

**JEFFERSON COUNTY BOARD MINUTES**

**TUESDAY, October 12, 2021, 7:00 P.M.**

Chair Steven Nass presiding.

County Clerk Audrey McGraw called the roll, all members being present in person except Lund and Roberts who were present via Zoom.

Supervisor Morris and Herbst were absent. Morris having given prior notification, was excused.

District 1 .....	Richard C. Jones	District 2.....	Mike Kelly
District 3 .....	Greg David	District 4.....	Karl Zarling
District 5 .....	James B. Braughler	District 6.....	Dan Herbst
District 7 .....	Dwayne C. Morris	District 8.....	Michael Wineke
District 9 .....	Amy Rinard	District 10.....	Lloyd Zastrow
District 11 .....	Jeff Johns	District 12.....	Jeff Smith
District 13 .....	Anita Martin	District 14.....	Kirk Lund
District 15 .....	Steven J. Nass	District 16.....	Laura Payne
District 17 .....	Russell Kutz	District 18.....	Brandon White
District 19 .....	Dave Drayna	District 20.....	Curtis Backlund
District 21 .....	John C. Kannard	District 22.....	Blane Poulson
District 23 .....	George Jaeckel	District 24.....	Roger Lindl
District 25 .....	Matthew Foelker	District 26.....	Joan Fitzgerald
District 27 .....	Conor Nelan	District 28.....	Dick Schultz
District 29 .....	Mary K. Roberts	District 30.....	Walt Christensen

Wineke led the Pledge of Allegiance. A moment of silence was observed.

Wehmeier certified compliance with the Open Meetings Law.

Approval of the Agenda. Jaeckel moved to accept as drafted. Seconded by Johns and passed.

Rinard, Executive Committee Chair, moved to approve the County Board minutes from September 14, 2021, as presented. Seconded by Backlund and passed.

**Communications:**

**County Clerk McGraw presented the following communications:**

1. Report – Net New Construction 2021
2. Report – 2021 County Apportionment
3. Treasurer’s Report.
4. Retirement Recognition.
5. Notice of Public Hearing from the Jefferson County Planning and Zoning Committee for a hearing to be held on October 21, 2021, at 7:00 p.m.

**Public Comment:**

Seven members of the public spoke in reference to proposed Ordinance 2021-10, Amending Official Zoning Map.

**Resolutions and Ordinances:**

**Jaeckel, Planning and Zoning Committee Chair, introduced the following report:** REPORT TO THE HONORABLE MEMBERS OF THE JEFFERSON COUNTY BOARD OF SUPERVISORS by the Jefferson County Planning and Zoning Committee recommending approval of petitions to amend the official zoning map of Jefferson County.

**Jaeckel, Planning and Zoning Committee Chair, introduced Ordinance No. 2021-09.**

WHEREAS, the Jefferson County Board of Supervisors has heretofore been petitioned to amend the official zoning map of Jefferson County, and

WHEREAS, Petitions R4322A-21, R4346A-21, R4347A-21, R4348A-21, R4350A-21, R4351A-21, R4352A-21, R4353A-21, R4354A-21, R4355-21, R4356A-21, were referred to the Jefferson County Planning and Zoning Committee for public hearing on September 16, 2021 and

WHEREAS, the proposed amendments have been given due consideration by the Board of Supervisors in open session,

NOW, THEREFORE, BE IT ORDAINED that the Jefferson County Board of Supervisors does amend the official zoning map of Jefferson County as follows:

**Jaeckel moved for the adoption of Ordinance No. 2021-09. Seconded by Poulson and passed.** Kannard abstained from voting due to potential conflict of interest.

7:35 p.m. Nass steps down as chair for the following Ordinance and allows the Vice Chair, Rinard, to continue in his place.

7:47 p.m. Herbst present viz Zoom.

**Jaeckel, Planning and Zoning Committee Chair, introduced Ordinance No. 2021-10.**

WHEREAS, the Planning and Zoning Committee referred a resolution to the County Board denying Petition R4288A-21, and

WHEREAS, the Jefferson County Board of Supervisors considered Resolution 2021-36 denying Petition R4288A-21 at its meeting on September 14<sup>th</sup>, 2021 which failed to pass by a 24 to 5 majority vote, and

WHEREAS, the Jefferson County Board of Supervisors then directed the Planning and Zoning Committee to draft an Ordinance amending the official zoning map from A3 to A2 as requested in petition R4288A-21, and

WHEREAS, the proposed amendment requested in petition R4288A-21 has been given due consideration by the Jefferson County Board of Supervisors in open session.

