wisconsin Act 314 published May 26, 2010, requires the Board to create a Land Information Council if it wishes to retain approximately \$120,000 per year including about \$45,000 of increased Register of Deeds fees collected for land records modernization, and

WHEREAS, the Administration & Rules Committee and the Planning & Zoning Committee have reviewed new Section 59.72(3m), Stats., and recommend amending the Board Rules to create a Land Information Council,

THE COUNTY BOARD OF SUPERVISORS OF JEFFERSON COUNTY DOES HEREBY ORDAIN AS FOLLOWS:

Section 1. Section 3.06(1)(k) of the Board of Supervisors' Rules of Order shall be created as follows:

(k) LAND INFORMATION COUNCIL – The Council shall be comprised of the Register of Deeds, the Treasurer, the Zoning Director, the Land & Water Conservation Director, the MIS Information Technology Manager, and the real property lister (Land Information Office Director), or their designees, and the following members appointed by the County Administrator and confirmed by the County Board: (1) a member of the board, (2) a representative of the land information office, (3) a realtor or a member of the Realtors Association employed within the county, (4) a public safety or emergency communications representative employed within the county, (5) the county surveyor or a registered professional land surveyor employed within the county.

Council members who hold elective office or are employed by Jefferson County shall serve on the Council as long as they hold the office or county position designated for membership. Other council members appointed by the County Administrator shall serve three year terms. The county staff and salaried elected officials, other than the County Board member, shall not be eligible for meeting fees.

The Land Information Council shall bring forward matters that need to go before the County Board through the Planning & Zoning Committee.

Section 2. Prior Sections 3.06(1)(k) through (p) shall be renumbered (l) through (q).

Section 3. This ordinance shall be effective after passage and publication as provided by law.

AYES \_\_\_\_\_

NOES \_\_\_\_\_

ABSTAIN \_\_\_\_\_

ABSENT \_\_\_\_\_

*Fiscal Note: The statute creating the Land Information Council also increases the funds available for land record modernization in the amount of \$3.00 per recorded document. Based on an annualized projection of current recordings, it is estimated that an additional \$45,000 will be available for this purpose, increasing the yearly total from \$75,000 to \$120,000. Council meeting fees, mileage and program fees shall be paid from this source.*

NOTE: Section 3.09 of the County Board Rules provides that amendments to the rules shall be made by 2/3 vote. Proposed amendments shall be introduced at one session of the Board and laid over until the next session before action is taken, unless the Board waives laying it over by unanimous vote. (1<sup>st</sup> reading – June 8, 2010)

Requested by  
Administration & Rules Committee  
Planning & Zoning Committee

07-13-10

Philip C. Ristow: 06-01-10; 06-02-10

**Approve CDBG-Emergency Assistance Program**

WHEREAS, the Board adopted Resolution No. 2009-16 on April 21, 2009, which authorized participation in the Community Development Block Grant – Emergency Assistance Program, and

WHEREAS, Jefferson County was notified on June 9, 2009, by letter from the Department of Commerce that Jefferson County was awarded \$4 million to assist in flood recovery efforts, and

WHEREAS, \$2 million was designated to be used to assist Jefferson County businesses in business flood mitigation, which may be in the form of repairing structural damage to the place of business, flood proofing, reimbursing loss of equipment or inventory, and/or documentable loss of revenue that occurred during the disaster period, and

WHEREAS, public hearings were held on July 15, 2009, and September 29, 2009, at which time the public was invited to learn about the CDBG program and to comment on the activities included in the CDBG application, and

WHEREAS, the Revolving Loan Fund Committee recommends the application of Chicken's Riverfront, LLC for an amount not to exceed \$250,000 to relocate, mitigate, remove and expand various buildings out of the flood plain that will accommodate restaurant facilities and sports activity areas including purchasing furniture, fixtures and equipment which loan will be a 0% interest forgivable loan, with 20% of the loan forgiven each year that the individual business owners continue to operate the business, and continues as long as the business remains in operation, 100% of the loan will be forgiven at the end of 5 years, and

WHEREAS, approval of the use of the grant funds for this forgivable business loan will enhance and assist the business in its flood recovery efforts, and

NOW, THEREFORE, BE IT RESOLVED that Chicken's Riverfront, LLC is authorized to receive an amount not to exceed \$250,000 for flood damage prevention and mitigation activities to relocate, mitigate, remove and/or expand various buildings out of the floodplain and to purchase furniture, fixtures and equipment, and

BE IT FURTHER RESOLVED that the Economic Development Director shall administer the loans.

*Fiscal Note: This loan is funded by a grant received from Wisconsin Department of Commerce in the sum of \$4 million. No county tax levy funds are used for these types of loans.*

AYES \_\_\_\_\_  
NOES \_\_\_\_\_  
ABSTAIN \_\_\_\_\_  
ABSENT \_\_\_\_\_

Requested by  
Economic Development Consortium

07-13-10

**Resolution authorizing Intergovernmental Agreements with the  
Town of Milford and City of Fort Atkinson for CDBG-EAP grant projects**

WHEREAS, Jefferson County has an identified need in the Town of Milford and the City of Fort Atkinson to provide disaster recovery, and

WHEREAS, Jefferson County contemplates submitting jointly with the Town of Milford and the City of Fort Atkinson an application for funds under the Small Cities Community Development Block Grant - Emergency Assistance Program (CDBG-EAP) for the purpose of meeting those needs, and

