



Jefferson County Solid Waste/Air Quality Committee

March 20, 2015 - 8:00 a.m.

**Jefferson County Courthouse – Room 203
311 S. Center Avenue, Jefferson, WI 53549**

Members: Don Reese-Chair, Kirk Lund-Vice Chair, Laura Payne-Secretary, Carlton Zentner and Ron Buchanan

Staff: Rob Klotz and Sharon Ehrhardt

1. Call to Order
2. Roll Call (Establish a Quorum)
3. Certification of Compliance With the Open Meetings Law
4. Review the Agenda
5. Public Comment
6. Approval of Minutes – January 23, 2015
7. Discuss with Possible Action-Update, Deer Track Park Landfill with Don Smith.
8. Discuss with Possible Action-Saturday, April 11, 2015 Clean Sweep Event.
9. Discuss with Possible Action-Charging a Fee for Out of County Residents.
10. Discuss with Possible Action-Indemnification from TJM Innovations
11. Ehrhardt, Update, Final DATCP Grant Award.
12. Ehrhardt, Update from the Pharmaceutical Waste Working Group and Department of Justice Drug Collections.
13. Discuss with Possible Action-Watertown 5th Grade Recycling Program.
14. Discuss with Possible Action-Winnebago County Resolution “2015-2017 Executive Budget Bill”.
15. Discuss with Possible Action-Jefferson County Fair Park – Blue Container Lids.
16. Discuss with Possible Action-WIRMC Conference Summary.
17. Upcoming Meeting Dates, Landfill Tour, and Possible Agenda Items.
18. Adjourn

The Solid Waste/Air Quality Committee may discuss and/or take action on any item specifically listed on the agenda.

INDIVIDUALS REQUIRING SPECIAL ACCOMMODATIONS FOR ATTENDANCE AT THE MEETING SHOULD CONTACT THE COUNTY ADMINISTRATOR 24 HOURS PRIOR TO THE MEETING AT 920-674-7101 SO APPROPRIATE ARRANGEMENTS CAN BE MADE.

WISCONSIN DEPARTMENT of JUSTICE
ATTORNEY GENERAL *Brad D. Schimel*



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ATTORNEY GENERAL BRAD D. SCHIMEL

FIGHTING CRIME

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SCHIMEL LAUNCHES PRESCRIPTION DRUG TAKE BACK PROGRAM

DOJ spearheads logistics to facilitate cost savings to law enforcement

MADISON –Wisconsin law enforcement heard encouraging news today when Attorney General Brad Schimel announced that the Department of Justice will now take the lead and will coordinate a prescription drug disposal program in Wisconsin.

“With the opiate epidemic devastating families and communities across our state, we must work together to remove unused prescription opioids from circulation. They need to be collected and destroyed,” Schimel said. “This program will also reduce the environmental hazards associated with the improper disposal of unused prescription drugs.”

In 2010, the Secure and Responsible Drug Disposal Act was signed. As a stop-gap measure until federal regulations were changed, the federal Drug Enforcement Administration (DEA) began conducting take back events to assist local law enforcement agencies and citizens in the disposal of unused prescription drugs.

In September of 2014, the federal administrative code regarding drug disposal changed and the DEA announced they would no longer be conducting the drug take back program. The last event conducted by the DEA in Wisconsin was in September 2014. This created a need for local law enforcement agencies and citizens to find a means to safely dispose of excess prescription drugs.

Local law enforcement grew to rely on the program and many now have 24/7 drop boxes for the unused prescription drugs. They continue to offer this service to their communities but they require a mechanism to safely, effectively and legally dispose of the drugs they receive, without causing an undue financial burden on their agencies or communities. Personnel and overtime costs have been a challenge for smaller agencies, as some cannot provide an officer at take back events.

As a partner with law enforcement and community stakeholders, DOJ will provide the personnel and logistical resources to help make the Attorney General’s program a success.

