

JEFFERSON COUNTY BOARD MINUTES
TUESDAY, September 12, 2023, 7:00 P.M.

Chair Steven Nass presiding.

County Clerk Audrey McGraw called the roll, all members being present in person except Supervisors Richardson, Herbst, and Roberts, who were present via Zoom.

District 1	Richard C. Jones	District 2.....	Cassie B. Richardson
District 3	Robert Preuss	District 4.....	Karl Zarling
District 5	James B. Braughler	District 6.....	Dan Herbst
District 7	Dwayne C. Morris	District 8.....	Michael Wineke
District 9	Bruce Degner	District 10.....	Mark Goose
District 11	Jeff Johns	District 12.....	Jeff Smith
District 13	Anita Martin	District 14.....	Kirk Lund
District 15	Steven J. Nass	District 16.....	Meg Turville-Heitz
District 17	Russell Kutz	District 18.....	Brandon White
District 19	Dave Drayna	District 20.....	Curtis Backlund
District 21	John C. Kannard	District 22.....	Blane Poulson
District 23	George Jaeckel	District 24.....	Roger Lindl
District 25	Matthew Foelker	District 26.....	Joan Fitzgerald
District 27	Joan Callan	District 28.....	Anthony Gulig
District 29	Mary K. Roberts	District 30.....	Walt Christensen

Poulson led the Pledge of Allegiance. A moment of silence was observed.

Wehmeier certified compliance with the Open Meetings Law.

Approval of the Agenda. Jaeckel moved to accept as drafted. Seconded by backlund and passed.

Wineke, Executive Committee Chair, moved to approve the County Board minutes from August 08, 2023. Seconded by Poulson and passed.

Communications:

County Clerk McGraw presented the following communications:

1. Notice of Public Hearing from the Jefferson County Planning and Zoning Committee for a hearing to be held on September 21, 2023, at 7:00 p.m.
2. Treasurer’s Report.

GENERAL FINANCIAL CONDITION JEFFERSON COUNTY, WISCONSIN
September 01, 2023

Available Cash on Hand		
	August 1, 2023	\$ 7,760,503.14
	August Receipts	<u>\$ 41,732,798.56</u>
Total Cash		\$ 49,493,301.70
Disbursements		
	General – August 2023	\$ 48,007,245.59
	Payroll – August 2023	<u>\$ 1,847,975.10</u>

Total Disbursements		\$ 49,855,220.69
		\$ (361,918.99)
Cash on Hand (in bank) August 1, 2023	\$ 805,835.44	
Less Outstanding Checks	\$ 1,167,754.43	
Total Available Cash		\$ (361,918.99)
Local Government Investment Pool – General		\$ 30,213,099.95
DANA Investments		\$ 35,664,228.19
EHLERS Investments		\$ 11,914,170.58
Local Government Investment Pool - Clerk of Courts		\$ 30,695.66
Local Government Investment Pool - Farmland Preservation		\$ 189,027.76
Local Government Investment Pool - Parks/Liddle		\$ 90,874.66
Local Government Investment Pool - County Bond		\$ 563,888.20
		\$ 78,65,985.00
2023 Interest - Super N.O.W. Acct.		\$ 516.10
2023 Interest - L.G.I.P. - General Funds		\$ 1,195,648.00
2023 Interest - EHLERS 2022A		\$ 201,480.42
2023 Interest - DANA Investments		\$ 666,433.70
2023 Interest - L.G.I.P. - Parks/Carol Liddle Fund		\$ 2,882.46
2023 Interest - L.G.I.P. - Farmland Preservation		\$ 5,995.78
2023 Interest - L.G.I.P. - Clerk of Courts		\$ 973.63
2023 Interest - L.G.I.P. - County Bond		\$ 46,991.03
Total 2023 Interest		\$ 2,120,921.12

KELLY M. STADE, JEFFERSON COUNTY TREASURER

Public Comment: None

Annual Reports:

District Attorney, Monica Hall; Clerk of Courts, Cindy Hamre Incha; Parks Department, Director Kevin Wiesmann; Medical Examiner, Nichole Tesch; and Human Resources, Director Terri Palm-Kostroski. The annual reports were received, placed on file, but not printed in the minutes pursuant to Board Rule 3.03(13).