WHEREAS, Jefferson County and the Town of Milford and the City of Fort Atkinson desire to and are required to, enter into written cooperative agreements between the County and each municipality, respectively, to participate in such CDBG-EAP program, and

WHEREAS, Jefferson County and the Town of Milford and the City of Fort Atkinson understand that Jefferson County will act as the applicant and will have the ultimate responsibility to assume all obligations under the terms of the grants including assuring compliance with all applicable laws and program regulations and performance of all work in accordance with the contracts, and

WHEREAS, it is understood that Jefferson County, the Town of Milford and the City of Fort Atkinson will have access to their respective grant records and authority to monitor all activities,

NOW, THEREFORE, pursuant to Wisconsin Statute sec. 66.0301, Jefferson County and the Town of Milford and the City of Fort Atkinson agree to cooperate in the submission of an application for such funds, and agree to cooperate in the implementation of the submitted CDBG-EAP program, as approved by the Department of Commerce, and the Bureau of Community Finance.

BE IT FURTHER RESOLVED that the County Administrator is authorized to execute separate Cooperative Agreements with the Town of Milford and the City of Fort Atkinson setting forth the program details.

*Fiscal Note: This program is funded by the CDBG-EAP grant program through the State of Wisconsin. The town project will cost up to \$18,935 including administrative costs. The city project will cost up to \$81,000 including administrative costs. The Jefferson County Economic Development Director will provide the grant administration.*

AYES \_\_\_\_\_

NOES \_\_\_\_\_

ABSTAIN \_\_\_\_\_

ABSENT \_\_\_\_\_

Requested by  
Economic Development Committee

07-13-10

Philip C. Ristow: 07-08-10

Jefferson County  
Land and Water Resources Management Plan  
2011 – 2020

**\*\*A full copy of the plan is available upon request or is available on the Jefferson County Land and Water Conservation Department webpage.\*\***

Prepared by:  
Jefferson County Land and Water Conservation Department

**Land and Water Resources Management Plan – Advisory Committee**

Ryan Ellifson, Department of Natural Resources  
Craig Ficenec, Town and Country RC&D  
Dan Heim, Department of Natural Resources  
Heidi Johnson, UW-Extension  
Kirsten Jurcek, Town and Country RC&D  
Rob Klotz, Jefferson County Zoning Department  
Joe Nehmer, Jefferson County Parks Department  
Dave Nolan, citizen  
Tom Novak, crop consultant, Total Crop Management, LLC  
Josh Odekirk, Natural Resources Conservation Service  
Bob Oleson, farmer  
Dennis Presser, Department of Agriculture, Trade, and Consumer Protection  
Dave Schroeder, farmer  
Deb Schut, Farm Service Agency  
Michelle Staff, Jefferson County Zoning Department  
Tim Strobel, farmer, Rosy Lane Holsteins  
Lori Van Hulle, Natural Resources Conservation Service  
Suzanne Wade, UW-Extension  
Dave Walz, Department of Natural Resources  
Roger Zimmerman, farmer

**Land and Water Conservation Committee**

Mike Burow, Chair  
Gregory Torres, Vice Chair  
Karen Christian, Farm Service Agency Representative  
Walt Christensen, Secretary  
Carlton Zentner

**Land and Water Conservation Department**

Mark Watkins, County Conservationist  
Patricia Cicero, Water Resources Management Specialist  
Beth Klotz, Administrative Clerk  
Gerry Kokkonen, GIS & Land Use Specialist  
Nancy Lannert, Resource Conservationist  
Joe Strupp, Resource Conservationist

Jefferson County Land and Water Conservation Department  
320 S. Main Street  
Jefferson, WI 53549  
920-674-7110, fax: 920-674-7114  
<http://www.jeffersoncountywi.gov>  
[lwcd@jeffersoncountywi.gov](mailto:lwcd@jeffersoncountywi.gov)

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## Plan Summary

The Jefferson County Land and Water Resource Management Plan for 2011-2020 is an update of the 2006-2010 plan. Based on an assessment of the land and water resources in the county, this report sets forth a strategic work plan for achieving goals toward protection and enhancement of those resources. The overall goal of the Land and Water Resources Management Plan is:

Families and individuals deserve to have productive farmland, healthy natural areas, and clean water to use and enjoy. Therefore the overall goal of this plan is to restore, improve, and protect land and water resources in Jefferson County.

The Land and Water Conservation Department (LWCD) will implement the work plan through various federal, state, and local programs and funding mechanisms. It is important to note that the implementation of the work plan is dependent on receiving adequate financial resources to cover staff and the various cost-sharing programs.

The plan first details the many accomplishments from the 2006-2010 plan. Of particular note are numerous practices implemented in the last 10 years with a total of \$519,252 in state funds and a total of \$135,400 in county funds. These practices controlled soil erosion, protected water quality, and enhanced wildlife habitat. In addition, the LWCD is now implementing 2 new programs: the Livestock Siting Ordinance, and the Gypsy Moth Suppression Program.

The plan development process and the involvement of the public and a variety of partners is detailed in the plan. A diverse Advisory Committee was assembled to consider the resource issues and develop a work plan. Members of the Committee either attended the meeting held in December 2009 or submitted their written comments and suggestions to the LWCD. The Department of Agriculture, Trade, and Consumer Protection, the Department of Natural Resources, and the Farm Service Agency were all solicited for their input. The public was invited to become involved in the review of the work plan through a public hearing held on June 10, 2010. A Class I Public Notice was submitted to the Daily Jefferson County Union and a press release was sent to the newspapers in the county to inform the public about the hearing and the availability of the plan for review.