The first collection day in 2015 will take place in mid- to late May and DOJ will continue to do a minimum of two collections per year. At the last statewide collection in September 2014, Wisconsin residents safely disposed of more than 17 tons of unused prescription medications, making Wisconsin one of the highest participating states in the nation. A fall collection date will follow, most likely in September/October. If a need for more frequent pickups and disposals is needed, we will work with our local partners to accommodate their requests as we become more efficient in administering the program.

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DIVISION OF CRIMINAL INVESTIGATION

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**WINNEBAGO COUNTY SOLID WASTE MANAGEMENT BOARD RESOLUTION OPPOSING
REDUCTION OF RECYCLING GRANT FUNDING AND ELIMINATION OF SHWEC AND UW
SYSTEM SOLID WASTE RESEARCH PROGRAM FUNDING:**

1 **WHEREAS**, recycling provides a whole host of environmental benefits, including
2 preserving natural resources, less air pollution, energy savings, reduced greenhouse gas
3 emissions, reducing mining wastes and conserving landfill space; and
4

5 **WHEREAS**, recycling also provides extensive economic benefits, providing material
6 feedstock for manufacturing, business development, state and local tax revenue and four times
7 more jobs than the disposal industry; and
8

9 **WHEREAS**, the State of Wisconsin mandated recycling in 1990 under 1989 Wisconsin
10 Act 335 and Administrative Code NR 544; and
11

12 **WHEREAS**, Towns, Villages, Cities and Counties, hereafter Municipalities, responded
13 by becoming Responsible Units (RUs) for Recycling and as such, invested millions of dollars in
14 education, collection and processing infrastructure for Effective Recycling Programs; and
15

16 **WHEREAS**, Brown, Outagamie and Winnebago Counties invested in Material Recovery
17 Facilities (MRFs) and constructed a MRF in each County to serve the recycling processing
18 needs of its residents in anticipation of the 1995 landfill bans; and
19

20 **WHEREAS**, to improve the efficiencies and cost effectiveness of the three Counties'
21 programs, Brown, Outagamie and Winnebago County developed and signed a Cooperative
22 Agreement in 2002 which consolidated recycling processing operations and eliminated one
23 MRF; and
24

25 **WHEREAS**, in 2009 to further enhance operational efficiencies and to invest in needed
26 technological improvements, Brown, Outagamie and Winnebago Counties consolidated all
27 processing operations into a single new, jointly-owned \$9.8 million dollar single stream recycling
28 MRF; and
29

30 **WHEREAS**, in 2014 to further enhance operational efficiencies and expand recyclable
31 material acceptance, Brown, Outagamie and Winnebago Counties improved the single stream
32 recycling MRF with a new, nearly \$1.9 million dollar investment; and
33

34 **WHEREAS**, the State of Wisconsin originally proposed to cost share 66% of the
35 Municipalities' costs for establishing and maintaining Effective Recycling Programs; and
36

37 **WHEREAS**, the State of Wisconsin has imposed levy limits on Municipalities putting
38 many under severe financial constraints; and
39

40 **WHEREAS**, the 2015-2017 Executive Budget Bill proposed by Governor Scott Walker
41 seeks to reduce recycling grant funding to RUs by \$4 million in 2015-2016; eliminate funding for
42 the Department of Corrections computer recycling program, the UW-Extension Solid and
43 Hazardous Waste Education Center (SHWEC) and the UW-System Solid Waste Research
44 grant program; and
45

46 **WHEREAS**, the source of funding for recycling grants for RUs is the \$7.00/ton Recycling
47 Fee charged on each ton of municipal solid waste disposed of at Wisconsin landfills; and

48
49 **WHEREAS**, the Recycling Fee generates an average of \$34.1 million per year, yet the
50 recycling funding to RUs has eroded from nearly \$30 million in 2008 to \$19 million in 2011 to the
51 proposed \$15 million for 2015, a 50% reduction in seven years, while the full \$7.00/ton
52 Recycling Fee continues to be collected by the State; and