NOW, THEREFORE, BE IT ORDAINED that the Jefferson County Board of Supervisors hereby amends the official zoning map of Jefferson County as follows:

**FROM A-3, AGRICULTURAL/RURAL RESIDENTIAL TO A-2, AGRICULTURAL AND RURAL BUSINESS**

Rezoning PIN 008-0715-0232-001 (2.002 Ac) at **N7040 Saucer Drive** in the Town of Farmington. This is in accordance with Sec. 11.04(f)7 of the Jefferson County Zoning Ordinance.

This action is conditioned upon receipt by Zoning of a Plat of Survey indicating the A-2 zone location. R4288A-21 – Dianne Owens & Paul Elliot

The above zoning amendment shall be null and void and have no effect one year from the date of County Board approval unless all applicable conditions have been completed.

**Jaeckel moved for the adoption of Ordinance No. 2021-10. Seconded by Poulson and passed.**

Ayes 15 (Braugher, Herbst, Rinard, Zastrow, Johns, Smith, Martin, Lund, Payne, Kutz, White, Fitzgerald, Schultz, Roberts, Christensen) Noes 14 (Jones, Kelly, David, Zarling, Wineke, Nass, Drayna, Backlund, Kannard, Poulson, Jaeckel, Lindl, Foelker, Nelan), Abstain 0, Absent 1 (Morris).

8:24 p.m. Nass steps back up to chair the rest of the meeting.

Nass requested a motion to move Agenda Item 11a, Resolution – Awarding the Sale of \$8,000,000 General Obligation County Building Bonds, Series 2021A to be heard prior to Agenda Items 8d, 9, and 10. **Winecke motioned as above. Seconded by Backlund and passed.**

8:30 p.m. Poulson left the meeting.

Joe Murray, Senior Municipal Advisor at Ehlers, gave a brief overview of the General Obligation of County Building Bonds Series 2021A.

**Jones, Finance Committee Chair, introduced Resolution No. 2021-37.**

WHEREAS, on August 10, 2021, the County Board of Supervisors of Jefferson County, Wisconsin (the "County") adopted an initial resolution (the "Initial Resolution") authorizing the issuance of general obligation bonds or promissory notes in an amount not to exceed \$36,000,000 for the public purpose of paying the cost of County building projects, consisting of the construction of additions to and renovation of the Courthouse, Sheriff's Office and Jail facilities, construction of related improvements and acquisition of furnishings and equipment (collectively, the "Project");

WHEREAS, on September 14, 2021, the County Board of Supervisors of the County adopted a resolution (the "Set Sale Resolution") providing that \$8,000,000 of the general obligation bonds authorized by the Initial Resolution be issued and sold as a single issue of bonds, designated as "General Obligation County Building Bonds, Series 2021A" (the "Bonds") for the purpose of paying a portion of the cost of the Project;

WHEREAS, the County Board of Supervisors hereby finds and determines that the Project is within the County's power to undertake and therefore serves a "public purpose" as that term is defined in Section 67.04(1)(b), Wisconsin Statutes;

WHEREAS, the County is authorized by the provisions of Section 67.04, Wisconsin Statutes, to borrow money and issue general obligation bonds for such public purpose;

WHEREAS, none of the proceeds of the Bonds shall be used to fund the operating expenses of the general fund of the County or to fund the operating expenses of any special revenue fund of the County that is supported by the property taxes;

WHEREAS, pursuant to the Set Sale Resolution, the County has directed Ehlers & Associates, Inc. ("Ehlers") to take the steps necessary to sell the Bonds to pay costs of the Project;

WHEREAS, Ehlers, in consultation with the officials of the County, prepared a Notice of Sale (a copy of which is attached hereto as Exhibit A and incorporated herein by this reference) setting forth the details of and the bid requirements for the Bonds and indicating that the Bonds would be offered for public sale on October 12, 2021;

WHEREAS, the County Clerk (in consultation with Ehlers) caused a form of notice of the sale to be published and/or announced and caused the Notice of Sale to be distributed to potential bidders offering the Bonds for public sale on October 12, 2021;

WHEREAS, the County has duly received bids for the Bonds as described on the Bid Tabulation attached hereto as Exhibit B and incorporated herein by this reference (the "Bid Tabulation"); and

WHEREAS, it has been determined that the bid proposal (the "Proposal") submitted by the financial institution listed first on the Bid Tabulation fully complies with the bid requirements set forth in the Notice of Sale and is deemed to be the most advantageous to the County. Ehlers has recommended that the County accept the Proposal. A copy of said Proposal submitted by such

institution (the "Purchaser") is attached hereto as Exhibit C and incorporated herein by this reference.