Information is detailed on the land and water resources in Jefferson County. With more than half of its land area in agriculture, Jefferson County has a wide array of agricultural issues. At the same time, rural development issues are increasing due to the development pressures that exist from being situated between the Madison and Milwaukee metropolitan areas. Surface water and wetland resources cover almost 20% of Jefferson County, making conservation practice implementation critical in both agricultural and developed areas. The most current data on the resources is presented in the plan as well as some of the projects and partners involved in ongoing management activities.

The goals, objectives, and actions of the work plan are contained in a table that details timing, estimated staff resources, and estimated cost share resources. Items in bold in this work plan are priorities for the Land and Water Conservation Department. These priority activities are listed below:

- Implement the Working Lands Initiative Farmland Preservation Program to protect county resources.
- Provide technical assistance and cost-sharing so that farms attain compliance with the Agricultural Performance Standards.
- Finalize a Memorandum of Understanding with the Department of Natural Resources regarding enforcement responsibilities for the Agricultural Performance Standards.
- Ensure that manure storage facilities are built, expanded, and closed according to standards.
- Ensure that runoff is diverted away from feedlots, barnyards, and manure storage areas.
- Ensure that nutrient management plans are written and implemented to comply with standards.
- Investigate and track manure spreading complaints and work with partners to remedy any problems.
- Work with livestock operations to ensure they are compliant with Manure Management Prohibitions.
- Ensure that livestock facilities expand according to standards that protect County resources.
- Protect surface water resources and habitat quality through implementation of the Conservation Reserve Enhancement Program.
- Reduce sediment and phosphorus delivery to the Rock River through implementation of the Rock River Recovery Plan.
- Provide cost-sharing for the closure of wells to protect groundwater from pollution.
- Ensure the stabilization of shoreline erosion by providing landowners with technical assistance, and cost-sharing for practice implementation.
- Ensure decision-makers have the resource information and tools necessary to achieve protection of lakes and rivers in the county.
- Ensure that Jefferson County adopts minimum state standards for shoreland zoning.
- Assist with the implementation of the Glacial Heritage Area Plan.
- Coordinate the gypsy moth suppression program with landowners and the Department of Natural Resources.
- Ensure that non-metallic mines are restored according to standards.
- Determine progress in achieving a reduction in soil erosion on cropland through the annual transect survey.
- Document the location and trends of livestock in the country through a survey performed every 5 years.
- Determine progress in maintaining and improving the quality of lakes, rivers, and wetlands.
- Ensure the public is informed about land and water resources and the services provided by the Land & Water Conservation Department.

The Land and Water Resource Management Plan contains information on implementation, laws and ordinances involved in management, and the goals, objectives, and actions of the work plan. Components of the plan will be implemented in accordance with various state and county ordinances and regulations including: the county's Animal Waste Storage and Nutrient Management Ordinance, the county's Nonmetallic Mining Reclamation Ordinance, the county's Shoreland Zoning Ordinance, and the state's Runoff Management Administrative Code (NR 151).

A Priority Farm Strategy is used to implement the performance standards and prohibitions in State Administrative Code NR 151 in a priority driven manner. The Priority Farms include the following: farms receiving a DNR notice of discharge or notice of intent, farms with land in a water quality management area that also have livestock, farms within a water quality management area of an impaired water that is impaired due to sediment or nutrients, farms identifies as having significant manure management problems, and farms that have excessive cropland erosion.

The strategy for implementing the Farmland Preservation Program Working Lands Initiative (WLI) is included in the plan. During 2010, the LWCD will be randomly selecting 12 landowners to run through the compliance checklist for WLI. This will give staff an opportunity to fine tune the compliance evaluation process prior to official implementation of the program starting in 2011.

An implementation strategy for NR 151 is included in the plan. This strategy includes the following items:

- Implementing information and education activities to educate landowners.
- Determining compliance including a records inventory and onsite evaluations.
- Developing a compliance report to be sent to each landowner that will report their status of compliance. If they are noncompliant, then it will further explain the necessary steps to attain compliance.
- Working with landowners who voluntarily take steps to achieve compliance.
- Issuing a notification to landowners who do not take steps to achieve compliance. This notification will explain the process to attain compliance and the possible consequences of failing to comply.
- Assisting farms with attaining compliance through technical assistance, best management practices, and cost-sharing.
- Implementing any necessary enforcement actions.
- Monitoring farms to verify ongoing compliance.
- Developing an annual report of activities relating to the implementation of NR 151.

An information and education strategy that will work hand in hand with the goals, objectives, and actions of the LWCD is presented. In addition, there is a listing of all the partners of the LWCD.

Monitoring and evaluation is an integral component to the success of the Land and Water Plan and its goals. It will be an ongoing process that is implemented in a variety ways. Throughout this process, necessary adjustments will be made to how actions in

the work plan are implemented to ensure achievability of the goals. Monitoring and evaluation of the land and water resources in the county will be achieved through the following: compliance tracking for NR 151, conservation practice implementation, Farmland Preservation Program Working Land Initiative farm checks, livestock inventory, manure complaint investigations, nonmetallic mine tracking, nutrient management plan implementation, transect survey, and water quality monitoring in lakes and streams. Monitoring and evaluation of the administrative side of the Jefferson County LWCD will be achieved through the following: evaluating and refining administration of programs and financial and staff resources; reviewing and refining administration of cost-share programs; coordination of activities between LWCD, Farm Service Agency, and the Natural Resources Conservation Service; annual financial audit of grant revenues and expenditures; and periodic LWCD staff meetings.