53
54 **WHEREAS**, the proposed \$15 million recycling grant allocation is anticipated to cover
55 only 14% of actual program costs of the mandated recycling program; and

56
57 **WHEREAS**, SHWEC's mission is to enhance Wisconsin's environment and economy by
58 providing quality education, information and technical assistance to promote the sustainable use
59 of natural resources, and Winnebago County has directly benefitted from SHWEC's staff
60 expertise, factsheets, workshops and website; and

61
62 **WHEREAS**, the UW-System Solid Waste Research program was established by the
63 Wisconsin legislature in 1990 and seeks research into alternative methods of solid waste
64 disposal, including the reduction in the amount of solid waste generated, the reuse and
65 recycling of materials, composting, source separation and the disposal of household hazardous
66 waste and the program has funded over 250 research projects to date; and

67
68 **WHEREAS**, the Winnebago County Solid Waste Management Board previously
69 opposed reduction/elimination of recycling grant funding (2011) and the elimination of SHWEC
70 (2001);

71
72 **NOW, THEREFORE, BE IT RESOLVED**, that the Winnebago County Solid Waste
73 Management Board opposes the \$4 million reduction of RU recycling grant funding in 2015-
74 2016; and

75
76 **BE IT FURTHER RESOLVED**, that the Winnebago County Solid Waste Management
77 Board opposes the elimination of funding for UW-Extension SHWEC and the UW-System Solid
78 Waste Research program; and

79
80 **BE IT FURTHER RESOLVED**, that the Winnebago County Solid Waste Management
81 Board supports the full use of the Recycling Fee as the source of funding for financial
82 assistance to Municipalities, as it was intended, and the funding of SHWEC and the UW-System
83 Solid Waste Research program; and

84
85 **BE IT FURTHER RESOLVED**, that a copy of this resolution be forwarded to
86 municipalities of Winnebago County, Brown County, Outagamie County, Wisconsin Counties
87 Association, Wisconsin Towns Association, League of Wisconsin Municipalities, Wisconsin
88 Alliance of Cities, Winnebago County State Representatives and State Senators, Joint
89 Committee on Finance and Governor Scott Walker.

90
91
92 Solid Waste Management Board

93
94
95 _____
96 Authorized Signature

_____ Date

Minutes

Jefferson County Solid Waste/Air Quality Committee

January 23, 2015 - 8:30 a.m.

Jefferson County Courthouse – Room 203

311 S. Center Avenue, Jefferson, WI 53549



Members: Don Reese-Chair, Kirk Lund-Vice Chair, Carlton Zentner, Laura Payne and Ron Buchanan
Staff: Sharon Ehrhardt

1. Call to Order

Meeting called to order at 8:35 a.m. by Reese

2. Roll Call (Establish a Quorum)

Committee members in attendance at 8:35 a.m. were Zentner, Reese, Buchanan and Payne. Lund joined us at 9:00 a.m. Staff member in attendance was Ehrhardt. Guests in attendance were County Board Chairperson Schroeder, Nora Brennan and Ted McNamara from TJM Innovations, Don Smith-Manager Waste Management Deer Track Park Landfill, Rick Schultz-Superintendent of City of Watertown Street Department and Bill Fincutter-Assistant Street Superintendent.

3. Certification of Compliance With the Open Meetings Law

Ehrhardt stated that the Solid Waste/Air Quality Committee complied with open meetings law requirements.

4. Review the Agenda

No changes were proposed to the agenda.

5. Public Comment

None

6. Election of Secretary

Nomination for Committee Secretary

Ron Buchanan nominated Laura Payne for Secretary of the Solid Waste/Air Quality Committee and Carlton Zentner seconded the motion. Ron Buchanan made a motion to close nominations and cast a unanimous ballot for Laura Payne as Secretary of the Solid Waste/Air Quality Committee and Carlton Zentner seconded the motion. **Motion carried 3-0.**

7. Approval of Minutes – October 17, 2014 minutes

Motion by Zentner, seconded by Reese to approve the October 17, 2014 minutes as presented.

