

Jefferson County Solid Waste/Air Quality Committee

Jefferson County Courthouse
311 S. Center Avenue, Room 203
Jefferson, WI 53549

Draft Minutes

December 7, 2018 - 8:30 a.m.

- Members:** Don Reese-Chair, Greg David-Vice Chair, Dick Schultz-Secretary, Roger Lindl and Peter A. Hartz
- Staff:** Sharon Ehrhardt, Matt Zangl, Sarah Higgins, and Lindsey Schreiner
- Guests:** Dean Kelly-Waste Management, Anita J Marin-Lake Mills, John Mueller & Allan Kountz-Veolia, Vic Karaliunas-Town Ixonia and Randy Franks- City of Watertown Street Department

1. Call to Order

Reese called the meeting to order at 8:30 a.m.

2. Roll Call (Establish a Quorum)

Committee members in attendance at 8:30 a.m. to establish a quorum – Reese, David, Schultz and Lindl.
Hartz arrived at 8:36 a.m.

3. Certification of Compliance With the Open Meetings Law

Zangl stated that the Solid Waste/Air Quality Committee complied with open meetings law requirements.

4. Approval of the Agenda

Motion made by David, seconded by Lindl to approve the agenda as presented. **Motion carried 4-0.**

5. Public Comment (Not to exceed 15 minutes – Members of the public who wish to address the Committee on specific agenda items must register their request at this time)

Anita Martin addressed the Committee on her concerns about air quality pertaining to incinerator/cremator use in Jefferson County. Martin gave the Committee a handout on the issue. Vic Karaliunas also spoke about his concerns on air quality.

6. Communication

“Study finds plastic packaging helps reduce solid waste”- www.WasteTodayMagazine.com

“FDA unveils sweeping anti-tobacco effort to reduce underage vaping and smoking.” -*The Washington Post.*

No discussion on the two communications.

7. Approval of Minutes – September 7, 2018

Motion made by Schultz, seconded by David to approve the September 7, 2018 minutes. **Motion carried 5-0.**

8. Discussion and Possible Action-Deer Track Park Landfill

a. Landfill Updates

Dean Kelley, Waste Management Operations Manager - Deer Track Park Landfill introduced himself to the Committee and introductions were made by everyone present at the meeting. Kelley explained his qualifications and educational background for running a landfill. He said would not have any non-compliant issues on his watch. He wants the landfill to have a positive effect in our Jefferson County communities. The landfill finished the cover and now working on filling the lower cell. In the future they will be capping the top. Kelley said he is open to questions and tours of the landfill.

9. Discussion and Possible Action-Updates from Ixonia and Watertown Recycling

a. Randy Frank Update

Frank said they will be charging for e-waste, mattresses, and appliances with Freon the first of the year. They are working on a new agreement for carpeting recycling. David requested a copy of the fee schedule. Ehrhardt asked once they roll out the new program and it is working well, would they consider opening up to other communities. Frank replied if everything works well that could be a possibility. The only problem he would foresee is storage and staff time. Reese asked Frank is the \$20,000 to cover Clean Sweep costs in the budget for 2019, and Frank said yes.

b. Vic Karaliunas Update

Karaliunas said they are working on a MOU with the City of Watertown to help with recycling of mattresses and other items. Their only concern is raised fees, but they are working thought it.

10. Discussion and Possible Action-Clean Sweeps for 2018

a. Update and Summary for 2018 Clean Sweeps

Reese asked Veolia if everything was working out with Jefferson County. They replied they had no problems with the sites or how the events are run. Ehrhardt had given the committee a summary of the events and survey. The events came in under budget. The poundage for Clean Sweep has gone up, but the number of people hasn't increased. Residents are bringing a lot of hazardous material to our events.

b. Donation Update

The committee had a sheet with the latest donations. No further discussion.

c. 2019 Clean Sweep and Recycling Event Schedules

Ehrhardt and Reese said this was a working Committee and the Committee members should put the dates on their calendars. More people are need at the April

events because of the tire collections. Brochures were handed out to the Committee.