**Resolution approving Jefferson County's  
2011-2020 Land and Water Resource Management Plan**

WHEREAS, Chapter 92 of the Wisconsin Statutes requires counties to establish a County Land and Water Resource Management Plan, and

WHEREAS, Wisconsin Administrative Code chapter ATCP 50.12 includes specific requirements and procedures for the preparation and approval of a County Land and Water Resource Management Plan, and

WHEREAS, the Jefferson County Land and Water Conservation Department developed the first Land and Water Resource Management Plan for 2000-2005, updated the plan for 2006-2010, and is required to update the plan again for 2011-2020, and

WHEREAS, the Jefferson County Land and Water Conservation Committee, through the Land and Water Conservation Department, has developed a County Land and Water Resource Management Plan for 2011-2020, fulfilling all the requirements of the planning and development process of ATCP 50.12 Wisconsin Department of Agriculture, Trade, and Consumer Protection guidelines, and

WHEREAS, the Land and Water Conservation Department held a public hearing on the Land and Water Resource Management Plan on June 10, 2010, and

WHEREAS, in addition to the values of program direction and focus on natural resource conservation and protection, the Land and Water Resource Management Plan makes Jefferson County eligible to receive staffing funds and cost share funds to offset expenses for implementation of conservation practices from the Wisconsin Department of Agriculture, Trade, and Consumer Protection.

NOW, THEREFORE, BE IT RESOLVED by the Jefferson County Board of Supervisors that the updated Jefferson County Land and Water Resource Management Plan is hereby approved, and the Jefferson County Land and Water Conservation Committee is directed to implement said plan through its yearly budget program proposals.

*Fiscal Note: The acceptance of this plan and subsequent approval by the Department of Agriculture, Trade and Consumer Protection, and the State of Wisconsin Land and Water Resource Board will enable Jefferson County Land and Water Conservation Department to be eligible for staffing grants and cost-sharing for conservation practice implementation. Staffing and cost-sharing funds vary from year to year. For 2010, the funding amounts provided to the County by the Wisconsin Department of Agriculture, Trade, and Consumer Protection are as follows: \$152,204 for staffing funds, and \$32,874 for cost-sharing conservation practices.*

AYES \_\_\_\_\_  
NOES \_\_\_\_\_  
ABSTAIN \_\_\_\_\_  
ABSENT \_\_\_\_\_

Requested by  
Land and Water Conservation Committee

07-13-10

**RESOLUTION NO. 2010-\_\_\_\_\_**

**Authorize execution of Joint Determination Agreement regarding  
adequate staffing for double occupancy of jail cells**

WHEREAS, Wisconsin Administrative Code Chapter DOC 350.07 permits double occupancy of jail cells when the Sheriff and the County Board have jointly determined necessary staffing levels and filed written assurance of adequate staffing with the Department of Corrections, and

WHEREAS, it appears that a new assurance is necessary for jail inmate populations in excess of 183, and

WHEREAS, the Sheriff, with input from the State Jail Inspector and the Law Enforcement Committee, have reviewed current staffing levels and propose a Joint Determination to be filed with the Department of Corrections based on their collective determination that such staffing is adequate,

NOW, THEREFORE, BE IT RESOLVED that the County Board hereby determines that double occupancy of cells is necessary for maximum use of the jail.

BE IT FURTHER RESOLVED that the Board authorizes the Chairman and Sheriff to sign a Joint Determination Agreement to be forwarded to the Department of Corrections setting forth its findings and Jefferson County's assurances of adequate staffing.

*Fiscal Note: No fiscal impact.*

AYES \_\_\_\_\_

NOES \_\_\_\_\_

ABSTAIN \_\_\_\_\_

ABSENT \_\_\_\_\_

Requested by  
Law Enforcement Committee

07-13-10

Philip C. Ristow: 06-15-10

## Item 15a

### RESOLUTION NO. 2010-39

#### **Resolution approving offer to purchase 123 acres on the north end of Rose Lake**

WHEREAS, Jefferson County has been able, through five purchases totaling 393 acres, to preserve the majority of the land adjacent to Rose Lake and create Dorothy Carnes County Park, and

WHEREAS, said purchases have been funded primarily by a combination of various grants including Wisconsin Stewardship, USDA – Wetland Reserve Program, County Fish and Wildlife, Ducks Unlimited, Fort Atkinson Wisconsin Club, NAWCA (North American Wetland Conservation Act), and donations, with the net cost of all five acquisitions to Jefferson County totaling \$67,774 levy dollars, about \$172 per acre, or about 4% of the total purchase price, and

WHEREAS, Dorothy Carnes County Park has now been designated a State Natural Area with a bird population that generates tourism from far and wide, including internationally, and

WHEREAS, 123 acres on the north end of Rose Lake valued at \$694,950 is available for sale to the County for \$600,000, and

WHEREAS, Stewardship Grant applications to fund 50% of the purchase price of the 120 acres of vacant land are pending, and Madison Audubon Society has made available the sum of \$100,000 in the form of NAWCA funds towards the purchase price, and

WHEREAS, the County currently has segregated funds donated by Carol Liddle for park purchases in the amount of \$204,000 such that the property could be purchased and the existing farmstead thereon sold yielding 120 acres to be added to this natural area and preserved at a net county cost of acquisition after sale of the home of zero county levy funds,

NOW, THEREFORE, BE IT RESOLVED that the offer to purchase said 123 acres is hereby approved and the County Administrator is authorized to execute all documents necessary to complete this transaction.