Resolutions and Ordinances:

Jones, Finance Committee Chair, introduced Resolution No. 2023-27. Entering into an intergovernmental agreement with the City of Watertown for the purchase and restoration of property at 100 Western Avenue, Watertown, Wisconsin

Executive Summary

The City of Watertown has offered to enter into an intergovernmental agreement with Jefferson County for the purpose of purchasing a parcel of property located at 100 Western Avenue in Watertown. There currently exists an unhabitable fire damaged house on this property caused by a fire on December 8, 2022, which resulted in the deaths of 3 children. The City’s intent upon acquisition is to remove the remaining portion of the structure, which has become unstable and a potential danger to the public, and restore the land which will remain a vacant parcel of property. Additionally, because the structure is situated on a corner lot, the structure before and after the fire continues to obstruct the view of traffic traveling on intersecting roads adjoining this property. Acquisition by the City and removal of this structure will improve safety along these roads.

The current owner has agreed to sell this property to the City of Watertown in exchange for the City paying all outstanding and future real estate taxes which total \$2,978.27. The intergovernmental agreement obligates the City to acquire the property, pay all real estate taxes

through 2023, raze the damaged structure, and restore the land. The obligation of Jefferson County is to pay the City the amount of \$2,978.27 as the County's contribution toward these costs. The estimated cost of razing the fire damaged structure currently on the property is estimated by the City of Watertown to be \$30,400.

The Finance Committee considered this resolution at its meeting on September 6, 2023, and recommended forwarding to the County Board to authorize the Jefferson County Administrator to enter into an intergovernmental agreement with the City of Watertown for the purchase and restoration of property at 100 Western Avenue, Watertown, Wisconsin at a cost not to exceed \$2,978.27.

WHEREAS, Wisconsin Statute § 66.0313 provides that any Wisconsin municipality or County agency may contract with a requesting Wisconsin municipality or county for the receipt or furnishing of services or the joint exercise of any power or duty required or authorized by law; and

WHEREAS, there currently exists an uninhabitable fire damaged house on 100 Western Avenue in the City of Watertown caused by a fire on December 8, 2022 which resulted in the deaths of 3 children; and

WHEREAS, due to the structural damage and risk of the structure collapsing, Watertown has issued a raze order, but the property owner is financially unable to raze the structure and has offered to transfer ownership of the property to the City of Watertown subject to all outstanding assessments, tax obligations, and debts due to Watertown and Jefferson County; and

WHEREAS, the structure on the property sits within the designated vision triangle of an intersection at S. First Street and Western Avenue obstructing the view of drivers approaching the intersection; and

WHEREAS, Jefferson County and the City of Watertown desire to enter into the attached Intergovernmental Agreement to set forth their respective obligations, understandings, roles and responsibilities to address the public safety concerns on this property.

NOW, THEREFORE, BE IT RESOLVED by the Jefferson County Board of Supervisors that the Jefferson County Administrator is hereby authorized to enter into the attached intergovernmental agreement with the City of Watertown and contribute an amount not to exceed \$2,978.27 to be applied toward property acquisition, paying all real estate taxes through 2023, razing the damaged structure, and restoring the land located at 100 Western Avenue, Watertown, Wisconsin in exchange for the City of Watertown assuming responsibility for all of the obligations set forth in the attached Intergovernmental Agreement.

Fiscal Note: The total cost of this Intergovernmental Agreement is estimated to be \$2,978.27 which will be funded through a contingency transfer into the County Administrator's budget. The County Board of Supervisors authorizes the Finance Director to make the necessary budget adjustments to carry out this resolution. This is a budget amendment. County Board approval requires a two-thirds vote of the entire membership of the County Board (20 votes of the 30-member County Board).

Jones moved for the adoption of Resolution No. 2023-27. Seconded by Jaeckel and passed. Ayes 30 (Jones, Richardson, Preuss, Zarling, Braugher, Herbst, Morris, Wineke, Degner, Groose, Johns, Smith, Martin, Lund, Nass, Turville-Heitz, Kutz, White, Drayna, Backlund, Kannard, Poulson, Jaeckel, Lindl, Foelker, Fitzgerald, Callan, Gulig, Roberts, Christensen), Noes 0, Abstain 0, Absent 0, Vacant 0.

Jones, Finance Committee Chair, introduced Resolution No. 2023-28. Authorizing sale of county owned farmland located at State Road 26 Bypass and Business 26 to William Stade
Executive Summary

On September 1, 2023, the Jefferson County Corporation Counsel received an offer to purchase 3.109 acres of county owned land from William H. Stade in exchange for payment of \$21,763 which equals \$7000 per acre. The 3.109 acres is part of a larger parcel of county owned farmland consisting of approximately 331 acres of which 328 acres are currently being leased for agricultural purposes by Jeff and Monica Gerner and is known as the Countryside Farm. The 3.109 acres which are the subject of Mr. Stade's offer to purchase are not currently being used for agriculture or any other purpose by Jefferson County and are separated from the county land by highway 26. The property adjoins farmland owned by Mr. Stade and is located at the State Road 26 bypass and business 26, Tax Parcel No. 241-0614-1544-000 on the south side of Business 26 and East side of State Road 26 bypass, as more particular described in the maps attached to this resolution.