**Jones moved for the adoption of Resolution No. 2021-37. Seconded by Schultz and passed.** Ayes 27 (Jones, Kelly, Zarling, Braughler, Herbst, Morris, Wineke, Rinard, Zastrow, Johns, Smith, Martin, Lund, Nass, Payne, Kutz, White, Drayna, Backlund, Kannard, Herbst, Jaeckel, Lindl, Foelker, Fitzgerald, Nelan, Schultz, Roberts, Christensen), Noes 1 (David), Abstain 0, Absent 2 (Morris, Poulson).

**Special Order of Business:**

Wehmeier gave presentation on the Recommended 2022 Budget.

**Resolutions and Ordinances:**

**Jaeckel, Planning and Zoning Committee Chair, introduced Resolution No. 2021-38.**

WHEREAS, the Executive Summary is incorporated into this resolution, and

WHEREAS, the updated Jefferson County Land Information Plan conforms to the Wisconsin Department of Administration Uniform Instructions for Preparing County Land Information Plans, and

WHEREAS, the Land Information Council and the Planning and Zoning Committee have approved the Jefferson County Land Information Plan which is incorporated herein by reference, and

WHEREAS, adopting the amended Land Information Plan will keep Jefferson County in compliance with Wisconsin Land Information Program requirements and eligible for retained fees and grant funding.

NOW, THEREFORE BE IT RESOLVED that the 2021 Jefferson County Land Information Plan is hereby adopted as amended.

BE IT FURTHER RESOLVED that the Land Information Council is authorized to make minor technical changes as needed.

*Fiscal Note: The Land Information Plan will help guide Land Information Program expenses from 2022-2024. The Land Information Program is a non-tax levy program. No additional tax levy dollars will be used.*

**Jaeckel moved for the adoption of Resolution No. 2021-38. Seconded by Lindl and passed.**

9:33 p.m. The Board took a short recess.

9:40 p.m. The Board reconvened.

**Rinard, Executive Committee Chair, introduced Ordinance No. 2021-11.**

THE COUNTY BOARD OF SUPERVISORS OF JEFFERSON COUNTY DOES HEREBY ORDAIN AN AMENDMENT TO THE JEFFERSON COUNTY SUPERVISOR SALARY AND COMPENSATION ORDINANCE AS FOLLOWS:

Section 1.

1. Supervisors shall be compensated at the rate of \$65 per meeting. [Ord. 2021-11]
2. There will be no limit on the number of authorized meetings attended for which a board member may receive a per diem [Am. 10/11/05, Ord. 2005-25; Ord. 2021-11]
3. If a meeting exceeds four hours in duration, \$30 shall be added to the applicable per meeting fee. [Ord. 2021-11]
4. All county supervisors other than the county board chair shall receive a salary of \$110 per month in addition to the payments above. [Am. 10/11/05, Ord. 2005-25; Ord. 2021-11]
5. All county supervisors shall receive a per diem of \$65 for attendance at official business meetings such as district meetings, conventions and similar non-committee meetings. If the official business meeting exceeds four hours in duration, the per diem shall be \$95.00. [am. 10/11/05, Ord.

2005-25; am. 08/08/06, Ord. 2006-14, effective 04/15/2008; Ord. 2017-13, 11- 14-17; Ord. 2021-11]

This ordinance shall be effective on May 1, 2022.

Adopted 11/13/01

Last amendment 10/12/2021

*Fiscal Note: The increase in per diem and monthly salary amounts and benefits, including federal social security and Medicare tax, is estimated to cost approximately \$36,500 annually. These increases have been included in the 2022 proposed budget.*

**Rinard moved for the adoption of Ordinance No. 2021-11. Seconded by and passed.**

**Jones, Finance Committee Chair, introduced Resolution No. 2021-39.**

WHEREAS, the Executive Summary is incorporated into this resolution, and

WHEREAS, the following claim was filed against Jefferson County as follows:

<u>Claimant</u>	<u>Date of Loss</u>	<u>Claim Filed</u>	<u>Description</u>	<u>Alleged Damages</u>
Lisa Legge	8/10/21	9/29/21	Lisa Legge alleges property damage to her vehicle caused by overspray from newly painted lines on Hwy N resulted in damage to her bumper and molding on the right side of her vehicle.	\$ 3,857.11

WHEREAS, said damages are alleged to be the result of negligence of Jefferson County, its agents, officials, officers or employees, and

WHEREAS, Jefferson County's insurance carrier, Wisconsin Municipal Mutual Insurance Company, recommends disallowance of the claim on the basis that the County is not legally responsible for the alleged damages.