BE IT FURTHER RESOLVED that the sum of \$30,000 be transferred from the General Fund to the Parks Department Capital Fund for the purpose of making cash available for closing, which funds shall be restored to the General Fund upon sale of the home on said property, with any balance not borrowed from the General Fund being returned to the segregated Carol Liddle donation account for future parks improvement.

*Fiscal Note: The property has been appraised at \$694,950. It is estimated that the house, outbuildings and three acres should yield not less than \$135,000 upon sale. A significantly higher asking price will be utilized when the property is placed for sale. A short term borrowing from the General Fund is necessary for cash flow purposes to fund this acquisition. Upon sale of the home, those funds can be restored to the General Fund leaving the net county cost of acquisition at zero levy dollars. As a budget amendment, 20 affirmative votes are required for passage.*

CASH FLOW RECAP

Value	\$ 694,950
Donated by Sellers	<u>94,950</u>
Cash Price	\$ 600,000
NAWCA	(100,000)
Stewardship (estimated minimum)	<u>(277,000)</u>
County Funds Needed	\$ 223,000
Segregated Donation	<u>(204,000)</u>
General Funds Necessary	\$ 19,000
Closing & Possible Relocation Estimate	<u>11,000</u>
Transfer Needed Temporarily	<u>\$ 30,000</u>
Minimum Sale Proceeds	\$ 135,000
Return to General Fund	(30,000)
Return Funds to Segregated Account	<u>(105,000)</u>
Net County Levy Dollars Used	<u>\$ 0</u>

AYES \_\_\_\_\_

NOES \_\_\_\_\_

ABSTAIN \_\_\_\_\_

ABSENT \_\_\_\_\_

Requested by  
Parks Committee & Finance Committee

07-13-10

Philip Ristow: 06-01-10

## Proposed Rose Lake Kemmeter Property Acquisition for Addition to Dorothy Carnes County Park

The Jefferson County Board's Finance Committee has asked the Parks Department to compile an information sheet on this proposal.

- The Kemmeter acquisition on Rose Lake would be Jefferson County's first preservation effort under the Wisconsin Glacial Heritage Area (GHA) Project. The GHA conservation/recreation effort has recently been approved by both the Jefferson County Board of Supervisors (Resolution 2009-32) and the Wisconsin Department of Natural Resources Board.
- The Glacial Heritage Area Project originates from the Wisconsin Land Legacy Report. The Legacy Report is the outcome of a three-year study led by the DNR to identify the places most important to protect to meet the conservation and recreation needs over the next fifty years. The study ultimately identified 229 "Legacy Places" that are described in the report. One of the highest priorities the DNR heard from the public throughout the development of the Land Legacy Report was to protect places near where people live – not because they were necessarily the highest quality habitats, but rather to provide readily accessible opportunities for residents to connect with the outdoors.
- The GHA is a coordinated series of parks, preserves, wildlife and natural areas, and other conservation lands that are linked together and to nearby cities and villages with different types of trails. This network of "strings and pearls" provides readily accessible opportunities for residents and visitors to get outdoors to hike, bike, watch wildlife, fish, paddle, hunt, camp, ride horses, and participate in other nature-based activities. Equally important, the project also seeks to protect and restore native grassland, savanna, woodland, and wetland habitats, and improve water quality in lakes, wetlands, and rivers. In addition, the project incorporates the area's significant cultural and historical elements. The Glacial Heritage Area is the result of a cooperative planning effort by a diverse group of people representing local community interests, elected officials, conservation and recreation organizations, and the Department of Natural Resources.
- Given the current distribution of public recreation lands in Wisconsin, the southern and eastern parts of the state are in need of increased opportunities for public access to natural resources.

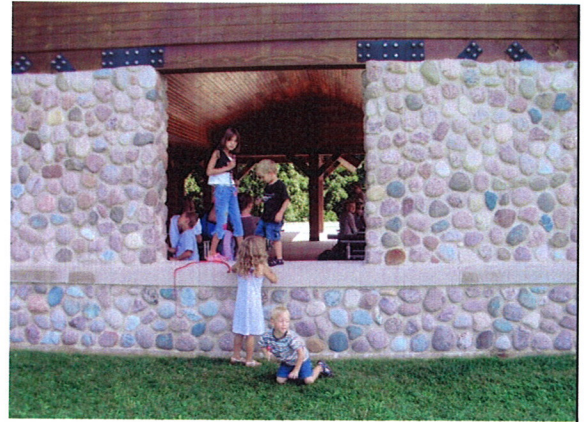


**Students at Dorothy Carnes County Park**



**Over 200 8<sup>th</sup> graders from  
Fort Atkinson Public Schools  
May, 2010**

- Rose Lake and Dorothy Carnes County Park are classified as a Wisconsin State Natural Area (SNA). State Natural Areas protect outstanding examples of Wisconsin's native landscape of natural communities, significant geological formations and archeological sites. They provide some of the last refuges for rare plants and animals. In fact, more than 90% of the plants and 75% of the animals on Wisconsin's list of endangered and threatened species are protected in SNAs.