d. 2018 & 2019 Clean Sweeps Update

Ehrhardt had a handout with information about 2018 and 2019 Clean Sweep grants. Jefferson will be receiving \$17,560 for 2019: \$1,860 Drug, \$5,700 Ag and \$10,000 HHW. For 2018 we were granted \$18,375. Ehrhardt sent the final drug grant report to DATCP and is working on the AG & HHW final reports,

11. Discussion and Possible Action – 2019 Budget – Matt Zangl

Zangl said we will have \$10,000 in tax revenues for 2019. Our funds come from State aid, donations or host fees. We have \$2,600 left over in the budget for educational use. No decision was made for using the extra funds.

12. Discussion and Possible Action - Drug Collection Updates

a. October 29 Drug Disposal Day

The State of Wisconsin disposed of \$68,016 pounds of drugs. California is first for Drug Take-back Day collections and Wisconsin is second followed by Texas.

b. 2017 Wisconsin Act 99

No discussion.

c. Drug Collection Summary

The committee had a handout in the committee packet. Ehrhardt met with the Health Department and they are going to update

d. Meeting of the PWWG (Pharmaceutical Waste Working Group)

The PWWG is becoming more of a discussion group. Schreiner want to with Ehrhardt to the meeting. This group has no funds to do anything, but sharing information and updates on what is happening in the State.

13. Discussion and Possible Action – Nation Sword

a. National Sword – Update

1) "What's the Post-China ban Future for Materials Recycling Facilities" www.earth911.com

Committee received information in their packets. Ehrhardt gave the Committee information about SWANA who is trying to establish the State Recycling Infrastructure Program within the Environmental Protection Agency. This could be important for recycling in the United States.

14. Discussion and Possible Action – AROW (Associated Recyclers of Wisconsin), SWANA (Wisconsin Badger Chapter-Solid Waste Association of North America) and WCSWMA (WI Counties Solid Waste Management Association) Conference Updates – Ehrhardt

a. www.becomingstewards.org – Public TV project for AROW, SWANA and WCSWMA

No discussion

b. Possible donation to the public TV project

No discussion. This can be taken of the agendas.

15. Discussion and Possible Action – Get Healthy Watertown Coalition received Silver and Fort Atkinson received Gold

Ehrhardt put this on the agenda so the Committee is aware that the County did receive recognition and we wrote letters of support to each group. Ehrhardt said she made a mistake in that the County received Gold not Fort Atkinson.

16. 2019 Wisconsin Integrated Resource Management Conference (WIRMC) – Holiday Inn – Stevens Point – February 27 – March 1, 2019

Reese said the Committee should think about attending. Ehrhardt said if they go to <https://www.wirmc.org> they can find information about the conference.

17. Discussion and Possible Action – Updates for AROW Product Stewardship Conference Call and WI Council on Recycling Meeting

AROW is taking step to get Paint Care in Wisconsin. They are hoping the legislators can be bipartisan and pass a law. This would mean we would pay about 50 to 75 cents more a gallon, but we could take all leftover paint back to the store for recycling. The exception would be marine and craft paints.

18. Discussion and Possible Action – Paint Care Resolution

No further discussion on Paint Care. Discussion and Possible Action – Carton Recycling

Karaliunas said he has a group who are interested in getting more recycling in schools. Higgins said that her contact at John's said they are slowly working with local MRFs to get the paper recycled. It will be a slow process.

19. Upcoming Meeting Dates and Possible Agenda Items.

Next meeting March 8, 2019 at 8:30 a.m.

20. Adjourn

David made a motion to adjourn and Lindl second the motion. **Motion carried 5-0.**

A Quorum of any Jefferson County Committee, Board, Commission or other body, including the Jefferson County Board of Supervisors, may be present at this meeting.

Individuals requiring special accommodations for attendance at the meeting should contact the County Administrator 24 hours prior to the meeting at 920-674-7101 so appropriate arrangements can be made.

Dick Schultz, Secretary

County of Jefferson ---Incinerator Operation and Siting Ordinance* (proposed)

SECTION 1: INTRODUCTION

1.1 **Title.** This ordinance shall be referred to as the Incinerator Operation and Siting Ordinance.