NOW, THEREFORE, BE IT RESOLVED that the Jefferson County Board of Supervisors hereby disallows said claim and directs the Corporation Counsel to give the claimant notice of disallowance.

*Fiscal Note: This matter has been referred to Wisconsin Municipal Mutual Insurance Company (WMMIC) and will be resolved in accordance with the terms of the County's policy.*

**Jones moved for the adoption of Resolution No. 2021-39. Seconded by Jaeckel and passed.**

9:50 p.m. Herbst left the meeting.

**Braugher, Human Resources Committee Chair, introduced Resolution No. 2021-40.**

WHEREAS, the above Executive Summary is incorporated into this resolution, and

WHEREAS, health insurance premiums cost the County \$5,679,356 in 2020, not including contributions to employees' health savings accounts; health insurance are forecasted for approximately \$6,064,359 in 2021; and health insurance premiums are budgeted for \$7,214,130 in 2022, and

WHEREAS, continuing to include Jefferson County retirees in the same health insurance group as active employees will result in higher health insurance premium rates for active employees in the future.

NOW, THEREFORE, BE IT RESOLVED by the Jefferson County Board of Supervisors that commencing on January 1, 2022, the retiree health coverage plan design is hereby amended as follows:

1. A retired employee and their dependents may remain on the plan until the retiree reaches age 65 or becomes eligible for Medicare/Medicaid coverage. Retirees on the Retiree Health Insurance as of December 31, 2021, will be offered continuation of

- coverage as allowed through COBRA and the Dean Health Plan, or if not eligible for COBRA, grandfathered to remain on the plan through December 31, 2022.
2. If a retiree dies, the spouse and any dependents will be offered continuation of coverage as allowed through COBRA. Surviving dependents on the Retiree Health Insurance as of December 31, 2021, will be offered continuation of coverage as allowed through COBRA and the Dean Health Plan, or if not eligible for COBRA, grandfathered to remain on the plan through December 31, 2022.
  3. The Jefferson County Administrator, with the approval of the Human Resources Committee, will have the option to offer retirees a plan design which is different than what is offered to active employees. The plan or plans offered to retirees may change based on a number of factors, including premium rate increases and medical loss ratio analysis. The plan design(s) offered to retirees will be determined by the County Administrator no later than November 1 of each year.

*Fiscal Note: Jefferson County conducts an actuarial study of its liability related to offering post-employment health benefits to retirees annually during the preparation of its audited financial statements. The liability is measured by calculating the net present value of all future payments associated with the current retirees in the plan. Although retirees contribute to the plan at employee rates, the premiums for retirees would be significantly higher if they purchased health insurance on the market. Therefore, the County is subsidizing the retiree premiums by allowing them to participate in the plan at reduced rates. The projected cost of continuing to offer the current retiree health insurance plan will be \$3,618,990 based on the number of retirees in the plan as of December 31, 2020. The financial impact of this resolution cannot be determined at this time, however it is expected to produce significant savings in health insurance premiums and a reduction of the post-employment health insurance liability in the future when the results of experience under this change can be measured.*

**Braugler moved for the adoption of Resolution No. 2021-40. Seconded by Foelker and passed.**

**Foelker, Land and Water Conservation Committee Chair, introduced Resolution No. 2021-41.**

WHEREAS, the Executive Summary is incorporated in this resolution, and

WHEREAS, the Jefferson County Land and Water Conservation Department is interested in obtaining a cost-share grant from the Wisconsin Department of Natural Resources for the purpose of assisting land owners with implementing conservation practices within 1,000 feet of Jefferson County lakes and 300 feet of Jefferson County rivers, and

WHEREAS, the Land and Water Conservation Department attests to the validity and veracity of the statements and representations contained in the grant application, and

WHEREAS, a grant agreement is requested by the DNR to carry out the project.