The Jefferson County Finance Committee considered the offer to purchase by Mr. Stade on September 6, 2023, and recommended 4 to 1 to forward this resolution to the Jefferson County Board of Supervisors to accept this offer and sell 3.109 acres of county owned land to Mr. Stade in exchange for payment of \$21,763.

WHEREAS, Jefferson County owns a parcel of land known as the Countryside Farm of which 328 acres are currently leased for agricultural purposes to Jeff and Monica Gerner with the remaining 3.109 acres separated by Highway 26 being unused, and

WHEREAS, following construction of the Highway 26 bypass in 2008, 3.109 acres of the Countryside Farm were separated from the existing 331 acre parcel, and have not been used for agriculture or any other purpose by Jefferson County since 2008, and

WHEREAS, there is a desire by Jefferson County to return this 3.109 acre parcel of land to productive agricultural use, and

WHEREAS, this 3.109 acre parcel of land adjoins farmland owned by William H. Stade and if sold to him, will become productive agricultural land as part of Mr. Stade's farming operations.

NOW, THEREFORE, BE IT RESOLVED that the Jefferson County Administrator is directed to submit a counteroffer to sell 3.109 acres of county farmland to William H. Stade which includes a deed restriction for the property to be used solely for agricultural purposes for a period of 10 years. Upon payment of \$21,763 and the parties coming to mutually agreed upon terms of sale, the County Clerk shall execute a quit claim deed conveying said 3.109 acre parcel of real property.

Fiscal Note: The amount offered for the purchase of this property, \$21,763, has been determined by the Jefferson County Finance Committee as being equal to or greater than fair market value for land used for agricultural purposes. The proceeds from the sale of this land shall be deposited into the Capital Projects Fund.

Turville-Heitz moved to amend this Resolution to add a condition of sale that would include a deed restriction for the property to be used solely for agricultural purposes for a period of 10 years. The County Administrator is directed to make a counteroffer to William Stade to sell the property with this deed restriction.

Seconded by Backlund and passed. Ayes 16 (Jones, Richardson, Herbst, Goose, Johns, Smith, Martin, Lund, Nass, Turville-Heitz, Backlund, Fitzgerald, Callan, Gulig, Roberts, Christensen), Noes 14 (Preuss, Zarling, Braughler, Morris, Wineke, Degner, Kutz, White, Drayna, Kannard, Poulson, Jaeckel, Lindl, Foelker,), Abstain 0, Absent 0, Vacant 0.

Jones moved for the adoption of Resolution No. 2023-28 as amended. Seconded by Jaeckel. Roll Call Vote was requested by Gulig and motion passed. Ayes 26 (Jones, Richardson, Preuss, Zarling, Braughler, Herbst, Morris, Wineke, Degner, Goose, Johns, Martin, Nass, Kutz, White, Drayna, Backlund, Kannard, Poulson, Jaeckel, Lindl, Foelker, Fitzgerald, Callan, Roberts, Christensen), Noes 4 (Smith, Lund, Turville-Heitz, Gulig), Abstain 0, Absent 0, Vacant 0.

Braugler, Human Resources Committee Chair, introduced Resolution No. 2023-29. Ratifying the 2023-2025 Collective Bargaining Agreement with the Jefferson County Deputy Sheriff's Association

Executive Summary

The Jefferson County Deputy Sheriff's Association and Jefferson County commenced negotiations for a successor collective agreement due to the expiration of the existing agreement on December 31, 2022. Through the collective bargaining process, the parties have reached a tentative agreement extending the collective bargaining agreement through 2025 with the substantive amendments summarized below. The Human Resources Committee reviewed and approved these proposed amendments in concept at its June 1, 2023, meeting and has been continuously updated throughout negotiations. This resolution ratifies the amendments and tentative agreements entered into between the Association and Jefferson County for a successor collective bargaining agreement from January 1, 2023, through December 31, 2025.