1.2 **Authority.** This ordinance is adopted pursuant to the powers granted in the Wisconsin Constitution. Further, this ordinance is adopted pursuant to the authority granted by Wisconsin Statutes 59.01, 59.02, and 59.03(1), for the purpose of protecting public health, safety, and general welfare, and to maintain and protect the environment for the people of Jefferson County.

1.3 **Purpose.** The purpose of this Ordinance is as follows:

- (1) To promote the protection of public health, safety, and general welfare of the people of the County of Jefferson.
- (2) To help minimize human, animal, and environmental risks associated with incineration.
- (3) To ensure persons operating incinerator/cremator waste treatment equipment are adequately trained before using the equipment.
- (4) To provide for the administration and enforcement of standards necessary to protect residents from incorrect incineration or cremation practices.

1.4 **Applicability.** This ordinance applies to all existing and proposed veterinarian animal euthanasia, human cremation, and agricultural incinerators/cremators in Jefferson County.

1.5 **Definitions.** Unless specifically defined herein, the following terms have the meaning as provided for in Wis. Stats. cs.92 and 281:

- (1) "Person" means an individual, corporation, partnership, cooperative association, limited liability company, trust, or other legal organization or entity.
- (2) "County" means County of Jefferson, Wisconsin.
- (3) "Incinerator" means a device which maintains a controlled process by which solid waste is thermally altered into gases and residue containing little or no combustible material." Source: NR 287.13 (17) (a).
- (4) "Crematory" means a facility that has a combustion device for the purpose of burning exclusively human corpses or animal bodies. (WI Legislature NR 499.02 (6))

- (5) "Certified Operator" means a person who has completed an approved training program, passed an examination in accordance with the requirements outlined in WI NR 499, and has been issued a certificate by the DNR. (WI Legislature: 499.02(4))
- (6) "Chief Facility Operator" means a person who has completed an approved training program and passed a DNR-examination at this certification level. A chief facility operator is responsible for the overall supervision and monitoring of performance of the waste treatment equipment and facility personnel. (WI Legislature 499.02(5) The duties and responsibilities of the chief facility operator are outlined in WI NR 499.06 (1).
- (7) "Interim Chief Facility Operator" means a shift operator temporarily assigned the duties of a chief facility operator.
- (8) "Shift Operator" means a person who has completed an approved training program and passed a DNR examination at this certification level. A shift operator is responsible for the supervising and monitoring of performance of the waste treatment equipment and facility personal during an assigned shift.

1.6 Findings of Fact. The County of Jefferson makes the following findings of fact in support of this ordinance:

- (1) The Jefferson County Board of Supervisors is a leadership body which takes actions on issues in the county that foster public safety, health, and environmental protection.
- (2) Incineration involves burning solid wastes in a controlled fashion, to reduce volume and weight, as well as to change the characteristics of the waste. Safe location and safe operation of high-temperature incinerators/cremators are important for air pollution control, worker safety, and fire protection.
- (3) Wisconsin Department of Natural Resources (DNR) offers an incinerator operator certification program which includes "training on incinerator operations, health and safety training while performing incinerator operator duties, incinerator management issues and incinerator design and construction."
(<https://dnr.wi.gov/opcert/incinerator.html>)
- (4) Animal incinerators/cremators are currently used in at least two municipalities in Jefferson County; the exact number and location of existing units is not known.
- (5) Incinerators/cremators which reach 1200 to 1600 degrees have grown in popularity statewide as well as nationally since the 2015 avian influenza outbreak.

2/18/19

- (6) Over the next 12 to 24 months, incinerator/cremator use is projected to triple in the County, for agricultural mortality waste. (WI DNR Air Pollution Construction Permit 18-JJW-054; October 17, 2108; EI Facility Number 128027350)
- (7) Presently, no system is in place at the local level for tracking, monitoring, and overseeing incineration or cremation activities in Jefferson County.
- (8) WI NR 499.03(9) currently exempts the DNR from requiring cremator operator certification for the following: veterinarian animal euthanasia, human cremation facilities, and agricultural cremator/incinerator operators.
- (9) After consultation with governing officials from WI DNR and Wisconsin Department of Agriculture, Trade, and Consumer Protection (WI DATCP), it appears no legal barriers to enacting a local/county ordinance requiring operator certification exist.