**Children playing at  
Dorothy Carnes County Park**

- This is a priority acquisition within GHA. The GHA Plan identifies three existing Jefferson County Parks (Dorothy Carnes Park, Garman Nature Preserve and Korth Park) for expansion. The GHA's 30 to 50 year vision is to add 606 acres to Dorothy Carnes Park/Rose Lake State Natural Area, 40 acres to Garman Nature Preserve and 110 acres to Korth Park.
- GHA implementation is anticipated to result in \$50 to \$100 million dollars in new economic expenditures annually in Jefferson County.
- Additional acquisitions for Dorothy Carnes County Park are supported by the following plans:
  1. Jefferson County Agricultural Preservation and Land Use Plan, adopted October 1999
    - Unanimously approved by the County Board with input by over 5,000 citizens
    - Affirms Parks and Open Space Consensus Points for land acquisition at Rose Lake. The comprehensive plan is the strongest guide for appropriate overall County policy available to our County Board.
  2. Jefferson County Parks, Recreation and Open Space Plan 2005-2010, adopted February 2005
    - The idea for natural resource oriented parks goes back to evidence based study and planning from 1996. Jefferson County should acquire and develop 4-6 additional County parks.
    - County policy makers, who have focused on parks issues through the Parks Committee, approved this effort for land acquisition back in 1997. Jefferson County should add 4-6 new County sites for natural resource oriented parks.
    - This plan came up with agreed-upon "visions for the future" to clearly articulate the intended functions for the County parks.
  3. Dorothy Carnes County Park Master Plan, adopted October 13, 2009
    - Based on extensive public and community input, also calls for the acquisition of additional lands around Rose Lake. Review of this document confirms the careful attention to community values, the inclusive array of community ideas leading to a consensus vision, and the sensitivity in accommodating the wishes of the broad public into this plan.
  4. Glacial Heritage Area Plan, adopted July 14, 2009
    - This is the highest priority parks and land preservation initiative in the State of Wisconsin, and the recently approved plan represents one of the most rigorous and inclusive processes the DNR has ever conducted (according to their staff). The consensus of the State, region and County "community" is to expand this park to "protect the remaining shoreline" at Carnes Conservation Park. Extensive survey results confirm that this is a "consensus plan".

5. Jefferson County Land and Water Management Plan, adopted May 2006
    - This plan states the following objectives:
      - Restore wetlands.
      - Protect groundwater recharge/infiltration areas.
      - Prevent loss of wetlands.
      - Restore natural areas and protect them against encroachment of development.
      - Encourage the use of public and nonprofit programs to protect natural areas and open space.
  6. Jefferson County Economic Vision and Positioning Framework Initiative, 2010
    - The County's Economic Vision emphasizes the importance of the County parks to position the County and all its Communities for a strong economic future. All the communities and their economic development leaders have shaped this document with extensive citizen participation.
    - According to this plan, Jefferson County will have facilities and activities for high participation "Silent Sports" that respond to emerging and changing demands (including hiking, wildlife viewing, fishing, biking and others.)
- \* Large numbers of citizens, a wide variety of organizations and local officials have been involved in these initiatives, and the processes have been open, inclusive and fair. The Jefferson County Board of Supervisors has approved and is the responsible party for all of the above listed plans except for the GHA Plan.
- This property can be purchased without utilizing County tax levy dollars. The property has been appraised at \$694,950. It is estimated that the house, outbuildings and three acres should yield not less than \$135,000 upon sale. A significantly higher asking price will be utilized when the property is placed for sale. A short term borrowing from the General Fund is necessary for cash flow purposes to fund this acquisition. Upon sale of the home, those funds can be restored to the General Fund leaving the net county cost of acquisition at zero levy dollars.

#### CASH FLOW RECAP

Value	\$ 694,950
Donated by Sellers	<u>94,950</u>
Cash Price	\$ 600,000
NAWCA	(100,000)
Stewardship (estimated minimum)	<u>(277,000)</u>
County Funds Needed	\$ 223,000
Segregated Donation	<u>(204,000)</u>
General Funds Necessary	\$ 19,000
Closing & Possible Relocation Estimate	<u>11,000</u>
Transfer Needed Temporarily	<u>\$ 30,000</u>
Minimum Sale Proceeds	\$ 135,000
Return to General Fund	(30,000)
Return Funds to Segregated Account	<u>(105,000)</u>
Net County Levy Dollars Used	<u>\$ 0</u>

- The plan is to crop the property for 5 years after acquisition. This will bring in revenue to the Parks Department budget, accumulating the money for land restoration efforts.
- Preservation of property like this has the effect of raising adjacent property values. This is known as the proximity principle. The nearer you are to the preserved property, the more it raises property values. This goes on until you are about one mile away from the property.
- The total 2009 tax bill for the property which includes the house was \$2,617. The portion for 120 acres of land is \$894, the County's share of which is \$263.
- Preservation of this property will result in improved groundwater recharge, reduced agricultural run-off into Rose Lake, increased recreation opportunity and participation, increased waterfowl, ground nesting, and song bird habitat, and increased social, physical and mental wellness for our residents and visitors.
- In summary:
  1. The land is for sale.
  2. It has been identified many times as a high priority.
  3. We are able to purchase it below the appraised value.
  4. We can do this without any County tax money.
  5. Numerous County approved plans utilizing considerable public input, speak directly to this preservation effort.