WHEREAS, the Executive Summary is incorporated into this resolution, and

WHEREAS, the collective bargaining agreement between the Jefferson County Deputy Sheriff's Association and Jefferson County expired on December 31, 2022, and

WHEREAS, the Association representatives and Jefferson County representatives commenced negotiations for the purpose of extending the current contract and negotiating contract amendments, and

WHEREAS, the following is a summary of the tentative agreements which have been reached between the Association and Jefferson County and are proposed to be incorporated into the existing collective bargaining agreement as amendments:

1. The contract shall be for a three-year term commencing on January 1, 2023, and ending on December 31, 2025.
2. Wage increases effective January 1, 2023, as listed in Appendix A attached to this resolution.
3. Wage classifications will distinguish between Patrol Deputies and Jail Deputies. Previous collective bargaining agreements did not distinguish Patrol and Jail Deputies in wage classification.
4. Procedures have been established for Deputies who transfer into a higher or lower wage rate.
5. Clarifies pay rates for Deputies when attending firearms training.
6. Compensatory time may be continuously replenished during the calendar year with a maximum accumulation of 160 hours at any one time. The previous collective bargaining agreement did not allow Deputies to replenish compensatory time throughout the calendar year.
7. Deputies assigned as field training officers or officers in charge will receive an additional \$3.00 per hour. The previous collective bargaining agreement provided for an additional \$2.00 per hour.
8. Jail Deputies assigned to special law enforcement duties such as SWAT, dive team, and accident reconstruction will receive an additional \$3.00 per hour.
9. Effective on January 1, 2023, Deputies will pay toward the health insurance premiums at the same employee health insurance premium participation rate of the non-represented employees.
10. New employees will receive two vacation weeks, prorated based upon date of hire which can be used during the year in which they were hired instead of waiting until the next year to use.
11. Deputies will be compensated at time and one-half for working designated holidays.

12. Jail Deputies hired after the date that this collective bargaining agreement is ratified will be selected for positions as Patrol Deputies on a competitive basis instead of the current practice of selecting based on seniority.
 13. Additional clarifying language was added and obsolete language was stricken.
- and

WHEREAS, a copy of the full collective bargaining agreement identifying the specific language changes resulting from negotiations, presented to this Board for ratification and previously ratified by the Association has been made available to the Board at the County Administrator's office.

NOW, THEREFORE, BE IT RESOLVED that the proposed amendments to the collective bargaining agreement as summarized herein between the Jefferson County Deputy Sheriff's Association and Jefferson County are hereby ratified and the County Administrator is authorized to execute the successor 2023-2025 collective bargaining agreement on behalf of Jefferson County.

Fiscal note: The total increase in wages, WRS and FICA is \$591,460 for 2023; increasing by an additional \$309,413 for 2024, and increasing by an additional \$231,400.31 for 2025 (exclusive of WRS), for a total cost increase of \$2,624,607 over three years, as shown below.

A 3.250% increase in wages, extra steps, WRS, and FICA of \$316,005, has been included in the 2023 budget. The additional changes over what was budgeted equate to a difference of \$275,455. This amount will be allocated from Jefferson County's contingency fund. The 2024 and 2025 costs will be included in the 2024 and 2025 budgets. This resolution amends the Sheriff's Office 2023 Adopted Budget. The County Board of Supervisors authorizes the County Finance Director to make the necessary budget adjustments to enact this resolution. County Board approval requires a two-thirds vote of the entire membership of the County Board (20 votes of the 30-member County Board).

Braughler moved for the adoption of Resolution No. 2023-29. Seconded by Drayna and passed. Ayes 30 (Jones, Richardson, Preuss, Zarling, Braughler, Herbst, Morris, Wineke, Degner, Groose, Johns, Smith, Martin, Lund, Nass, Turville-Heitz, Kutz, White, Drayna, Backlund, Kannard, Poulson, Jaeckel, Lindl, Foelker, Fitzgerald, Callan, Gulig, Roberts, Christensen), Noes 0, Abstain 0, Absent 0, Vacant 0.

Jones, Human Services Board Chair, introduced Resolution No. 2023-30. Authorizing the County Administrator to contract with Wipfli for a behavioral health market analysis to assist in determining how to utilize future Opioid Settlement Proceeds most effectively, in partnership with Rock and Walworth Counties.

Executive Summary

In response to the opioid epidemic, Jefferson County, along with 70 other Wisconsin counties and numerous other local governments, engaged in litigation against certain manufacturers, distributors, and retailers of opioid pharmaceuticals to hold the Opioid Defendants financially responsible for the County's expenditure of vast money and resources to combat the opioid epidemic. In December of 2021 and March of 2023, Jefferson County entered into two separate settlement agreements with multiple Opioid Defendants resolving pending claims in exchange for monetary compensation to be received over an extended period.