1.7 Incinerator Siting.

(1) An incinerator/cremator shall be sited in accordance with USDA NRCS guidelines. ("Incineration of Animal Mortality," Sheet No. AL316A; <https://efotg.sc.egov.usda.gov/references/public/AL/al316aincAnialMortal.pdf>)

(2) Jefferson County Solid Waste and Air Quality Committee ("the Committee") shall review existing incinerators/cremators for compliance with Section 1.7 (1) of this ordinance and shall approve proposed siting of all new incinerators/cremators prior to installation in Jefferson County.

1.8 Incinerator Operation.

- (1) One or more Certified Operators shall be on site during the operation of an incinerator/cremator, including for the duration of the burndown cycle for facilities with incineration units having air pollution control devices.
- (2) Any facility in Jefferson County which has an incinerator/cremator that does not have an air pollution control device shall employ at least one Shift Operator.
- (3) Any facility having an incinerator/cremator equipped with an air pollution control device shall employ at least one Chief Facility operator or Interim Chief Facility Operator. Certification levels for chief facility operator and shift operator are defined in WI NR 499.06 (1)
 - a. The Chief Facility Operator's duties include ensuring that shift operators are trained and certified as required, and are familiar with applicable federal, state, and local environmental regulations. This individual is also responsible for operating the equipment in compliance with applicable federal, state, and local laws. (WI NR 499.06) The Chief Facility Operator is responsible for ensuring the incinerator is not charged at a rate that exceeds its design capacity.

- (4) The owner, and their designated waste operator in the event of a contractual party or designee, shall be responsible for securing all required permits, approvals, and registration, and for the operation of the units in accordance with applicable laws, rules, and regulations. Permits must be obtained prior to construction and operation.
- (5) The owner of the facility, and their designated waste operator in the event of a contractual party or designee, shall notify the DNR and the designated party at Jefferson County, in writing of the appointment of an Interim Chief Facility Operator within 10 days of the appointment. The appointment is valid for 6 months and may be renewed. (WI NR 499.04 (2c))
- (6) All operator certificates shall be displayed on the premise of the facility where certified incinerator/cremator operators are employed.
- (7) As the body charged with addressing waste removal and air quality concerns in the County, the Committee shall be responsible for verifying individuals receive the required certification prior to operating incinerators or cremators in Jefferson County. The Committee shall also be responsible for monitoring and ensuring refresher training is obtained in a timely fashion, as outlined in Section 1.8 and Section 1.9 of this ordinance, and in accordance with the initial training and refresher training parameters outlined in WI NR 499.08, WI NR 499.09 and WI NR 499.10.

1.9 Operator Certification.

- (1) Operation of incinerator/cremator equipment is prohibited prior to verification by the Committee of the operator(s) successful completion of certified incinerator operator training through the Wisconsin DNR.
- (2) All Equipment Operators shall complete four (4) hours of Continuing Education Credits annually through the WI DNR as required by WI NR 499.

1.10 Interpretation. In their interpretation and application, the provisions of this Ordinance shall be held to be minimum requirements and shall be liberally construed in favor of the County of Jefferson, and shall not be deemed a limitation or repeal of any other power granted by the Wisconsin Statutes.

1.11 Severability.

- (1) Should any section, clause, provision, or portion of this ordinance be adjudged to be unconstitutional or invalid, unlawful, or unenforceable by a final order of a court of competent jurisdiction, the remainder of the ordinance shall remain in full force and effect.

2/18/19

- (2) If any application of this ordinance to a particular parcel of land is adjudged unconstitutional or invalid by a final order of the court of competent jurisdiction, such judgement shall not be applicable to any other parcel of land not specifically included in said judgment.