Motion carried 2-0. Buchanan and Payne abstained.

8. Discuss with Possible Action-Paint Recycling at the 2015 Clean Sweep events.

Ted McNamara & Nora Brennan from TJM Innovations, LLC will be attending the meeting to answer questions.

McNamara explained the type of products that TJM produces. TJM is interested in collecting latex paint from the Jefferson County Clean Sweep events and maybe establishing some permanent collection sites. McNamara said they use over 39,000 gallons of latex paint in their production of GutterStuff. He told us about how they would properly dispose of paint they couldn't use at their manufacturing site. TJM recycles all the empty paint cans at a nearby metal recycler. TJM is a green company that practices recycling and reuse of materials whenever they can in their manufacturing processes. They will send staff members from TJM to the Clean Sweep events for

the collection and sorting of latex paint. Ehrhardt explained to the Committee and TJM that when we advertise that the Clean Sweep events will take latex paint we will get a lot of it. She also told McNamara & Brennan that Veolia will have a dumpster on site and if any of the paint is dried in the can they have use of the dumpster. Schultz said they get a lot of latex paint without advertising, about 3 pallets at each Clean Sweep. McNamara said they don't open the paint cans, but they can tell if it is dried and make sure the lid is on tight. They are collecting latex paint at the Burlington Clean Sweep this year too. Zentner asked Schultz if there was any advantage or disadvantage for taking latex paint. Schultz replied that if the Street Dept. couldn't use the paint, they dried it out and the paint was landfilled. Ehrhardt requested that if the Committee agreed to the paint recycling, TJM would report how much paint was recycled. TJM said they would sign an indemnification, taking responsibility of the paint. TJM wants to prove to the Clean Sweep program that they are a value service to our program and County. McNamara said the anyone who wants to come on a tour of TJM Manufacturing Company is welcome. McNamara requested a copy of the minutes.

Motion made by Buchanan and seconded by Lund to accept latex paint for recycling at our Clean Sweep events this year. After the end of the year we will review with TJM and Veolia the success of the program.

Motion carried 5-0

9. Discuss with Possible Action-Update, Deer Track Park Landfill with Don Smith

Smith had two handouts for the Committee: a) Final tonnage/host fee report for 2014. Smith explained the host fees to the new members of the Committee. The host fee for 2014 is \$63,490.12. b) Letter from the WDNR "Interim Procedures for implementing 2013 Wisconsin Act 301". Act 301 established 1) new landfill fee exemptions for residues derived from the processing of recyclables and of construction and demolition waste, and 2) a reimbursement system for statutory fees paid to the DNR by a landfill operator or intermediate waste hauler to the DNR associated with customer accounts that are more than 120 days past due. The new law goes into effect January 1, 2015. The DNR has established two new waste categories to classify statutory-fee-exempt residues for reporting purposes. Category 30 includes qualifying residues from qualified self-certified MRFs, and Category 31 includes qualifying residues from qualified licensed C&D processing facilities. An updated chart of landfill environmental fees is attached for your reference.

Reese asked Smith if they were working in the new cell and he answered yes. Smith explained to the committee how they fill and layer a new cell. They are not putting any final caps on the landfill this year, but will be doing some final caps next year. Smith explained the gas generator operation to the Committee and new members. The generators produce enough energy for 5,000 homes. Smith said if any Committee member would like to tour the facility they should call him to arrange a time and date.

10. Discuss with Possible Action-Clean Sweep Schedule and Events for 2015.

Ehrhardt gave the Committee the event schedule with the Clean Sweep Summary. Ehrhardt said that if the Committee knew of anyone who would like to volunteer for unloading tires for the April 11th event to let her know. Buchanan has to work on Saturday morning so he could work at the Friday event in Whitewater.

11. Discuss with Possible Action-Clean Sweep Program Summary for 2014.

Ehrhardt explained the 2014 summary. There were no questions.