Pursuant to the terms of the Settlement Agreements, all opioid settlement proceeds must be used for opioid abatement measures as defined in said agreements, including assisting in covering costs the county incurred in providing care to those impacted and developing plans to prevent future damaging effects from opioid use. The first round of opioid settlement proceeds was utilized to fund a crisis response position focused on opioid response and to assist the Drug Treatment Court.

In preparation for future distributions, Jefferson County has been working with Rock County and Walworth County to explore potential opportunities to work collaboratively on this issue. To further investigate these opportunities, Jefferson County, in coordination with Rock and Walworth Counties, seeks to engage Wipfli, a Wisconsin-based accounting and consulting firm, to conduct a behavioral health market analysis. Wipfli's analysis will estimate current and future needs for behavioral health treatment (both mental health and substance use) to determine gaps in treatment capacity/provider supply. Based on its analysis, Wipfli will offer recommendations for future behavioral health investment and identify opportunities to grow, consolidate or expand services based on need.

Section 6 of the Jefferson County Purchasing Ordinance, *SOURCE SELECTION AND CONTRACT FORMATION*, subsection (4) *Sole source procurement* states that, "A contract may be awarded without competition when the Purchasing Agent determines in writing, after conducting a good faith review of the available sources, that there is only one source for the required supply, service or construction item and when allowed by law." Wipfli was selected as a sole source procurement after determining that other firms which provide similar services focus on the operational sides of behavioral health while Wipfli is uniquely differentiated from these other agencies through both its holistic approach to need planning and the depth of experience with rural healthcare providers in the state of Wisconsin. Wipfli serves over 3,500 healthcare clients nationally, with 660 clients in the state of Wisconsin alone and nearly 120 representing behavioral health organizations. Wipfli's methodologies have been utilized to help public, private, and government-owned hospitals and healthcare entities in the state of Wisconsin understand their community's behavioral health service needs and provide them with the supporting justification they need to make sound capital investments. Additionally, Jefferson County's neighbors, Rock County and Walworth County, are also utilizing Wipfli for their behavioral health demand planning needs, which would result in a more cohesive planning process for Jefferson County's regional needs.

The cost for each county to participate in the market analysis is estimated to be \$40,000 and will be paid for with Opioid Settlement Proceeds.

The Human Services Board considered this resolution at its meeting on July 11, 2023, and unanimously recommended forwarding to the Jefferson County Board of Supervisors to authorize the County Administrator to contract with Wipfli for completion of a behavioral health market analysis and to engage in partnering with Rock County and Walworth County on these efforts.

WHEREAS, the Executive Summary is incorporated into this resolution; and

WHEREAS, Jefferson County is a recipient of Opioid Settlement Proceeds pursuant to two Settlement Agreements previously adopted by County Board resolution in December of 2021 and March of 2023; and

WHEREAS, pursuant to the terms of the Settlement Agreements, all opioid settlement proceeds are to be used for opioid abatement measures as defined by the terms of the agreements; and

WHEREAS, contracting for completion of the proposed behavioral health market analysis is consistent with the approved opioid abatement measures defined in the Settlement Agreements, which includes expanding access to treatment for opioid use discovery and any co-occurring substance use disorder or mental health condition; and

WHEREAS, Wipfli's behavioral health market analysis will provide data-driven recommendations for future behavioral health investment by determining gaps in treatment capacity/provider supply and identifying opportunities to grow, consolidate or

expand services based on need, in collaboration with Rock County and Walworth County; and

WHEREAS, the results of the behavioral health market analysis will assist Jefferson County in ensuring the Opioid Settlement Proceeds are being directed towards the highest needs of Jefferson County.

NOW, THEREFORE, BE IT RESOLVED that the Jefferson County Board of Supervisors hereby authorizes the County Administrator to execute a contract with Wipfli as a sole source procurement for purposes of conducting a behavioral health market analysis to identify potential opportunities for utilization of future Opioid Settlement Proceeds in partnership with Rock County and Walworth County at an estimated cost of \$40,000.

Fiscal Note: The cost for Jefferson County to participate is estimated to be \$40,000 and will be paid for with opioid settlement funds via the County's Opioid Abatement Account. The County Board of Supervisors authorizes the County Finance Director to make the necessary budget adjustments to enact this resolution. This is a budget amendment. County Board approval requires a two-thirds vote of the entire membership of the County Board (20 votes of the 30 member County Board).