SECTION 2: ADMINISTRATION

2.1 County Powers. The County may:

- (1) Refer a violation of this Ordinance to the County's legal counsel for legal action.
- (2) Issue a citation for a violation of this ordinance.
- (3) Use any other lawful means to administer and enforce this Ordinance.

2.2. Administrative Duties. In the administration and enforcement of this ordinance, the County shall:

- (1) Investigate complaints relating to compliance with this ordinance.
- (2) Keep an accurate record of all inspections made, and other official actions.
- (3) Inspection Authority. The County may make any inspection necessary under this Ordinance to protect public health and safety. Where the County does not have permission to enter lands subject to this ordinance for inspection purposes, entry shall be according to Wis. Stat. 66.0119. Refusal to grant permission to enter lands affected by this Ordinance for inspection purposes pursuant to the requirements of s. 66.0119 shall be grounds for initiating an enforcement action.

SECTION 3: VIOLATIONS, PENALTIES, AND APPEALS

3.1 Violations.

- (1) It is unlawful for any person to violate Section 1.7, Section 1.8, and Section 1.9 of this ordinance.
- (2) It is unlawful for any person to knowingly provide false information, make a false statement, or fail to provide or misrepresent any material fact to a County agent, board, commission, department, employee, officer, or official acting in an official capacity under this ordinance.

2/18/19

- (3) It is unlawful for a person to disobey; fail, neglect, or refuse to comply with; or otherwise resist an order issued pursuant to this ordinance.
- (4) It is unlawful for an individual to operate an incinerator/cremation unit after suspension or revocation of his/her operator's certificate, as outlined and defined in NR 499.12.

3.2 Penalties.

- (1) This ordinance may be enforced through civil forfeiture or through issuance of an injunction by the circuit court in an action initiated by the County.
- (2) A person shall, upon conviction for a violation of this ordinance, forfeit not less than \$50 dollars, nor more than \$500 dollars for each conviction, plus the applicable costs for prosecution for each violation, and may be ordered to take such action as is necessary to abate the offense within a specified time.
- (3) Each day a violation continues shall constitute a separate offense.
- (4) In the event an offense is not abated as ordered, the County may take such action as is necessary to abate the offense, and the cost of such abatement will become a lien upon the person's property and may be collected in the same manner as other taxes.

3.3 Appeals. Any person aggrieved by a decision of the County may seek review before the Board of Adjustment.

SECTION 4: EFFECTIVE DATE

The ordinance shall take effect upon passage by the Jefferson County Board of Supervisors of the County of Jefferson, Wisconsin upon publication provided by law.

<Adopted date of month/year.

<necessary signatures>

<*NOTE: This proposed ordinance was reviewed by an environmental attorney. Submitted to Co. Solid Waste & Air Quality Committee, by Vic Karaliunas & Anita Martin.>

2/18/19

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REFRIGERANT DEPOT LLC

APPLIANCE RECYCLING

5311 South 9th Street

Milwaukee, WI 53221

(Conveniently located just West of Mitchell International Airport off of 9th & Grange Ave)

OFFICE: (414) 627-1152

Business Hours/Drop off Hours: Monday - Friday 8:00 am – 4:00 pm

www.refrigerant-depot.com

www.appliancerecycling.net

We accept all major household appliances.....

- | | | |
|--------------------|-----------------|------------------------|
| ✓ Air Conditioners | ✓ Car Batteries | ✓ Commercial A/C Units |
| ✓ Dehumidifiers | ✓ Dishwashers | ✓ Dryers |
| ✓ Freezers | ✓ Microwaves | ✓ Range Tops |
| ✓ Refrigerators | ✓ Stoves | ✓ Wall Ovens |
| ✓ Washers | ✓ Water Coolers | ✓ Water Heaters |

❖ **Direct Client Services:** Appliance Pick-Up of Freon and Non-Freon items consolidated at your place of business or a specified designated location. This service can be scheduled on demand or on a recurring basis. This is the most economical option for responsible recycling.