NOW, THEREFORE, BE IT RESOLVED, by the Jefferson County Board of Supervisors that the Land and Water Conservation Department will meet the financial obligations necessary to fully and satisfactorily complete the project and hereby authorizes and empowers the Land and Water Conservation Department Director to sign and submit the following documents to the Wisconsin DNR for financial assistance that may be available:

1. A grant application
2. A grant agreement with the DNR
3. Quarterly and/or final reports to the DNR to satisfy the grant agreement as appropriate
4. Reimbursement requests to the DNR no later than the date specified in the grant agreement.

BE IT FURTHER RESOLVED that the Land and Water Conservation Department will comply with all local, state, and federal rules, regulations and ordinances relating to this project and the cost-share agreement.

*Fiscal Note: The total grant request is \$11,000 of which \$10,000 will partially fund the costs of implementing the practices, with the landowners covering the remaining implementation costs. The remaining \$1,000 of the grant will offset the cost of existing Land and Water Conservation Department staff who will provide technical assistance for the projects. This grant is included in the 2022 budget, therefore no budget adjustment is necessary.*

**Foelker moved for the adoption of Resolution No. 2021-41. Seconded by Christensen and passed.**

**Foelker, Land and Water Conservation Committee Chair, introduced Resolution No. 2021-42.**

WHEREAS, the Executive Summary is incorporated into this resolution, and

WHEREAS, the Land and Water Conservation Departments interested in obtaining a cost-share grant from the Wisconsin Department of Natural Resources for the purpose of lake monitoring and aquatic invasive species prevention and management activities, and

WHEREAS, the Land and Water Conservation Department attests to the validity and veracity of the statements and representations contained in the grant application, and

WHEREAS, a grant agreement is requested by the DNR to carry out the project.

NOW, THEREFORE, BE IT RESOLVED, by the Jefferson County Board of Supervisors that the Land and Water Conservation Department will meet the financial obligations necessary to fully and satisfactorily complete the project and hereby authorizes and empowers the Land and Water Conservation Department Director to submit the following documents to the Wisconsin DNR for financial assistance that may be available:

1. A grant application
2. A grant agreement with the DNR
3. Quarterly and/or final reports to the DNR to satisfy the grant agreement as appropriate
4. Reimbursement requests to the DNR no later than the date specified in the grant agreement.

BE IT FURTHER RESOLVED that the Land and Water Conservation Department will comply with all local, state and federal rules, regulations and ordinances relating to this project and the cost-share agreement.

*Fiscal Note: The total 2022 grant award will be \$13,003.36 and will cover the cost of staff time spent implementing the grant deliverables. This grant amount and corresponding expenses are included in the 2022 budget. No budget adjustment is necessary.*

**Foelker moved for the adoption of Resolution No. 2021-42. Seconded by Christensen and passed.**

**Johns, Parks Committee Chair, introduced Ordinance No. 2021-12.**

THE COUNTY BOARD OF SUPERVISORS OF JEFFERSON COUNTY DOES HEREBY ORDAIN AS FOLLOWS:

Section 1.

**SECTION 8.135. BOAT LAUNCHING AT ROCK RIVER COUNTY PARK AND CAPIES LANDING.** No person may launch a boat using the boat launches at Rock River County Park or Capiies Landing without first paying a boat launch fee of \$5.00 per day or \$25.00 per year to the Jefferson County Parks Department.

Section 2. This ordinance shall be effective after passage and publication as provided by law.

*Fiscal Note: The fiscal impact of this Ordinance cannot be determined at this time.*

**Johns moved for the adoption of Ordinance No. 2021-12. Seconded by Smith and passed.**

**Appointments:**

**Wehmeier, County Administrator, introduced the following appointments:**

By virtue of the authority vested in me under Section 59.18(2)(b) of the Wisconsin Statutes, I respectfully request confirmation of the following appointments:

Michael Wineke to the Human Services Board for a 3-year terms ending November 01, 2024.

**Braugher moved to confirm the above appointment. Seconded by Jaeckel and passed.**

**Public Comment: (General) - None**

**Announcements:**

Supplemental information presented at the October 12, 2021, Jefferson County Board meeting will be available at the County Clerk's office upon request during regular Courthouse hours or on the County's website at [www.jeffersoncountywi.gov](http://www.jeffersoncountywi.gov).

**There being no further business, Jaeckel moved that the Board adjourn. Seconded by Zarling and passed at 10:12 p.m.**