Jones moved for the adoption of Resolution No. 2023-30. Seconded by Johns and passed. Ayes 30 (Jones, Richardson, Preuss, Zarling, Braughler, Herbst, Morris, Wineke, Degner, Groose, Johns, Smith, Martin, Lund, Nass, Turville-Heitz, Kutz, White, Drayna, Backlund, Kannard, Poulson, Jaeckel, Lindl, Foelker, Fitzgerald, Callan, Gulig, Roberts, Christensen), Noes 0, Abstain 0, Absent 0, Vacant 0.

Christensen, Parks Committee Chair, introduced Resolution No. 2023-31. Authorizing County Conservation Aids Grant Application for planting of a 2.1 acre prairie improvement at Korth Park

Executive Summary

The Wisconsin Department of Natural Resources Fish and Wildlife Management Grant Program was created to assist counties in the improvement of fish and wildlife resources. The program was established by the Wisconsin Legislature in 1965 and provides matching funds for a growing list of county sponsored fish and wildlife habitat projects.

The Jefferson County Parks Department will apply for financial assistance through this program to improve 2.1 acres of low diversity cool season grasses with a high diversity prairie planting that will support pollinators, birds, and other wildlife in Korth Park. The project will include removal of existing vegetation followed by seeding with a blend of native-shortgrass prairie plants via a drill seeder.

The total cost of the project is estimated at \$5,000.00. This grant application will request up to 50% of the total project cost to be used toward the project in the amount of \$2,500.00 which will be matched by both Parks staff labor and a memorial donation. Any additional costs above and beyond those provided by the grant will be funded through donations held by Jefferson County for the benefit of Korth Park. The Parks Committee considered this resolution at its meeting on September 7, 2023, and recommended forwarding to the County Board to authorize submission of a grant application and if the grant is awarded accept grant funds of up to \$2,500.00 with a \$2,500.00 matching allocation through donations, county staff labor, and volunteer labor.

WHEREAS, the State of Wisconsin enacted legislation providing for allocation of funds to the respective counties on an acreage basis for county fish and game projects on the condition that the counties match the state allocation, and

WHEREAS, Jefferson County desires to participate in county fish and game projects pursuant to the provisions of s. 23.09(12) of the Wisconsin Statutes, and

WHEREAS, this resolution authorizes the submission of a grant application by the Jefferson County Parks Department and if the grant is awarded authorizes accepting grant funding in the amount of up to \$2,500.00 to be used for the maintenance and improvement of Korth Park.

NOW, THEREFORE, BE IT RESOLVED by the Jefferson County Board of Supervisors that the Jefferson County Parks Department is hereby authorized to submit a grant application to the Wisconsin Department of Natural Resources for grant funds in the amount of up to \$2,500.00 to be used for planting of a 2.1 acre prairie improvement at Korth Park and if the grant is awarded accepting grant funding of up to \$2500.00.

BE IT FURTHER RESOLVED that the Jefferson County Parks Department is authorized to act on behalf of Jefferson County to sign documents, and take necessary action to undertake, direct, and complete this project.

BE IT FURTHER RESOLVED that the Jefferson County Board does hereby appropriate a matching allocation for such project in an amount of not more than \$2,500.00 funded through donations held by Jefferson County for the benefit of Korth Park, Account No. 12804.485200, and staff and volunteer labor.

Fiscal Note: The total cost of this project is estimated at \$5,000.00 which will be funded through the CCA grant in the amount of up to \$2,500.00, with the balance funded through donations held by Jefferson County for the benefit of Korth Park, Account No. 12804.485200, and staff and volunteer labor. The County Board of Supervisors authorizes the Finance Director to make the necessary budget adjustments to enact this resolution. This is a budget amendment. County Board approval requires a two-thirds vote of the entire membership of the County Board (20 votes of the 30 member County Board).

Christensen moved for the adoption of Resolution No. 2023-31. Seconded by Callan and passed. Ayes 30 (Jones, Richardson, Preuss, Zarling, Braughler, Herbst, Morris, Wineke, Degner, Groose, Johns, Smith, Martin, Lund, Nass, Turville-Heitz, Kutz, White, Drayna, Backlund, Kannard, Poulson, Jaeckel, Lindl, Foelker, Fitzgerald, Callan, Gulig, Roberts, Christensen), Noes 0, Abstain 0, Absent 0, Vacant 0.