❖ **FREE Drop-Off:** We will accept all appliances dropped off at our facility containing Freon and/or Non-Freon items. No appointment necessary.

((NO RESIDENCY RESTRICTIONS OR ID REQUIRED FOR OUR FREE DROP OFF!!))

- Safe Transport Certified
- DNR Certified #341244970

Item 14



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Business Hours/Drop off Hours: Monday - Friday 8:00 am – 4:00 pm

We accept the following residential and commercial items.....

- | | | |
|------------------------|---|--------------------|
| ✓ Air Conditioners | ✓ Boilers | ✓ Car batteries |
| ✓ Commercial A/C Units | ✓ Dehumidifiers | ✓ Dishwashers |
| ✓ Dryers | ✓ Exercise Equipment | ✓ Freezers |
| ✓ Furnaces | ✓ Grills <i>(No Propane Tanks Accepted)</i> | ✓ Lawn Mowers * |
| ✓ Microwaves | ✓ Range Tops | ✓ Refrigerators |
| ✓ Snow Blowers * | ✓ Stoves / Wall Ovens | ✓ Vending Machines |
| ✓ Washers | ✓ Water Coolers | ✓ Water Heaters |

ALL GAS AND OILS MUST BE REMOVED PRIOR TO DROP OFF.

FREE Drop-Off: We will recycle your unwanted working/non-working item(s) dropped off at our facility. No appointment necessary.

**** NO RESIDENCY RESTRICTIONS OR I.D. REQUIRED FOR OUR FREE DROP OFF!!****

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www.refrigerant-depot.com

We value feedback from our customers please let us know how we are doing!

DNR Certified: #341244970

Medication & Drug Disposal

February 26, 2019

Item (16)

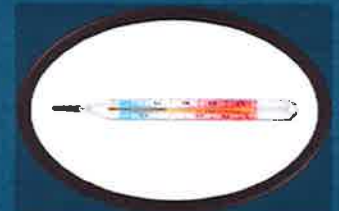
Riverview Manor
217 S. Water Street E
Fort Atkinson, WI 53538
Buzz #999 or #998 for entry
1:00 pm– 3:00 pm

What's Accepted: *Pills, Cream, Liquids, Prescriptions, Over the Counter Medications, Vitamins, Mercury Thermometers Pet Medication and Inhalers.*

No Questions Asked!

Instructions

- Keep LIQUIDS & OINTMENTS in original containers and place in plastic bags or tape the caps shut.
- Toss EMPTY CONTAINERS in your home recycling bin.
- MERCURY THERMOMETERS should be brought to the Event.
- Place SHARPS, NEEDLES, PI PENS, SYRINGES in a rigid container.



Jefferson Drug Free Coalition

Medication & Drug Disposal

Feb. 28th

Item 16(b)

Fairhaven Senior Services
at 435 W. Starin Rd. Fellowship Hall
Whitewater, WI 53190
between 10:00 a.m. to Noon
Short presentation at 11:00 am

What's Accepted: *Pills, Cream, Liquids, Prescriptions, Over the Counter Medications, Vitamins, Mercury Thermometers Pet Medication and Inhalers.*

No Questions Asked!