12. Discuss with Possible Action-Jefferson County Facebook weekly recycling tips.

Ehrhardt explained that Elisabeth Olsen, Solid Waste Educator for the DNR sent out a 15 page document with all types of recycling tips. Ehrhardt said she sends a weekly tip to Tammie to post on the Jefferson County website and they are getting hit from the public, and so the feedback has been positive. Reese explained how helpful Lis is with education to schools and counties. Lis promotes the Green and Healthy Schools in the state of Wisconsin. Reese explained to the Committee that part of our siting agreement with the landfill includes education. Reese also explained some of the education

13. Discuss with Possible Action-Meeting Dates & Times.

The Committee agreed to a meeting at 8:00 a.m. the third Friday of the month.

14. Upcoming Meeting Dates and Possible Agenda Items.

Friday, March 20, 2015 – Solid Waste/Air Quality meeting at 8:00 a.m.

Saturday, April 11, 2015 – Clean Sweep Jefferson County Fair Park at 7:15 a.m.

Buchanan suggested that we tour the landfill after our next Committee meeting.

Ehrhardt said she would let the Committee know when the tour of TJM will occur.

Reese explained that Ehrhardt was the only person from the Committee and staff going to the WIRMC conference because the cost was raised \$75.

15. Adjourn

Zentner made a motion to adjourn the meeting and Buchanan seconded the motion.

Motion carried 5-0.

The Solid Waste/Air Quality Committee may discuss and/or take action on any item specifically listed on the agenda.

INDIVIDUALS REQUIRING SPECIAL ACCOMMODATIONS FOR ATTENDANCE AT THE MEETING SHOULD CONTACT THE COUNTY ADMINISTRATOR 24 HOURS PRIOR TO THE MEETING AT 920-674-7101 SO APPROPRIATE ARRANGEMENTS CAN BE MADE.

Secretary, Laura Payne



State of Wisconsin
Governor Scott Walker

Department of Agriculture, Trade and Consumer Protection
Ben Brancel, Secretary

February 16, 2015

Sharon Ehrhardt
Jefferson County Clean Sweep Program
311 S. Center Ave.
Jefferson WI 53549

Dear Sharon,

The Department of Agriculture, Trade & Consumer Protection has reviewed your Wisconsin Clean Sweep grant final report and encloses a check for \$29,705.21 to cover the eligible reimbursable expenses under your ag, household hazardous waste and unwanted prescription drug grants. This also includes the extra household grant funds that were awarded, the \$2,500 witness burn fee and \$824.25 in agricultural disposal subsidies.

You had another successful year in 2014 that supported by solid management, extensive outreach and cooperative agreements with surrounding communities. Adding the latex paint recycler is a great project for 2015 and I hope it is worthwhile.

On behalf of the department and the Clean Sweep program, we sincerely appreciate your commitment to protecting public health and the environment by collecting and disposing of unwanted agricultural and household hazardous waste from the community.

Sincerely,

Jane Hewston Larson
Clean Sweep and Worker Protection Specialist
Wisconsin Department of Agriculture, Trade & Consumer Protection
Office: 608/224-4545
jane.larson@wisconsin.gov
<http://datcp.wi.gov>

Received
\$ 3,324.25

Enclosure

FEB 19 2015

Agriculture generates \$88 billion for Wisconsin

2811 Agriculture Drive • PO Box 8911 • Madison, WI 53708-8911 • Wisconsin.gov

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Indemnification. In an effort to establish a relationship where TJM Innovations, LLC will receive recycled Latex paint in various forms as used materials and some unused, so that TJM Innovations can recycle this material to be used with some of their products, TJM Innovations, LLC shall defend, hold harmless and indemnify the Jefferson County solid waste & clean sweep program from any claims, liability, loss, costs, expenses or damages, including attorneys fees and expenses, howsoever caused, by reason of any injury sustained by any person or property by reason of any act, omission, negligence or default of the Agent or any of the Agent's employees, agents or representatives.