Christensen, Parks Committee Chair, introduced Resolution No. 2023-32. Amending the Jefferson County Parks Ordinance

Executive Summary

The Jefferson County Parks Department recognizes a need to have consistent hours of operation for Jefferson County parks and trails. The Jefferson County Parks Department also recognizes the need to respect the privacy and safety of park users and adjoining property owners, and wishes to do so by setting year-round and uniform park access hours. This amendment to the Jefferson County Parks Ordinance changes park and trail closed hours from one-half hour after sunset until one-half hour before sunrise to 10:00 p.m. until 5:00 a.m., with the exception of Rock River County Park, Cappies Landing, Highway 16 Wayside County Park, and Burnt Village County Park which allow access to the boat launches during closed hours for egress purposes. The Parks Committee considered this amendment at its meeting on September 7, 2023, and recommended forwarding to the County Board for approval.

The Parks Ordinance is amended as follows:

SECTION 8.13. PARK AND TRAIL HOURS.

- 1) All parks, park roads, park trails, bike paths, and parking areas shall be closed to the public and vehicular traffic, except police and emergency vehicles, from 10:00 p.m. until 5:00 a.m. and

no person shall remain in parks during said hours, unless authorized by the issuance of a permit therefore by the Parks Director.

- 2) Any person launching a boat at Rock River County Park, Cappies Landing, Highway 16 Wayside County Park, or Burnt Village County Park during normal operating hours may utilize the park boat launches at any time outside of normal operating hours for egress purposes.
- 3) The Parks Director may grant permits to groups for park usage outside of normal park hours for events consistent with the mission of the Parks Department and shall report issuance of any such permit promptly to the Parks Committee. [am. 06/13/06, Ord. 2006-09; 09-13-11, Ord. 2011-13; 02/14/12, Ord. 2011-26; Ord. No. 2016-22, 02-14-17; Ord. No. 2020-12, 10-12-2021; Ord. No. 2022-17, 01-10-2023]

WHEREAS, Jefferson County parks, bike paths and park trails are an invaluable asset to Jefferson County and provide recreational opportunities for users of all levels, and

WHEREAS, the safety of park visitors and the safety of our park neighbors is a priority, and

WHEREAS, it is a priority for the Jefferson County Parks Department to create positive experiences for both park visitors and park neighbors, and

WHEREAS, this ordinance amendment intends to provide uniform operating hours for the safe and equitable use of Jefferson County parks, bike paths and park trails.

NOW, THEREFORE, BE IT RESOLVED that the Jefferson County Board of Supervisors hereby approves the amendments herein to the Jefferson County Parks Ordinance, Section 8.13 PARK AND TRAIL HOURS, to promote the safety of park users and the privacy of adjoining property owners of Jefferson County parks, park roads, park trails, bike paths, and parking areas.

Fiscal Note: There is no fiscal impact to this amendment to the Jefferson County Parks Ordinance.

Jones moved for the adoption of Resolution No. 2023-32. Seconded by Jaeckel and passed.

Jaeckel, Planning and Zoning Committee Chair, introduced the following report:

REPORT TO THE HONORABLE MEMBERS OF THE JEFFERSON COUNTY BOARD OF SUPERVISORS by the Jefferson County Planning and Zoning Committee recommending approval of petitions to amend the official zoning map of Jefferson County.

**Jaeckel, Planning and Zoning Committee Chair, introduced Ordinance No. 2023-11.
Amending Official Zoning Map**

WHEREAS, the Jefferson County Board of Supervisors has heretofore been petitioned to amend the official zoning map of Jefferson County, and

WHEREAS, Petitions R4488A-23 and R4489A-23 were referred to the Jefferson County Planning and Zoning Committee for public hearing on August 17, 2023 and

WHEREAS, the proposed amendments have been given due consideration by the Board of Supervisors in open session,

NOW, THEREFORE, BE IT ORDAINED that the Jefferson County Board of Supervisors does amend the official zoning map of Jefferson County as follows.