**Pelicans on Rose Lake**

# Dorothy Carnes Park

## Jefferson County Parks

Map prepared by Jefferson County  
LWCD & Parks Department

### Acquisition Sequence

1

2

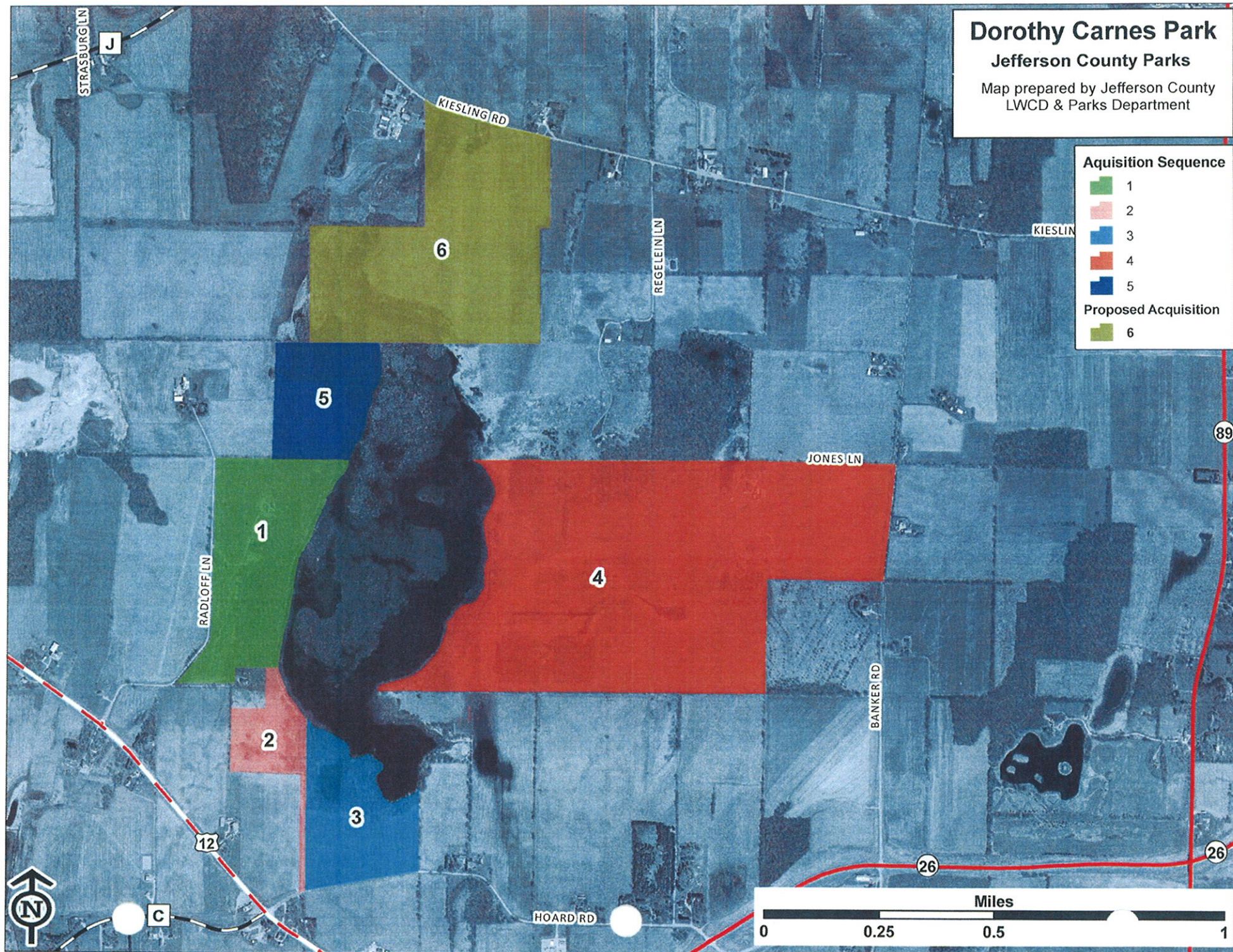
3

4

5

### Proposed Acquisition

6



**RESOLUTION NO. 2010-\_\_\_\_\_**

**Authorize Memorandum of Understanding with Walworth County  
for Clean Sweep services**

WHEREAS, Jefferson County has a long and successful record in collecting hazardous waste and pharmaceuticals through the Clean Sweep program, and

WHEREAS, residents living in the southern part of the county can more easily access Walworth County's collection site in the City of Whitewater to dispose of hazardous waste and pharmaceuticals, and

WHEREAS, the Solid Waste Committee finds it is advantageous for Jefferson County to enter into a Memorandum of Understanding with Walworth County to serve residents living in southern Jefferson County,

NOW, THEREFORE, BE IT RESOLVED that the County Administrator is authorized to execute a Memorandum of Understanding with Walworth County to allow Jefferson County residents access to Walworth County's 2011 Clean Sweep program operated in the City of Whitewater.