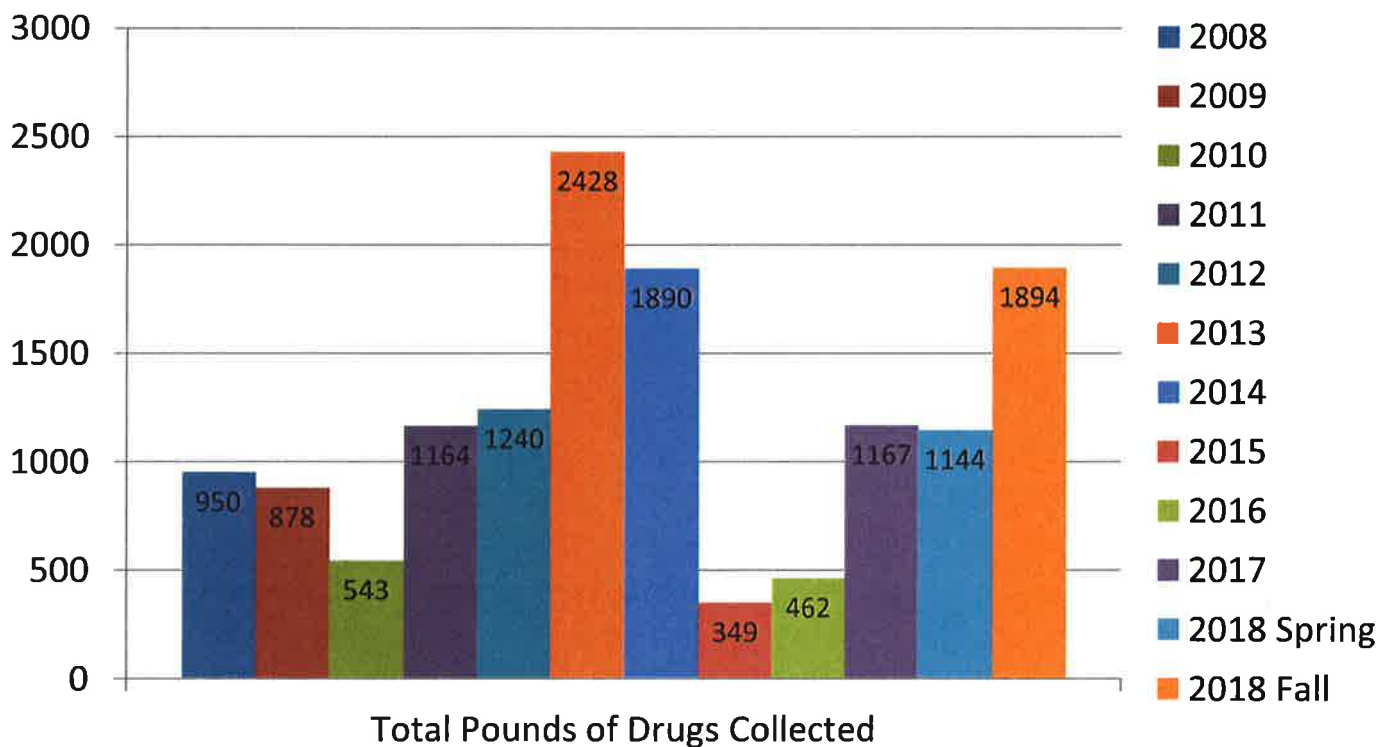
Instructions

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- Toss EMPTY CONTAINERS in your home recycling bin.
- MERCURY THERMOMETERS should be brought to the Event.
- Place SHARPS, NEEDLES, PI PENS, SYRINGES in a rigid container.



Jefferson Drug Free Coalition

Jefferson County Drug Collection 2008-2018



Sharon Ehrhardt

From: Barron, Christopher <Christopher.Barron@forthc.com>
Sent: Friday, February 15, 2019 12:13 PM
To: Sharon Ehrhardt
Cc: Pagenkopf, Sarah
Subject: Opioid Stewardship Opportunity

Hi Sharon,

I think the last time we talked I was handing you off to Carl Selvick. Well, pharmacy moved back under me so either I or Sarah Pagenkopf can be your contacts again.

Hey, I wanted to reach out regarding a unique opportunity we might have to partner with the Sonderegger Research Center at the University of Wisconsin School of Pharmacy on opioid abuse. Nothing is finalized as of yet, but I need to get a pulse on our ability to engage.

1. We would love to have county or law enforcement representatives on our team.

I'm short on details right now but will share as they become available. Basically, we might be looking for signed commitment from stakeholders such as yourself, or Sheriff Milbrath, or perhaps others.

Let me know your thoughts. The UW was super excited to learn of all the community partnerships we already have in place. I think we can go further, faster, with less effort with the UW on our side. I also figured you can help me connect with the Sheriff.

Best regards,

Chris

Christopher Barron [R.Ph.](#)
Executive Director – Population Health & Clinical Services
Fort HealthCare | 920-568-5435



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