**FROM A-1, EXCLUSIVE AGRICULTURAL TO A-2, AGRICULTURAL AND RURAL
RESIDENTIAL**

Rezone 3.7 acres of PIN 020-0814-2422-001 (10 ac) at **W5245 Navan Rd**, Town of Milford. This is in accordance with Sec. 11.04(f)7 of the Jefferson County Zoning Ordinance. Rezoning is conditioned upon road access approval, receipt by Zoning of a suitable soil test, approval and recording of the final certified survey map, including extraterritorial plat review and removal of the old building by the road. R4488A-23 & CU2100-23 – Daniel Simarron Tecalero & Paolo Rodriguez Perez

FROM AGRICULTURAL A-1 TO A-3, AGRICULTURAL/RURAL RESIDENTIAL

Create a 1.19-ac lot with existing home and buildings at **W2607 State Rd 106**, Town of Hebron, on PIN 010-0615-3643-000 (21.091 ac). This is in accordance with Sec. 11.04(f)8 of the Jefferson County Zoning Ordinance. Rezoning of this farm consolidation lot is conditioned upon approval and recording of a final certified survey map and removal of the silo near the proposed west lot line. R4489A-23 – Kim & Craig Foelker

The above zoning amendments shall be null and void and have no effect one year from the date of County Board approval unless all applicable conditions have been completed.

Jaeckel moved for the adoption of Ordinance No. 2023-11. Seconded by Poulson and passed. Kannard abstained from voting due to a potential conflict of interest.

Jaeckel, Planning and Zoning Committee Chair, introduced Resolution No. 2023-33. Adopting a Public Participation Plan for amending the Jefferson County Comprehensive Plan and Agricultural Preservation and Land Use Plan

Executive Summary

The Jefferson County Planning and Zoning Committee (Committee) recently reviewed the Jefferson County Zoning Ordinance and recommended reviewing the A-3 Agricultural and Rural Residential zoning district provisions. After review, the Committee recommended amending the language to allow for existing A-3 zoned lots to be redivided. Currently, the County Comprehensive Plan, Farmland Preservation Plan, and Zoning Ordinance do not allow for existing A-3 zones to be further divided. In order to amend this section of the Zoning Ordinance, the Comprehensive Plan and Farmland Preservation Plan also need to be amended. In order to amend the Plans, the County Board must adopt a public participation plan.

The Planning and Zoning Committee met numerous times to review the A-3 zoning standards and proposed amendment language. On July 31, 2023 the Planning and Zoning Committee voted 4-0 to initiate the amendment process. The Planning and Zoning Committee considered this resolution on August 28, 2023 and voted to forward the attached Public Participation Plan to the County Board for approval.

WHEREAS, the Executive Summary is incorporated into this resolution, and

WHEREAS, the County may amend its Comprehensive Plan and Agricultural Preservation and Land Use Plan (Farmland Preservation Plan), and

WHEREAS, the Planning and Zoning Committee recommends beginning the amendment process, and

WHEREAS, the Planning and Zoning Committee approved the Public Participation Plan on August 28, 2023 to outline public engagement during the amendment process.

NOW, THEREFORE, BE IT RESOLVED that the Jefferson County Board of Supervisors does hereby adopt the attached Public Participation Plan to amend the Jefferson County Comprehensive Plan and Agricultural Preservation and Land Use Plan (Farmland Preservation Plan).

Fiscal Note: This resolution will have no fiscal impact.

Jaeckel moved for the adoption of Resolution No. 2023-33. Seconded by Poulson and passed.

Public Comment: (General) – Supervisor Smith with additional comments on Resolution 2023-28. Supervisor Martin with the following announcements: Clean Sweep Event for recycling hazardous chemicals takes place on September 15 and 16 in Watertown at the Street Department Building. Music Festival on September 23 called Music in the Mills in Lake Mills sponsored by the Lake Mills Rotary Club.

Announcements:

CLOSED SESSION:

Braugler moved that the Board convene in closed session pursuant to section 19.85 (1)(e) Wis. Stats. for deliberating or negotiating the purchase of public properties, the investing of public funds, or conducting other specified public business, whenever competitive or bargaining reasons require a closed session, for the purpose of discussion on selling County owned farmland.

Seconded by Poulson and passed. Ayes 30 (Jones, Richardson, Preuss, Zarling, Braugler, Herbst, Morris, Wineke, Degner, Goose, Johns, Smith, Martin, Lund, Nass, Turville-Heitz, Kutz, White, Drayna, Backlund, Kannard, Poulson, Jaeckel, Lindl, Foelker, Fitzgerald, Callan, Gulig, Roberts, Christensen), Noes 0, Abstain 0, Absent 0, Vacant 0.

Braugler moved that the Board reconvene in open session. Seconded by Jaeckel and passed.

Supplemental information presented at the September 12, 2023, Jefferson County Board meeting will be available at the County Clerk's office upon request during regular Courthouse hours or on the County's website at www.jeffersoncountywi.gov.

There being no further business, Jaeckel moved that the Board adjourn. Seconded by Backlund and passed at 9:05 p.m.