Signed by:



Theodore J. McNamara

TJM Innovations, LLC, CEO

Note: I sent this Indemnification to Corporation Counsel, Blair Ward for review. Blair should have his comments by before the meeting.

LANDFILL/ADMINISTRATION
(920) 232-1800
FOX CITIES
(920) 727-2884
FAX (920) 424-1189

100 W. COUNTY RD. Y
OSHKOSH, WI 54901
www.co.winnebago.wi.us



Winnebago County

Solid Waste Management Board

The Wave of the Future

SOLID WASTE/RECYCLING
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FOX CITIES
(920) 727-2896
FAX (920) 424-4955

LANDFILL GAS FACILITY
(920) 232-1800
FAX (920) 424-7761

February 25, 2015

Senator Alberta Darling
Room 317 East
State Capitol
PO Box 7882
Madison, WI 53707-7882

Representative John Nygren
Room 309 East
State Capitol
PO Box 8953
Madison, WI 53708-8953

Honorable Chairs of the Joint Finance Committee:

Enclosed please find a resolution passed by the Winnebago County Solid Waste Management Board (WCSWMB) on February 18, 2015 in opposition to Governor Scott Walker's proposed cuts to recycling and waste reduction programs in the 2015-2017 biennial budget.

The 2015-2017 Executive Budget Bill proposed by Governor Walker seeks to reduce recycling grant funding to municipalities by \$4 million in 2015-2016 and eliminate funding of the UW-Extension Solid and Hazardous Waste Education Center (SHWEC) and the UW-System Solid Waste Research grant program. The source of funding for these programs is the \$7.00/ton Recycling Fee imposed on each ton of municipal solid waste disposed of in Wisconsin landfills. The Recycling Fee nets an average of \$34 million in revenues per year. While the collection of the Recycling Fee remains fully intact, the Governor's budget proposes to cut critical grant funding and educational resources funded by the Fee.

Municipalities have already seen their financial support from the State for mandated recycling programs dwindle from approximately \$30 million in 2008 to \$19 million in 2011 to the proposed \$15 million in 2015, a 50% reduction in seven years. The proposed \$15 million recycling grant allocation is anticipated to cover only 14% of actual program costs of the mandated recycling program.

SHWEC and the UW-System Solid Waste Research grant program are two additional casualties proposed by Governor Walker's budget. Winnebago County has directly benefitted from the staff expertise, factsheets, website, workshops and additional resources provided by SHWEC. The four positions for "extension recycling education" will be a significant loss to businesses and municipalities around the state, as SHWEC provides no-cost technical assistance on recycling, composting, solid and hazardous waste, green building, pollution prevention, energy, sustainable communities and more. The UW-System Solid Waste Research program has

funded more than 250 research projects since 1990. The body of work from this program is vast, from serving as the foundation for changes to state solid waste laws to aiding private industry in more effective management of waste byproducts. Again, funding proposed to be eliminated for SHWEC and the UW-System Solid Waste Research grant program are fully paid for via the \$7.00/ton Recycling Fee, not through general purpose revenues.

The Recycling Fee was specifically created to support recycling and waste reduction programs. Maintaining the Fee, while cutting these programs, erodes the public trust in sound fiscal policy. The WCSWMB requests the restoration of recycling grant funding for municipalities of \$4 million in 2015-2016 and the restoration of funding for SHWEC and the UW-System Solid Waste Research grant program.

Thank you for considering the views of Winnebago County Solid Waste Management Board. Please feel free to contact Jennifer Semrau, Winnebago County Recycling Coordinator (920) 232-1853 with questions regarding the position of WCSWMB.

Sincerely,

Patrick O'Brien
Chairman, Winnebago County Solid Waste Management Board

Enclosure

CC: Municipalities of Winnebago County
Brown County
Outagamie County
Wisconsin Counties Association
Wisconsin Towns Association
League of Wisconsin Municipalities
Wisconsin Alliance of Cities
Winnebago County State Representatives
Winnebago County State Senators
Members of the Joint Committee on Finance
Governor Scott Walker