*Fiscal Note: The cost for this program is funded by contract payments from the Deer Track Landfill and DNR grants. By involvement in fourth Clean Sweep in the year 2011, Jefferson County will be eligible for more grant funds for future Clean Sweep services.*

AYES \_\_\_\_\_

NOES \_\_\_\_\_

ABSTAIN \_\_\_\_\_

ABSENT \_\_\_\_\_

Requested by  
Solid Waste & Air Quality Committee

07-13-10

Philip Ristow: 07-08-10

# ***DRAFT***

## **Memorandum of Understanding between Walworth County and Jefferson County for Household Hazardous Waste Clean Sweep Services in 2011**

Walworth County and Jefferson County intend to create a cooperative arrangement that will allow Jefferson County residents who live in the areas of Palmyra, Cold Spring, Concord, Sullivan and Hebron to use the Walworth County satellite Household Clean Sweep site in the City of Whitewater on a charge-back basis in 2011. The purpose of this arrangement is to provide better services to residents, increase administrative efficiencies, and spread out fixed costs for hazardous waste vendor staffing and mobilization.

Jefferson County and Walworth County will each apply for Household Clean Sweep grant funds separately, and establish this Memorandum of Understanding to identify the tasks and responsibilities of each county.

Walworth County certifies that the contractor for the program is qualified to receive the hazardous waste and is insured. The hazardous waste vendor will invoice Walworth County for collection and disposal costs for materials collected at the Whitewater site and will not need to segregate waste by county.

### **Jefferson County Tasks & Responsibilities**

- Create and distribute publicity and advertising items related to the Whitewater Clean Sweep collection opportunity targeting Palmyra, Cold Spring, Concord, Sullivan and Hebron residents.
- Complete pre-registration paperwork limited 70 residents with a cost not to exceed \$7,000 for the number of Jefferson County residents that will participate as predetermined by the Jefferson County Solid Waste/Air Quality Committee, and collect the standard participation fee per Jefferson County's customary Clean Sweep program process.
- Provide reimbursement for hazardous waste vendor collection and disposal charges for the same materials and products collected at Walworth County's 2011 Clean Sweep program, as listed in Walworth County's Clean Sweep program brochure.

### **Walworth County Tasks & Responsibilities**

- Modify the Clean Sweep participant survey form for the Whitewater collection site adding check boxes for county of residence, and identify the township, village or city each participant lives in as survey information is collected.
- Oversee activities at the Whitewater satellite collection location.
- Provide Jefferson County a copy of the hazardous waste contractor invoice for services provided at the Whitewater site.
- Invoice Jefferson County based on the percentage of participants from Jefferson County and the total cost for hazardous waste vendor services at the City of Whitewater site.
- Provide the Jefferson County Solid Waste/Air Quality and Zoning Program Assistant data and information relative to the Whitewater collection site as needed to complete the Clean Sweep grant final report.

### ***Indemnification***

Jefferson County shall indemnify, hold harmless and defend Walworth County, its officers, agents, and employees from and against any and all liabilities, claims, penalties, fines, forfeitures, suits and other costs and expenses incident thereto (including cost of defense, settlement, and reasonable attorney's fees) which may be alleged against Walworth County or which the County may incur, become responsible for,

or pay out as a result of death or bodily injury to any person, destruction or damage to any property, contamination of or adverse effects on the environment, or any violation or alleged violation of governmental laws, regulations or orders, to the extent that such damage, injury, contamination or violation was caused by a Jefferson County resident delivering to the site material which is prohibited.

The indemnification clause shall not apply in the event of sole negligence by Walworth County officers, agents and employees.

For Walworth County:

For Jefferson County:

\_\_\_\_\_  
Shane B. Crawford                      Date  
Deputy County Director, Central Services

\_\_\_\_\_  
Date

Approved as to Form:

Approved as to Form:

\_\_\_\_\_  
David A. Bretl                      Date  
Walworth County Administrator

\_\_\_\_\_  
Date

## Item 17a-e

### TO THE JEFFERSON COUNTY BOARD OF SUPERVISORS: MEMBERS OF THE BOARD:

By virtue of the authority vested in me under Section 59.18, 59.72 (3m) and 59.54 (17)(c) of the Wisconsin Statutes, I do hereby appoint and request the County Board's confirmation of the following individuals as members of the:

#### Land Information Council

- a. Steve Nass, County Supervisor, for a two-year term expiring April 2012

AYES \_\_\_\_\_

NOES \_\_\_\_\_

ABSTAIN \_\_\_\_\_

ABSENT \_\_\_\_\_

- b. Andy Erdman, County Land Information Director, for an indeterminate term

AYES \_\_\_\_\_

NOES \_\_\_\_\_

ABSTAIN \_\_\_\_\_

ABSENT \_\_\_\_\_

- c. Todd Lindert, County Sheriff Communications Supervisor, for a three-year term expiring June 30, 2013

AYES \_\_\_\_\_

NOES \_\_\_\_\_

ABSTAIN \_\_\_\_\_

ABSENT \_\_\_\_\_

- d. Tom Wollin, County Surveyor, for an indeterminate term

AYES \_\_\_\_\_

NOES \_\_\_\_\_

ABSTAIN \_\_\_\_\_

ABSENT \_\_\_\_\_

- e. Joann Larson, Fort Atkinson, WI, Realtor Representative, for three-year term expiring June 30, 2013

AYES \_\_\_\_\_

NOES \_\_\_\_\_

ABSTAIN \_\_\_\_\_

ABSENT \_\_\_\_\_